

\$8,935,000\*

South O'Brien Community School District, Iowa General Obligation School Bonds Series 2024

(FAST Closing)
(Book Entry Only)
(Bank Qualified)
(PARITY© Bidding Available)

DATE: Monday, October 21, 2024

TIME: 1:00 PM

PLACE: Office of the Superintendent

216 S. Rutledge

Paullina, Iowa 51046

Telephone: 712/949-2115

S&P's Rating: "A"

\* Preliminary, subject to change

# PIPER SANDLER

3900 Ingersoll Ave., Suite 110 Des Moines, IA 50312 515/247-2340

#### **OFFICIAL BID FORM**

TO: Board of Directors of the South O'Brien Community School District, Iowa (the "Issuer") Re: \$8,935,000\* General Obligation School Bonds, Series 2024, dated the date of delivery, of the Issuer (the "Bonds") For all or none of the above Bonds, we will pay you \$ for Bonds bearing interest rates and maturing in each of the stated years as follows: Coupon Yield Due Coupon Yield <u>Due</u> June 1, 2034 June 1, 2025 June 1, 2026 June 1, 2035 June 1, 2027 June 1, 2036 June 1, 2028 June 1, 2037 June 1, 2029 June 1, 2038 June 1, 2030 June 1, 2039 June 1, 2031 June 1, 2040 June 1, 2032 June 1, 2041 June 1, 2033 We hereby elect to have the following issued as term bonds: Maturity Month and Year Principal Amount Month and Year (Inclusive) \$ to \$ to \_\_\_\_\_ to Subject to mandatory redemption requirement in the amounts and at the times shown above We will not elect to have any bonds issued as term bonds We represent that we are a bidder with established industry reputation for underwriting new issuances of municipal bonds We will elect to utilize bond insurance from company \_\_\_\_\_\_ at a premium of \$\_\_\_ This bid is for prompt acceptance and for delivery of said Bonds to us in compliance with the Official Terms of Offering, which is made a part of this proposal, by reference. Award will be made on a True Interest Cost Basis (TIC). In order to permit bidders for the Bonds and other participating underwriters in the primary offering of the Bonds to comply with paragraph (b)(5) of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended (the "Rule"), the Issuer will covenant and agree, for the benefit of the registered holders or beneficial owners from time to time of the outstanding Bonds, in the Bond Resolution, to provide annual reports of specified information and notice of the occurrence of certain events, if material, as hereinafter described (the "Disclosure Covenants"). The information to be provided, the events as to which notice is to be given, if material, and a summary of other provisions of the Disclosure Covenants, including termination, amendment and remedies, are set forth in Appendix C to this Official Statement. According to our computations (the correct computation being controlling in the award), we compute the following (to the dated date): NET INTEREST COST:\$ TRUE INTEREST RATE (Computed from the dated date) Signature of Account Manager Account Manager The foregoing offer is hereby accepted by and on behalf of the Board of Directors of the South O'Brien Community School District, in the Counties of O'Brien, Cherokee and Clay, State of Iowa, this 21st day of October, 2024. ATTEST:

**Board President** 

District Secretary

<sup>\*</sup> Preliminary, subject to change

#### OFFICIAL TERMS OF OFFERING

This section sets forth the description of certain of the terms of the Bonds as well as the terms of offering with which all bidders and bid proposals are required to comply, as follows:

The Bonds to be offered are the following:

**GENERAL OBLIGATION SCHOOL BONDS**, **SERIES 2024**, in the principal amount of \$8,935,000\* dated the date of delivery in the denomination of \$5,000 or multiples thereof, and maturing as shown on the front page of the official statement.

ADJUSTMENTS TO PRINCIPAL AMOUNT AFTER DETERMINATION OF BEST BID. The aggregate principal amount of the Bonds, and each scheduled maturity thereof, are subject to increase or reduction by the Issuer or its designee after the determination of the Successful Bidder. The Issuer may increase or decrease each maturity in increments of \$5,000. Interest rates specified by the Successful Bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the Issuer. Total Series 2024 par amount will not exceed \$8,935,000.

The dollar amount bid by the Successful Bidder may be changed if the aggregate principal amount of the Bonds, as adjusted as described below, is adjusted, however the interest rates specified by the Successful Bidder for all maturities will not change. The Issuer's Municipal Advisor will make every effort to ensure that the percentage net compensation to the Successful Bidder (the percentage resulting from dividing (i) the aggregate difference between the offering price of the Bonds to the public and the price to be paid to the Issuer (not including accrued interest), less any bond insurance premium and credit rating fee, if any, to be paid by the Successful Bidder, by (ii) the principal amount of the Bonds) does not increase or decrease from what it would have been if no adjustment was made to principal amounts shown in the maturity schedule.

Optional Redemption: The Bonds maturing after June 1, 2029, may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

<u>Interest:</u> Interest on said Bonds will be payable on June 1, 2025 and semiannually on the 1st day of June and December thereafter. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

Book Entry System: The Bonds will be issued by means of a book entry system with no physical distribution of certificates made to the public. The Bonds will be issued in fully registered form and one certificate, representing the aggregate principal amount of the Bonds maturing in each year, will be registered in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository of the Bonds. Individual purchases of the Bonds may be made in the principal amount of \$5,000 or any multiple thereof of a single maturity through book entries made on the books and records of DTC and its participants. Principal and interest are payable by the Issuer to DTC or its nominee as registered owner of the Bonds. Transfer of principal and interest payments to participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The successful bidder, as a condition of delivery of the Bonds, will be required to deposit the certificates with DTC.

Good Faith Deposit: A Good Faith Deposit ("Deposit") in the form of a certified or cashier's check or a wire in the amount of \$89,350\* for the Bonds, payable to the order of the Issuer, is required for each bid to be considered. If a check is used, it must accompany each bid. If a wire is to be used, it must be received by the Issuer not later than two hours after the time stated for receipt of bids. The Municipal Advisor or the Issuer will provide the apparent winning bidder (the "Purchaser") with wiring instructions, by email, within 10 minutes of the stated time when bids are due. If the wire is not received at the time indicated above, the Issuer will abandon its plan to award to the Purchaser, and will contact the next highest bidder received and offer said bidder the opportunity to become the Purchaser, on the terms as outlined in said bidder's bid, so long as said bidder submits a good faith wire within two hours of the time offered. The Issuer will not award the Bonds to the Purchaser absent receipt of the Deposit prior to action awarding the Bonds. No interest on the Deposit will accrue to the Purchaser. The Deposit will be applied to the purchase price of the Bonds. In the event the Purchaser fails to honor its bid, the Deposit will be retained by the Issuer.

<sup>\*</sup> Preliminary, subject to change

<u>Form of Bids</u>: All bids shall be unconditional for the entire issue of Bonds for a price of not less than 98.2% of par, plus accrued interest, and shall specify the rate or rates of interest in conformity to the limitations set forth herein. Bids must be submitted on or in substantial compliance with the Official Bid Form provided by the Issuer or through the Internet Bid System. The Issuer shall not be responsible for any malfunction or mistake made by any person, or as a result of the use of the electronic bid or the means used to deliver or complete a bid. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

No bid will be received after the time specified herein. The time as maintained by the Internet Bid System shall constitute the official time with respect to all Bids submitted. A bid may be withdrawn before the bid deadline using the same method used to submit the bid. If more than one bid is received from a bidder, the last bid received shall be considered.

<u>Confidential information sent via secured portal</u>: All confidential information exchanged between the Issuer and the Purchaser (including but not limited to closing details and good faith wire details) must be sent via a secure portal. As a condition to closing, the winning bidder will cooperate with the Issuer, its legal counsel and its municipal advisor to ensure that all confidential information is sent via a secure portal.

<u>Sealed Bidding</u>: Sealed bids may be submitted and will be received at the office of the Superintendent, South O'Brien Community School District, 216 S. Rutledge, Paullina, IA 51046.

<u>Internet Bidding</u>: Internet bids must be submitted through Parity® ("the Internet Bid System"). Information about the Internet Bid System may be obtained by calling 212-849-5000.

Each bidder shall be solely responsible for making necessary arrangements to access the Internet Bid System for purpose of submitting its internet bid in a timely manner and in compliance with the requirements of the Official Terms of Offering. The Issuer is permitting bidders to use the services of the Internet Bid System solely as a communication mechanism to conduct the internet bidding and the Internet Bid System is not an agent of the Issuer. Provisions of the Official Terms of Offering shall control in the events of conflict with information provided by the Internet Bid System. The Issuer shall not be responsible for any malfunction or mistake made by any person, or as a result of the use of the Internet Bid System. The use of such facilities or means is at the sole risk of the prospective bidder who shall be bound by the terms of the bid as received.

Electronic Facsimile Bidding: Facsimile Bidding will not be accepted.

Rates of Interest: The rates of interest specified in the bidder's proposal must conform to the limitations following:

All Bonds of each annual maturity must bear the same interest rate.

Rates of interest bid may be in multiples of 1/8th, 1/20th, or 1/100th of 1%.

<u>Delivery</u>: The Bonds will be delivered to the Purchaser via FAST delivery with the Paying Agent holding the Bonds on behalf of DTC, against full payment in immediately available cash or federal funds. The Bonds are expected to be delivered within sixty days after the sale. Should delivery be delayed beyond sixty days from date of sale for any reason except failure of performance by the Purchaser, the Purchaser may withdraw his bid and thereafter his interest in and liability for the Bonds will cease. (When the Bonds are ready for delivery, the Issuer may give the successful bidder five working days' notice of the delivery date and the Issuer will expect payment in full on that date, otherwise reserving the right at its option to determine that the bidder has failed to comply with the offer of purchase.)

# Establishment of Issue Price:

- a) The winning bidder shall assist the Issuer in establishing the issue price of the Bonds and shall execute and deliver to the Issuer at Closing an "issue price" or similar certificate setting forth the reasonably expected initial offering price to the public or the sales price or prices of the Bonds, together with the supporting pricing wires or equivalent communications, substantially in the form attached hereto as Exhibit A, with such modifications as may be appropriate or necessary, in the reasonable judgment of the winning bidder, the Issuer and Bond Counsel. All communications required of the Issuer under this Official Terms of Offering to establish the issue price of the Bonds may be communicated on behalf of the Issuer by the Issuer's municipal advisor identified herein and any notice or report to be provided to the Issuer may be provided to the Issuer's municipal advisor.
- (b) The Issuer intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the "competitive sale requirements") because:
- (1) the Issuer shall disseminate this Official Term of Offering to potential underwriters in a manner that is reasonably designed to reach potential underwriters;

- (2) all bidders shall have an equal opportunity to bid;
- (3) the Issuer may receive bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
- (4) the Issuer anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the highest price (or lowest interest cost), as set forth in this Official Terms of Offering.

Any bid submitted pursuant to this Official Terms of Offering shall be considered a firm offer for the purchase of the Bonds, as specified in the bid.

- In the event that the competitive sale requirements are not satisfied, the Issuer shall so advise the winning bidder. The Issuer may determine to treat (i) the first price at which 10% of a maturity of the Bonds (the "10% test") is sold to the public as the issue price of that maturity and/or (ii) the initial offering price to the public as of the sale date of any maturity of the Bonds as the issue price of that maturity (the "hold-the-offering-price rule"), in each case applied on a maturity-by-maturity basis. The winning bidder shall advise the Issuer if any maturity of the Bonds satisfies the 10% test as of the date and time of the award of the Bonds. The Issuer shall promptly advise the winning bidder, at or before the time of award of the Bonds, which maturities of the Bonds shall be subject to the 10% test or shall be subject to the hold-the-offering-price rule. Bids will not be subject to cancellation in the event that the Issuer determines to apply the hold-the-offering-price rule to any maturity of the Bonds. Bidders should prepare their bids on the assumption that some or all of the maturities of the Bonds will be subject to the hold-the-offering-price rule in order to establish the issue price of the Bonds.
- (d) By submitting a bid, the winning bidder shall (i) confirm that the underwriters have offered or will offer the Bonds to the public on or before the date of award at the offering price or prices (the "initial offering price"), or at the corresponding yield or yields, set forth in the bid submitted by the winning bidder and (ii) agree, on behalf of the underwriters participating in the purchase of the Bonds, that the underwriters will neither offer nor sell unsold Bonds of any maturity to which the hold-the-offering-price rule shall apply to any person at a price that is higher than the initial offering price to the public during the period starting on the sale date and ending on the earlier of the following:
- (1) the close of the fifth (5th) business day after the sale date; or
- (2) the date on which the underwriters have sold at least 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

The winning bidder will advise the Issuer promptly after the close of the fifth (5th) business day after the sale date whether it has sold 10% of that maturity of the Bonds to the public at a price that is no higher than the initial offering price to the public.

- (e) If the competitive sale requirements are not satisfied, then until the 10% test has been satisfied as to each maturity of the Bonds, the winning bidder agrees to promptly report to the Issuer the prices at which the unsold Bonds of that maturity have been sold to the public. That reporting obligation shall continue, whether or not the Closing Date has occurred, until either (i) all Bonds of that maturity have been sold or (ii) the 10% test has been satisfied as to the Bonds of that maturity, provided that, the winning bidder's reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the Issuer or bond counsel.
- The Issuer acknowledges that, in making the representations set forth above, the winning bidder will rely on (i) the agreement of each underwriter to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in an agreement among underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the Bonds to the public, the agreement of each dealer who is a member of the selling group to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-theoffering-price rule, if applicable to the Bonds, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an underwriter or dealer who is a member of the selling group is a party to a third-party distribution agreement that was employed in connection with the initial sale of the Bonds to the public, the agreement of each broker-dealer that is a party to such agreement to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, as set forth in the third-party distribution agreement and the related pricing wires. The Issuer further acknowledges that each underwriter shall be solely liable for its failure to comply with its agreement regarding the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds, and that no underwriter shall be liable for the failure of any other underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a third-party distribution agreement to comply with its corresponding agreement to comply with the requirements for establishing issue price of the Bonds, including, but not limited to, its agreement to comply with the hold-the-offering-price rule, if applicable to the Bonds.

- (g) By submitting a bid, each bidder confirms that: (i) any agreement among underwriters, any selling group agreement and each third-party distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such third-party distribution agreement, as applicable:
- (i)(A) to report the prices at which it sells to the public the unsold Bonds of each maturity allocated to it, whether or not the Closing Date has occurred, until either all Bonds of that maturity allocated to it have been sold or it is notified by the winning bidder that the 10% test has been satisfied as to the Bonds of that maturity, provided that, the reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the winning bidder, and (ii) to comply with the hold-the-offering-price rule, if applicable, if and for so long as directed by the winning bidder and as set forth in the related pricing wires, (B) to promptly notify the winning bidder of any sales of Bonds that, to its knowledge, are made to a purchaser who is a related party to an underwriter participating in the initial sale of the Bonds to the public (each such term being used as defined below), and (C) to acknowledge that, unless otherwise advised by the underwriter, dealer or broker-dealer, the winning bidder shall assume that each order submitted by the underwriter, dealer or broker-dealer is a sale to the public.
- (ii) any agreement among underwriters or selling group agreement relating to the initial sale of the Bonds to the public, together with the related pricing wires, contains or will contain language obligating each underwriter or dealer that is a party to a third-party distribution agreement to be employed in connection with the initial sale of the Bonds to the public to require each broker-dealer that is a party to such third-party distribution agreement to (A) report the prices at which it sells to the public the unsold Bonds of each maturity allocated to it, whether or not the Closing Date has occurred, until either all Bonds of that maturity allocated to it have been sold or it is notified by the winning bidder or such underwriter that the 10% test has been satisfied as to the Bonds of that maturity, provided that, the reporting obligation after the Closing Date may be at reasonable periodic intervals or otherwise upon request of the winning bidder or such underwriter, and (B) comply with the hold-the-offering-price rule, if applicable, if and for so long as directed by the winning bidder or the underwriter and as set forth in the related pricing wires.
- (h) Sales of any Bonds to any person that is a related party to an underwriter participating in the initial sale of the Bonds to the public (each such term being used as defined below) shall not constitute sales to the public for purposes of this Official Terms of Offering. Further, for purposes of this Official Terms of Offering:
- (i) "public" means any person other than an underwriter or a related party,
- (ii) "underwriter" means (A) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public and (B) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Bonds to the public (including a member of a selling group or a party to a third-party distribution agreement participating in the initial sale of the Bonds to the public),
- (iii) a purchaser of any of the Bonds is a "related party" to an underwriter if the underwriter and the purchaser are subject, directly or indirectly, to (A) more than 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (B) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (C) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and
- (iv) "sale date" means the date that the Bonds are awarded by the Issuer to the winning bidder.

Official Statement: The Official Statement, when further supplemented by an addendum or addenda specifying the maturity dates, principal amounts, and interest rates of the Bonds, and any other information required by law or deemed appropriate by the Issuer, shall constitute a "Final Official Statement" of the Issuer with respect to the Bonds, as that term is defined in Rule 15c2-12 of the Securities and Exchange Commission (the "Rule"). By awarding the Bonds to any underwriter or underwriting syndicate submitting an Official Bid Form therefore, the Issuer agrees that, no more than seven (7) business days after the date of such award, it shall provide without cost to the senior managing underwriter of the syndicate to which the Bonds are awarded one ".pdf" copy of the Official Statement and the addendum described in the preceding sentence to permit each "Participating Underwriter" (as that term is defined in the Rule) to comply with the provisions of such Rule. The Issuer shall treat the senior managing underwriter of the syndicate to which the Bonds are awarded as its designated agent for purposes of distributing copies of the Final Official Statement to each participating Underwriter. Any underwriter executing and delivering an Official Bid Form with respect to the Bonds agrees thereby that if its bid is accepted by the Issuer, (i) it shall accept such designation and (ii) it shall enter into a contractual relationship with all Participating Underwriters of the Bonds for purposes of assuring the receipt by each such Participating Underwriter of the Final Official Statement.

<u>CUSIP Numbers</u>: It is anticipated that CUSIP numbers will be printed on the Bonds. In no event will the Issuer be responsible for or will Bond Counsel review or express any opinion of the correctness of such numbers, and incorrect numbers on said Bonds shall not be cause for the Purchaser to refuse to accept delivery of the Bonds. The fee will be paid for by the Issuer.

<u>Responsibility of Bidder</u>: It is the responsibility of the bidder to deliver its signed, completed bid prior to the time of sale as posted on the front cover of the Official Statement. Neither the Issuer nor its Municipal Advisor will assume responsibility for the collection of or receipt of bids. Bids received after the appointed time of sale will not be opened.

Continuing Disclosure: In order to permit bidders for the Bonds and other participating underwriters in the primary offering of the Bonds to comply with paragraph (b)(5) of the Rule, the Issuer will covenant and agree, for the benefit of the registered holders or Beneficial Owners from time to time of the outstanding Bonds, in the Bond Resolution and pursuant to a Continuing Disclosure Certificate, to provide annual reports of specified information and notice of the occurrence of certain events, if material, as hereinafter described (the "Disclosure Covenants"). The information to be provided on annual basis, the events as to which notice is to be given, if material, and a summary of other provisions of the Disclosure Covenants, including termination, amendment and remedies, are set forth in Appendix C to this Official Statement.

Breach of the Disclosure Covenants will not constitute a default or an "Event of Default" under the Bonds or Resolution. A broker or dealer is to consider a known breach of the Disclosure Covenants, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the Issuer to observe the Disclosure Covenants may adversely affect the transferability and liquidity of the Bonds and their market price.

For more information see the Continuing Disclosure section herein.

<u>Bond Insurance</u>: Application has not been made for municipal bond insurance. Should the Bonds qualify for the issuance of any policy of municipal bond insurance or commitment therefore at the option of the bidder, the purchase of any such insurance policy or the issuance of any such commitment shall be at the sole option and expense of the Purchaser. Any increased costs of issuance on the Bonds resulting from such purchase of insurance shall be paid by the Purchaser, except that, if the Issuer has requested and received a rating on the Bonds from a municipal bond rating service, the Issuer will pay that rating fee. Any other rating service fees shall be the responsibility of the Purchaser.

Requested modifications to the Bond Resolution or other issuance documents shall be accommodated by the Issuer at its sole discretion. In no event will modifications be made regarding the investment of funds created under the Bond Resolution or other issuance documents without prior Issuer consent, in its sole discretion. Either the Purchaser or the insurer must agree, in the insurance commitment letter or separate agreement acceptable to the Issuer in its sole discretion, to pay any future continuing disclosure costs of the Issuer associated with any rating changes assigned to the municipal bond insurer after closing (for example, if there is a rating change on the municipal bond insurer that require a material event notice filing by the Issuer, the Purchaser or the municipal bond insurer must agree to pay the reasonable costs associated with such filing). Failure of the municipal bond insurer to issue the policy after the Bonds have been awarded to the Purchaser shall not constitute cause for failure or refusal by the Purchaser to accept delivery of the Bonds.

#### PRELIMINARY OFFICIAL STATEMENT DATED SEPTEMBER 30, 2024

#### NEW ISSUE - DTC BOOK ENTRY ONLY

Rating: "A"

Assuming compliance with certain covenants, in the opinion of Ahlers & Cooney, P.C., Bond Counsel, under present law and assuming continued compliance with the requirements of the Internal Revenue Code of 1986, as amended (the "Code"), interest on the Bonds is excludable from gross income for federal income tax purposes. Interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals: however, such interest is taken into account in determining the annual adjusted financial statement income of applicable corporations (as defined in Section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022. The Bonds will be designated as "qualified tax-exempt obligations." See "TAX MATTERS" section herein for a more detailed discussion.



# \$8,935,000\* South O'Brien Community School District, Iowa General Obligation School Bonds Series 2024

Dated: Date of Delivery

The South O'Brien Community School District (the "Issuer") is issuing its General Obligation School Bonds, Series 2024 described above (the "Bonds") as fully registered Bonds in the denomination of \$5,000 or any integral multiple thereof and, when issued, will be registered in the name of Cede & Co., as Bondholder and nominee of the Depository Trust Company, New York, NY ("DTC"). DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form. Purchasers of the Bonds will not receive certificates representing their interest in the Bonds purchased. So long as DTC or its nominee, Cede & Co., is the Bondholder, the principal of, premium, if any, and interest on the Bonds will be paid by UMB Bank, n.a., as Registrar and Paying Agent (the "Registrar"), or its successor, to DTC, or its nominee, Cede & Co. Disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants as more fully described herein. Neither the Issuer nor the Registrar will have any responsibility or obligation to such DTC Participants, Indirect Participants or the persons for whom they act as nominee with respect to the Bonds.

Interest on the Bonds is payable on June 1, and December 1 in each year, beginning June 1, 2025 to the registered owners thereof. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

The Bonds maturing after June 1, 2029 may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

|              |           |        |         | MATURITY     | SCHEDULE     |                 |        |         |              |
|--------------|-----------|--------|---------|--------------|--------------|-----------------|--------|---------|--------------|
| Bonds Due    | Amount*   | Rate * | Yield * | Cusip #'s ** | Bonds Due    | Amount*         | Rate * | Yield * | Cusip #'s ** |
| June 1, 2025 | \$595,000 |        |         | •            | June 1, 2034 | \$565,000       |        |         | •            |
| June 1, 2026 | 400,000   |        |         |              | June 1, 2035 | 590,000         |        |         |              |
| June 1, 2027 | 415,000   |        |         |              | June 1, 2036 | 610,000         |        |         |              |
| June 1, 2028 | 440,000   |        |         |              | June 1, 2037 | 635,000         |        |         |              |
| June 1, 2029 | 460,000   |        |         |              | June 1, 2038 | 660,000         |        |         |              |
| June 1, 2030 | 485,000   |        |         |              | June 1, 2039 | 690,000         |        |         |              |
| June 1, 2031 | 500,000   |        |         |              | June 1, 2040 | 720,000         |        |         |              |
| June 1, 2032 | 525,000   |        |         |              | June 1, 2041 | 100,000         |        |         |              |
| June 1, 2033 | 545,000   |        |         |              |              |                 |        |         |              |
| \$           |           |        | %       | Term bon     | d due        | Priced to yield |        | CUSIP#_ |              |

The Bonds are being offered when, as and if issued by the Issuer and accepted by the Underwriter, subject to receipt of an opinion as to legality, validity and tax exemption by Ahlers & Cooney, P.C., Des Moines, Iowa, Bond Counsel. Ahlers & Cooney, P.C., is also serving as Disclosure Counsel to the Issuer in connection with the Bonds. Piper Sandler & Co. is serving as Municipal Advisor to the Issuer in connection with the issuance of the Bonds. It is expected that the Bonds in the definitive form will be available for delivery through the facilities of DTC on or about December 3, 2024. The Underwriter intends to engage in secondary market trading of the Bonds subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Bonds at the request of the holder thereof.

| The Date of this Official Statement is | _, : | 20 | 2 | 4 |
|--|------|----|---|---|
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Preliminary, subject to change

<sup>\*\*</sup> CUSIP numbers shown above have been assigned by a separate organization not affiliated with the Issuer. The Issuer has not selected nor is responsible for selecting the CUSIP numbers assigned to the Bonds nor do they make any representation as to the correctness of such CUSIP numbers on the Bonds or as indicated above.

No dealer, salesman or any other person has been authorized to give any information or to make any representations other than those contained in this Official Statement, and if given or made, such information or representations must not be relied upon as having been authorized by the Issuer or the Underwriter. This Official Statement does not constitute an offer to sell or a solicitation of any offer to buy any of the securities offered hereby in any state to any persons to whom it is unlawful to make such offer in such state. Except where otherwise indicated, this Official Statement speaks as of the date hereof. Neither the delivery of this Official Statement nor any sale hereunder shall under any circumstances create any implication that there has been no change in the affairs of the Issuer since the date hereof.

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IN CONNECTION WITH THIS OFFERING, THE UNDERWRITER MAY EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE BONDS AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds. The Issuer considers the Official Statement to be "near final" within the meaning of Rule 15c2-12 of the Securities and Exchange Commission. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as a representation of facts.

THESE SECURITIES HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION BY REASON OF THE PROVISIONS OF SECTION 3(a)(2) OF THE SECURITIES ACT OF 1933, AS AMENDED. THE REGISTRATION OR QUALIFICATION OF THESE SECURITIES IN ACCORDANCE WITH APPLICABLE PROVISIONS OF SECURITIES LAWS OF THE STATES IN WHICH THESE SECURITIES HAVE BEEN REGISTERED OR QUALIFIED AND THE EXEMPTION FROM REGISTRATION OR QUALIFICATION IN OTHER STATES SHALL NOT BE REGARDED AS A RECOMMENDATION THEREOF. NEITHER THESE STATES NOR ANY OF THEIR AGENCIES HAVE PASSED UPON THE MERITS OF THE SECURITIES OR THE ACCURACY OR COMPLETENESS OF THIS OFFICIAL STATEMENT. ANY REPRESENTATION TO THE CONTRARY MAY BE A CRIMINAL OFFENSE.

References to website addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader's convenience. Unless specified otherwise, such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement for purposes of, and as that term is defined in, Securities and Exchange Commission Rule 15c2-12.

#### FORWARD-LOOKING STATEMENTS

This Official Statement, including Appendix A, contains statements which should be considered "forward-looking statements," meaning they refer to possible future events or conditions. Such statements are generally identifiable by the words such as "plan," "expect," "estimate," "budget", "projected," "intend," "forecast", or similar words. THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS WHICH MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS TO DIFFER. THE ISSUER DOES NOT EXPECT OR INTEND TO UPDATE OR REVISE ANY FORWARD-LOOKING STATEMENTS CONTAINED HEREIN IF OR WHEN ITS EXPECTATIONS, OR EVENTS, CONDITIONS OR CIRCUMSTANCES ON WHICH SUCH STATEMENTS ARE BASED OCCUR.

# OFFICIAL STATEMENT SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT, IOWA \$8,935,000\* GENERAL OBLIGATION SCHOOL BONDS, SERIES 2024

# INTRODUCTORY STATEMENT

This Official Statement presents certain information relating to the South O'Brien Community School District, Iowa (the "Issuer"), in connection with the sale of the Issuer's General Obligation School Bonds, Series 2024 (the "Bonds"). Proceeds of the Bonds, along with the General Obligation School Bonds, dated November 8, 2023 will: i) provide funds to be used to build, furnish and equip additions to the junior high/high school facilities, including an agricultural wing, an industrial arts wing, a science wing, an auxiliary gym, a community fitness center, an administrative office space, with related remodeling and improvements, and related site improvements; and to remodel, repair, improve, furnish and equip the elementary gymnasium for district performing arts and ii) pay costs of issuance for the Bonds (the "Project"). See "SOURCES AND USES OF FUNDS" herein.

Summaries and descriptions of the Issuer, the Bonds, the Bond Resolution, and certain other documents are included in this Official Statement. The summaries of and references to all documents, statutes and other instruments referred to herein do not purport to be complete, comprehensive or definitive, and each such summary and reference is qualified in its entirety by reference to each such document, statute or instrument. Copies of the Bond Resolution may be obtained during the initial offering period by contacting the Issuer. The Issuer has agreed to provide certain continuing disclosure information after issuance of the Bonds as more fully described under "APPENDIX C - Form of Continuing Disclosure Certificate," attached hereto.

This Preliminary Official Statement is deemed to be a final official statement within the meaning of Rule 15c2-12 of the Securities and Exchange Commission, except for the omission of certain pricing and other information which is to be made available through a final Official Statement.

This Introductory Statement is only a brief description of the Bonds and certain other matters. Such description is qualified by reference to the entire Official Statement and the documents summarized or described herein. This Official Statement should be reviewed in its entirety.

The Bonds are general obligations of the Issuer, payable from and secured by a continuing annual ad-valorem tax levied against all taxable, real property located within the territory of the Issuer. See "THE BONDS – Source of Security for the Bonds" herein.

All statements made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized.

#### THE BONDS

# General

The Bonds are dated as of the date of delivery and will bear interest at the rates to be set forth on the cover page herein, interest payable on June 1 and December 1 in each year, beginning on June 1, 2025, calculated on the basis of a year of 360 days and twelve 30-day months. Interest shall be payable by check or draft of the Paying Agent mailed to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the Interest Payment Date, to the addresses appearing on the registration books maintained by the Paying Agent or to such other address as is furnished to the Paying Agent in writing by a registered owner.

# **Authorization for the Issuance**

The Bonds are being issued pursuant to Chapter 296 of the Code of Iowa, 2023, as amended, Chapter 296, and the bond resolution, expected to be adopted by the Issuer on November 18, 2024 (the "Bond Resolution" or "Resolution"). Voters in the Issuer authorized the issuance of not to exceed \$25,935,000 General Obligation School Bonds at the special election held on March 7, 2023. On November 8, 2023, the Issuer issued \$17,000,000 General Obligation School Bonds, Series 2023.

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#### **Book Entry Only System**

The following information concerning The Depository Trust Company ("DTC"), New York, New York and DTC's book-entry system has been obtained from sources the Issuer believes to be reliable. However, the Issuer takes no responsibility as to the accuracy or completeness thereof and neither the Indirect Participants nor the Beneficial Owners should rely on the following information with respect to such matters but should instead confirm the same with DTC or the Direct Participants, as the case may be. There can be no assurance that DTC will abide by its procedures or that such procedures will not be changed from time to time.

The Depository Trust Company ("DTC"), New York, NY will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for the Securities in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S equity issues, corporate and municipal debt issues and money market instrument (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC.

DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies clearing corporations and certain other organizations. DTC is a wholly-owned subsidiary of the Depository Trust & Clearing Corporation ("DTCC").

DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of: AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered in the transaction. Transfers of ownership interest in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners, in the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of the notices by provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participants in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from Issuer or Agent on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Securities at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor securities depository is not obtained, Security certificates are required to be printed and delivered.

Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or successor securities depository). In that event Security certificates will be printed and delivered to DTC.

The Issuer cannot and does not give any assurances that DTC, the Direct Participants or the Indirect Participants will distribute to the Beneficial Owners of the Bonds (i) payments of principal of or interest and premium, if any, on the Bonds, (ii) certificates representing an ownership interest or other confirmation of beneficial ownership interest in the Bonds, or (iii) redemption or other notices sent to DTC or Cede & Co., its nominee, as the Registered Owner of the Bonds, or that they will do so on a timely basis, or that DTC, Direct Participants or Indirect Participants will serve and act in the manner described in this Official Statement. The current "Rules" applicable to DTC are on file with the Securities and Exchange Commission, and the current "Procedures" of DTC to be followed in dealing with Direct Participants are on file with DTC.

Neither the Issuer nor the Paying Agent will have any responsibility or obligation to any Direct Participant, Indirect Participant or any Beneficial Owner or any other person with respect to: (1) the accuracy of any records maintained by DTC or any Direct Participant or Indirect Participant; (2) the payment by DTC or any Direct Participant or Indirect Participant of any amount due to any Beneficial Owner in respect of the principal or redemption price of or interest on the Bonds; (3) the delivery by DTC or any Direct Participant or Indirect Participant of any notice to any Beneficial Owner which is required or permitted under the terms of the Indenture to be given to owners of Bonds; (4) the selection of the Beneficial Owners to receive payment in the event of any partial redemption of the Bonds; or (5) any consent given or other action taken by DTC as a Bondholder.

# Transfer and Exchange

In the event that the Book Entry System is discontinued, any Bond may, in accordance with its terms, be transferred by the person in whose name it is registered, in person or by his duly authorized attorney, upon surrender of such Bond for cancellation at the principal corporate office of the Registrar accompanied by delivery of a duly executed written instrument of transfer in a form approved by the Registrar. Whenever any Bond or Bonds shall be surrendered for transfer, the Registrar shall execute and deliver a new Bond or Bonds of the same maturity, interest rate, and aggregate principal amount.

Bonds may be exchanged at the principal corporate office of the Registrar for a like aggregate principal amount of Bonds or other authorized denominations of the same maturity and interest rate; provided, however, that the Registrar is not required to transfer or exchange any Bonds which have been selected for prepayment and is not required to transfer or exchange any Bonds during the period beginning 15 days prior to the selection of Bonds for prepayment and ending the date notice of prepayment is mailed. The Registrar may require the payment by the Bond Owner requesting such exchange of any tax or other governmental charge required to be paid with respect to such exchange. All Bonds surrendered pursuant to the provisions of this and the preceding paragraph shall be canceled by the Registrar and shall not be redelivered.

# **Prepayment**

Optional Prepayment: The Bonds maturing after June 1, 2029, may be called for redemption by the Issuer and paid before maturity on said date or any date thereafter, from any funds regardless of source, in whole or from time to time in part, in any order of maturity and within an annual maturity by lot. The terms of redemption shall be par, plus accrued interest to date of call.

written notice not less than thirty (30) days prior to the redemption date to each registered owner thereof. Written notice shall be effective upon the date of transmission to the owner of record of the Bond.

Mandatory Sinking Fund Redemption The Bonds maturing on \_\_\_\_\_ are subject to mandatory redemption (by lot, as selected by the Registrar) on \_\_\_\_ 1 and \_\_\_\_ in each of the years \_\_\_\_ through \_\_\_\_ at a redemption price of 100% of the principal amount thereof to be redeemed, plus accrued interest thereon to the redemption date in the following principal amounts:

\_\_\_\_ Term Bond \_\_\_\_ Term Bond \_\_\_\_ Principal Amount \_\_\_\_ Compared to the redemption date in the following principal amounts:

Notice of Prepayment. Prior to the redemption of any Bonds under the provisions of the Resolution, the Registrar shall give

(maturity)

Selection of Bonds for Redemption Bonds subject to redemption will be selected in such order of maturity as the Issuer may direct. If less than all of the Bonds of a single maturity are to be redeemed, the Issuer will notify DTC of the particular amount of such maturity to be redeemed prior to maturity. DTC will determine by lot the amount of each Participant's interest in such maturity to be redeemed and each Participant will then select by lot the beneficial ownership interests in such maturity to be redeemed. All prepayments shall be at a price of par plus accrued interest.

Any notice of redemption may contain a statement that the redemption is conditioned upon the receipt by the Paying Agent of funds on or before the date fixed for redemption sufficient to pay the redemption price of the Bonds so called for redemption, and that if funds are not available, such redemption shall be cancelled by written notice to the owners of the Bonds called for redemption in the same manner as the original redemption notice was sent.

# Source of Security for the Bonds

The Bonds are general obligations of the Issuer. Per Iowa Code section 76.2, prior to issuing general obligation debt the governing authority of an Iowa political subdivision shall, by resolution, provide for the assessment of an annual levy upon all the taxable property in the political subdivision sufficient to pay the interest and principal of the bonds within a period named not exceeding twenty years. A certified copy of this resolution must be filed with the county auditor or the auditors of the counties in which the political subdivision is located; and the filing shall make it a duty of the auditors to enter annually this levy for collection from the taxable property within the boundaries of the political subdivision until funds are realized to pay the bonds in full. Upon issuance of the Bonds, the Issuer will levy taxes for the years and in amounts sufficient to provide 100% of annual principal and interest due on the Bonds. If, however, the amount credited to the debt service fund for payment of the Bonds is insufficient to pay principal and interest, whether from transfers or from original levies, the Issuer must use funds in its treasury and is required to levy ad valorem taxes upon all taxable real property in the territory of the Issuer without limit as to rate or amount sufficient to pay the debt service deficiency.

Nothing in the Bond Resolution prohibits or limits the ability of the Issuer to use legally available moneys other than the proceeds of the general ad valorem property taxes levied, as described in the preceding paragraph, to pay all or any portion of the principal of or interest on the Bonds. If and to the extent such other legally available moneys are used to pay the principal of or interest on the Bonds, the Issuer may, but shall not be required to, (a) reduce the amount of taxes levied for such purpose, as described in the preceding paragraph; or (b) use proceeds of taxes levied, as described in the preceding paragraph, to reimburse the fund or account from which such other legally available moneys are withdrawn for the amount withdrawn from such fund or account to pay the principal of or interest on Bonds.

The Bond Resolution does not restrict the Issuer's ability to issue or incur additional general obligation debt, although issuance of additional general obligation debt is subject to the same constitutional and statutory limitations that apply to the issuance of the Bonds. For a further description of the Issuer's outstanding general obligation debt upon issuance of the Bonds and the annual debt service on the Bonds, see "Direct Debt" included in "APPENDIX A" to this Official Statement. For a description of certain constitutional and statutory limits on the issuance of general obligation debt, see "Debt Limit" included in "APPENDIX A" to this Official Statement.

#### BONDHOLDERS' RISKS

An investment in the Bonds is subject to certain risks. No person should purchase the Bonds unless such person understands the risks described below and is willing to bear those risks. There may be other risks not listed below which may adversely affect the value of the Bonds. In order to identify risk factors, make an informed investment decision, and if the Bonds are an appropriate investment, potential investors should be thoroughly familiar with this entire Official Statement (including the

Appendices hereto).

# **Tax Levy Procedures**

The Bonds are general obligations of the Issuer, payable from and secured by a continuing ad-valorem tax levied against all of the taxable, real property located in the territory of the Issuer. As part of the budgetary process of the Issuer each fiscal year the Issuer will have an obligation to request a debt service levy to be applied against all of the taxable, real property located in the territory of the Issuer. A failure on the part of the Issuer to make a timely levy request or a levy request by the Issuer that is inaccurate or is insufficient to make full payments of the debt service on the Bonds for a particular fiscal year may cause Bondholders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the Bond Resolution) may have to be enforced from year to year.

# **Changes in Property Taxation**

The Bonds are general obligations of the Issuer secured by an unlimited ad valorem property tax as described in the "THE BONDS - Source of Security for the Bonds" herein.

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Such alterations could affect the Issuer's financial condition and/or the property tax revenues available to pay the Bonds. Historically, the Iowa General Assembly has applied changes in property taxation structure on a prospective basis; however, there is no assurance that future changes in properly taxation structure by the Iowa General Assembly will not be retroactive. It is impossible to predict the outcome of future property tax changes by the Iowa General Assembly or their potential impact on the Issuer's financial position. As noted in "THE BONDS - Source of Security for the Bonds," per Iowa Code section 76.2 the Issuer will by resolution provided for the assessment of an annual levy upon all the taxable property within the territory of the Issuer sufficient to pay the interest and principal of the bonds within a period named not exceeding twenty years.

# Legislative Change Related to School Choice

In 2023, the State of Iowa adopted legislation ("HF68") that established a standing unlimited State general fund appropriation for an Education Savings Account Fund (Fund) under the control of the Department of Education. The Fund must be used to establish individual accounts for participating pupils and to make qualified education savings account payments on behalf of parents and guardians, including payment for nonpublic school tuition, textbooks, software, fees, curriculum materials, and other similar expenses. HF68 is effective on July 1, 2023, for fiscal year ending June 30, 2024 and expands eligibility for the program each year with all students attending a nonpublic school becoming eligible beginning in fiscal year ending June 30, 2026.

The annual amount per account in the Fund is determined by the State cost per pupil (SCPP) for that fiscal year and changes each year based on the State percent of growth (SPG). For fiscal year ending June 30, 2024, the SCPP is \$7,598, which amount will be deposited into the Fund, instead of being sent to the Issuer, for each qualifying student within the Issuer's district attending a nonpublic school. HF68 provides that a district is funded in an amount of \$1,176 per student for resident pupils who attend a nonpublic school. According to the Department of Education, there were 69 students who reside in the district but attend nonpublic schools during the 2022-23 school year and 77 students for the 2023-24 school year. It is unknown how many additional students, if any, will attend non-public schools in the Issuer in future years as HF68 is implemented. If a significant number of eligible public school students in the Issuer transition to nonpublic schools, it could have an adverse impact on the Issuer's finances given the reduction in per student funding the Issuer would otherwise receive.

# **Matters Relating to Enforceability of Agreements**

There is no Bond trustee or similar person to monitor or enforce the provisions of the Bond Resolution. The owners of the Bonds should, therefore, be prepared to enforce such provisions themselves if the need to do so arises. In the event of a default in the payment of principal of or interest on the Bond, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the Bond Resolution) may have to be enforced from year to year. Holders of the Bonds shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Bond Resolution.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Bond Resolution. The remedies available to the owners of the Bonds upon an event of default under the Bond Resolution, in certain respects, may require judicial action, which is often subject to discretion and delay. Under existing law, including specifically the Federal Bankruptcy Code, certain of the remedies specified in the Bond Resolution may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinions to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization,

insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given, that the enforcement of any remedies with respect to such assets will result in sufficient funds to pay all amounts due under the Bond Resolution, including principal of and interest on the Bonds.

# **Secondary Market**

There can be no guarantee that there will be a secondary market for the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, and secondary marketing practices in connection with a particular Bond or Bonds issue are suspended or terminated. Additionally, prices of bond or note issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price of the Bonds.

#### Pension

The Issuer reported a liability of \$2,191,700 as of June 30, 2023 for its proportionate share of the net pension liability for Iowa Public Employee Retirement System ("IPERS"). The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2022. The Issuer's proportion of the net pension liability was based on the Issuer's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. As of June 30, 2022, the Issuer's proportion was 0.058010%, which was an increase of 0.035104% from its proportion measured as of June 30, 2021. See Appendix D, for additional information.

#### **Bankruptcy and Insolvency**

The rights and remedies provided in the Resolution may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws or equitable principles that may affect the enforcement of creditor's rights, to the exercise of judicial discretion in appropriate cases and to limitations in legal remedies against exercise of judicial discretion in appropriate cases and to limitations on legal remedies against municipal corporations in the State of Iowa. The various opinions of counsel to be delivered with respect to the Bonds and the Resolution, including the opinion of Bond Counsel, will be similarly qualified. If the Issuer were to file a petition under Chapter Nine of the Federal Bankruptcy Code, the owners of the Bonds could be prohibited from taking any steps to enforce their rights under the Resolution. In the event the Issuer fails to comply with its covenants under the Resolution or fails to make payments on the Bonds, there can be no assurance of the availability of remedies adequate to protect the interests of the holders of the Bonds.

Under sections 76.16 and 76.16A of the Code of Iowa, as amended, a city, county, or other political subdivision may become a debtor under Chapter Nine of the Federal Bankruptcy Code, if it is rendered insolvent, as defined in 11 U.S.C. §101(32)(c), as a result of a debt involuntarily incurred. As used therein, "debt" means an obligation to pay money, other than pursuant to a valid and binding collective bargaining agreement or previously authorized bond issue, as to which the governing body of the city, county, or other political subdivision has made a specific finding set forth in a duly adopted resolution of each of the following: (1) that all or a portion of such obligation will not be paid from available insurance proceeds and must be paid from an increase in general tax levy; (2) that such increase in the general tax levy will result in a severe, adverse impact on the ability of the city, county, or political subdivision to exercise the powers granted to it under applicable law, including without limitation providing necessary services and promoting economic development; (3) that as a result of such obligation, the city, county, or other political subdivision is unable to pay its debts as they become due; and (4) that the debt is not an obligation to pay money to a city, county, entity organized pursuant to chapter 28E of the Code of Iowa, or other political subdivision.

#### Tax Matters, Bank Qualification and Loss of Tax Exemption

As discussed under the heading "TAX MATTERS" herein, the interest on the Bonds could become includable in gross income for purposes of federal income taxation retroactive to the date of delivery of the Bonds, as a result of acts or omissions of the Issuer in violation of its covenants in the Resolution. Should such an event of taxability occur, the Bonds would not be subject to a special prepayment and would remain outstanding until maturity or until prepaid under the prepayment provisions contained in the Bonds, and there is no provision for an adjustment of the interest rate on the Bonds.

The Issuer intends to designate the Bonds as "qualified tax-exempt obligations" under the exception provided in Section 265(b)(3) of the Internal Revenue Code of 1986, as amended (the "Code"). The Issuer has further covenanted to comply with certain other requirements, which affords banks and certain other financial institutions more favorable treatment of their deduction for interest expense than would otherwise be allowed under Section 265(b)(2) of the Code. Actions, or inactions, by the Issuer in violation of its covenants could affect the designation, which could also affect the pricing and marketability of the Bonds.

It is possible that legislation will be proposed or introduced that could result in changes in the way that tax exemption is calculated, or whether interest on certain securities is exempt from taxation at all. Prospective purchasers should consult with their own tax advisors regarding any pending or proposed federal income tax legislation. The likelihood of any pending or proposed federal income tax legislation being enacted or whether the proposed terms will be altered or removed during the

legislative process cannot be reliably predicted.

It is also possible that actions of the Issuer after the closing of the Bonds will alter the tax status of the Bonds, and, in the extreme, remove the tax-exempt status from the Bonds. In that instance, the Bonds are not subject to mandatory prepayment, and the interest rate on the Bonds does not increase or otherwise reset. A determination of taxability on the Bonds, after closing of the Bonds, could materially adversely affect the value and marketability of the Bonds.

# **Debt Payment History**

The Issuer knows of no instance in which it has intentionally defaulted in the payment of principal and interest on any of its debt.

#### Damage or Destruction to Issuer's Facilities

Although the Issuer will be required to obtain and maintain certain kinds of insurance as set forth in the Resolution, there can be no assurance that the Issuer will not suffer uninsured losses in the event of damage to or destruction of the Issuer's facilities, due to fire or other calamity or in the event of other unforeseen circumstances.

# **Redemption Prior to Maturity**

In considering whether the Bonds might be redeemed prior to maturity, Bondholders should consider the information included in this Official Statement under the heading "THE BONDS - Prepayment."

#### **General Liability Claims**

In recent years, the number of general liability suits and the dollar amounts of damage awards have increased nationwide, resulting in substantial increases in insurance premiums. Litigation may also arise against the Issuer from its business activities, such as its status as an employer. While the Issuer maintains general liability insurance coverage, the Issuer is unable to predict the availability or cost of such insurance in the future. In addition, it is possible that certain types of liability awards may not be covered by insurance as in effect at relevant times. Any negative impact resulting from such awards may impact the Issuer's financial condition.

# Risks as Employer

The Issuer is a major employer, combining a complex mix of tenured and untenured full-time faculty, part-time faculty, technical and clerical support staff and other types of workers in a single operation. As with all large employers, the Issuer bears a wide variety of risks in connection with its employees. These risks include discrimination claims, personal tort actions, work-related injuries, exposure to hazardous materials, interpersonal torts (such as between employees or between employees and students) and other risks that may flow from the relationships between employer and employee or between students and employees. Certain of these risks are not covered by insurance, and certain of them cannot be anticipated or prevented in advance.

# Limitation or Delay of Remedies

There is no bond trustee or similar person to monitor or enforce the provisions of the Bond Resolution. The owners of the Bonds should, therefore, be prepared to enforce such provisions themselves if the need to do so arises. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the Bond Resolution) may have to be enforced from year to year.

The remedies available to the owners of the Bonds upon an event of default under the Resolution are in many respects dependent upon judicial actions which are often subject to discretion and delay. Under existing constitutional and statutory law and judicial decisions, including specifically the Bankruptcy Code, the remedies provided in the Resolution may not be readily available or may be limited. The various legal opinions to be delivered concurrently with the delivery of the Bonds and the delivery of the Resolution will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

# **Cleanup Costs and Liens Under Environmental Statutes**

The Issuer is not aware of any enforcement actions currently in process with respect to any releases of pollutants or contaminants at the Project site. However, there can be no assurance that an enforcement action or actions will not be instituted under such statutes at a future date. In the event such enforcement actions were initiated, the Issuer could be liable for the costs of removing or otherwise treating pollutants or contaminants located at the Project sites. In addition, under applicable environmental statutes, in the event an enforcement action were to be initiated, a lien superior to the Bondholders' lien could attach to the Project, which may adversely affect the Bondholders' rights.

# **Environmental and Climate-Related**

Due to recent increases in the frequency and intensity of extreme weather events and natural disasters, the Issuer and its residents and businesses may experience operational disruptions and increased costs for mitigation and recovery. The increased costs of risk-mitigation and recovery efforts cannot be determined with certainty due to the multiple factors associated with these costs,

including but not limited to, the future frequency and intensity of these events, future legal and regulatory requirements, the costs of labor and materials used in mitigation and recovery, insurance rates and available coverages, and the level of state and federal assistance available.

# Cybersecurity

The Issuer relies on its information systems to provide security for processing, transmission and storage of confidential and other sensitive information. Security breaches, including electronic break-ins, computer viruses, attacks by hackers and similar breaches could create disruptions or shutdowns of the Issuer and the services it provides, or the unauthorized access to or disclosure of personally identifiable information and other confidential or sensitive information. Despite security measures, the Issuer may remain vulnerable to attacks by outside or internal hackers, or breaches caused by employee error, negligence or malfeasance. Any failure to maintain proper functionality and security of the Issuer's information systems could interrupt the Issuer's operations, damage its reputation, subject it to significant costs, liability claims or regulatory penalties, and could have a material adverse effect on the operations and financial condition of the Issuer. The Issuer has a cyber-insurance policy. The Issuer cannot predict whether this policy will be sufficient in the event of a cyberattack.

#### **Rating Loss**

S&P Global Ratings (the "S&P") has assigned a rating of "A" to the Bonds. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of S&P, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

Rating agencies are currently not regulated by any regulatory body. Future regulation of rating agencies could materially alter the methodology, rating levels, and types of ratings available, for example, and these changes, if ever, could materially affect the market value of the Bonds.

# **Forward-Looking Statements**

This Official Statement contains statements relating to future results that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words "estimate," "forecast," "intend," "expect" and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward-looking statements and the actual results. These differences could be material and could impact the availability of funds of the Issuer to pay debt service when due on the Bonds.

# **Proposed Federal Tax Legislation**

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals pending in Congress that could, if enacted, alter or amend one or more of the federal tax matters described herein in certain respects or would adversely affect the market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further such proposals may impact the marketability or market value of the Bonds simply by being proposed. It cannot be predicted whether or in what forms any of such proposals, either pending or that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. In addition, regulatory actions are from time to time announced or proposed, and litigation threatened or commenced, which if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

# **DTC-Beneficial Owners**

Beneficial Owners of the Bonds may experience some delay in the receipt of distributions of principal of and interest on the Bonds since such distributions will be forwarded by the Paying Agent to DTC and DTC will credit such distributions to the accounts of the Participants which will thereafter credit them to the accounts of the Beneficial Owner either directly or indirectly through Indirect Participants. Neither the Issuer nor the Paying Agent will have any responsibility or obligation to assure that any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Bonds can be effected only through DTC Participants, Indirect Participants and certain banks, the ability of a Beneficial Owner to pledge the Bonds to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Bonds, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See "THE BONDS—Book-Entry Only System."

# **Project Completion; Risks of Construction**

A delay in completion of the Project may arise from any number of other causes, including but not limited to, adverse weather conditions, unavailability of subcontractors, and negligence on the part of subcontractors, labor disputes, or unanticipated costs of construction, equipping or renovation. Any of these events or occurrences, separately or in combination, could have a material adverse effect on the Issuer's ability to complete the Project, or to complete it as planned and on schedule. The Issuer believes that the proceeds of the Bonds, plus issuance of the remainder of the General Obligation School Bonds authorized by voters in calendar year 2024 or 2025, will be sufficient to complete the Project; however, the cost of construction of the Project may be affected by factors beyond the control of the Issuer, including strikes, material shortages, adverse weather conditions, trade tariffs, subcontractor defaults, delays, and unknown conditions.

#### Financial Condition of the Issuer from time to time

No representation is made as to the future financial condition of the Issuer. Certain risks discussed herein could adversely affect the financial condition and/or operations of the Issuer in the future. However, the Bonds are secured by an unlimited ad valorem property tax as described more fully in the "THE BONDS – Source of Security for the Bonds" herein.

# **Continuing Disclosure**

A failure by the Issuer to comply with the continuing disclosure obligations (see "Continuing Disclosure" herein) will not constitute an event of default on the Bonds. Any such failure must be disclosed in accordance with Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended, and may adversely affect the transferability and liquidity of the Bonds and their market price.

# **Suitability of Investment**

The interest rate borne by the Bonds is intended to compensate the investor for assuming the risk of investing in the Bonds. Each prospective investor should carefully examine this Official Statement and its own financial condition to make a judgement as to its ability to bear the economic risk of such and investment, and whether or not the Bonds are an appropriate investment for such investor.

# **Factors Beyond Issuer's Control**

Economic and other factors beyond the Issuer's control, such as economic recession, deflation of property values, or financial difficulty or bankruptcy by one or more major property taxpayers, or the complete or partial destruction of taxable property caused by, among other eventualities, earthquake, flood, fire or other natural disaster, could cause a reduction in the assessed value within the corporate boundaries of the Issuer. The State of Iowa, including the Issuer, is susceptible to tornados, flooding and extreme weather wherein winds and flooding have from time to time caused significant damage, which may have an adverse impact on the Issuer's financial position.

# **Other Factors**

An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Official Statement (including the Appendices hereto) in order to make a judgment as to whether the Bonds are an appropriate investment.

#### Summary

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Official Statement and the Appendices hereto.

# LITIGATION

The Issuer encounters litigation occasionally, as a course of business, however, no litigation currently exists that is not believed to be covered by current insurance carriers and no litigation has been proposed that questions the validity of these Bonds.

#### **ACCOUNTANT**

The accrual-basis financial statements of the Issuer included as APPENDIX D to this Official Statement have been examined by Nolte, Cornman & Johnson, P.C. to the extent and for the periods indicated in their report thereon. Such financial statements have been included herein without permission of said CPA, and said CPA expresses no opinion with respect to the Bonds or the Official Statement.

# **UNDERWRITING**

The Bonds are being purchased, subject to certain conditions, by \_\_\_\_ (the "Underwriter"). The Underwriter has agreed, subject to certain conditions, to purchase all, but not less than all, of the Bonds at an aggregate purchase price of \$\_\_\_\_\_ plus accrued interest to the Closing Date.

The Underwriter may offer and sell the Bonds to certain dealers (including dealers depositing the Bonds into unit investment trusts, certain of which may be sponsored or managed by the Underwriter) at prices lower than the initial public offering prices stated on the cover page. The initial public offering prices of the Bonds may be changed, from time to time, by the Underwriter.

The Underwriter intends to engage in secondary market trading of the Bonds subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Bonds at the request of the holder thereof.

# THE PROJECT

Proceeds of the Bonds, along with the General Obligation School Bonds, dated November 8, 2023 will: i) provide funds to be used to build, furnish and equip additions to the junior high/high school facilities, including an agricultural wing, an industrial arts wing, a science wing, an auxiliary gym, a community fitness center, an administrative office space, with related remodeling and improvements, and related site improvements; and to remodel, repair, improve, furnish and equip the elementary gymnasium for district performing arts and ii) pay costs of issuance for the Bonds.

#### **SOURCES AND USES OF FUNDS \***

| Sources of Funds       |                         |    |
|------------------------|-------------------------|----|
|                        | Bond Proceeds           | \$ |
| Total Sources of Funds | Reoffering Premium      | \$ |
| Uses of Funds          | Deposit to Project fund | \$ |
|                        | Costs of Issuance       | Ψ  |
|                        | Underwriter's Discount  |    |
| Total Uses of Funds    |                         | \$ |

<sup>\*</sup> Preliminary, subject to change

# TAX MATTERS

#### Tax Exemption

Federal tax law contains a number of requirements and restrictions that apply to the Bonds, including investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of Bond proceeds and facilities financed with Bond proceeds, and certain other matters. The Issuer has covenanted to comply with all requirements that must be satisfied in order for the interest on the Bonds to be excludable from gross income for federal income tax purposes. Failure to comply with certain of such covenants could cause interest on the Bonds to become includable in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

Subject to the Issuer's compliance with the above-referenced covenants, under present law, in the opinion of Bond Counsel, the interest on the Bonds is excludable from gross income for federal income tax purposes and interest on the Bonds is not an item of tax preference for purposes of the federal alternative minimum tax; however, such interest is taken into account in determining the annual adjusted financial statement income of applicable corporations (as defined in Section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed on certain corporations for tax years beginning after December 31, 2022.

Prospective purchasers of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, corporations subject to the branch profits tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security or Railroad Retirement benefits and taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations. Bond Counsel will not express any opinion as to such collateral tax consequences. Prospective purchasers of the Bonds should consult their tax advisors as to collateral federal income tax consequences.

The interest on the Bonds is not exempt from present Iowa income taxes. Ownership of the Bonds may result in other state and local tax consequences to certain taxpayers. Bond Counsel expresses no opinion regarding any such collateral consequences arising with respect to the Bonds. Prospective purchasers of the Bonds should consult their tax advisors regarding the applicability of any such state and local taxes.

# **Qualified Tax Exemption Obligations**

The Issuer will designate the Bonds as "qualified tax-exempt obligations" under the exception provided in Section 265(b)(3) of

the Internal Revenue Code of 1986, as amended (the "Code").

# Discount and Premium Bonds

The initial public offering price of certain Bonds may be less than the amount payable on such Bonds at maturity ("Discount Bonds"). Owners of Discount Bonds should consult with their own tax advisors with respect to the determination of accrued original issue discount on Discount Bonds for income tax purposes and with respect to the state and local tax consequences of owning and disposing of Discount Bonds. It is possible that, under applicable provisions governing determination of state and local income taxes, accrued interest on Discount Bonds may be deemed to be received in the year of accrual even though there will not be a corresponding cash payment.

The initial public offering price of certain Bonds may be greater than the amount of such Bonds at maturity ("Premium Bonds"). Purchasers of the Premium Bonds should consult with their own tax advisors with respect to the determination of amortizable premium on Premium Bonds for income tax purposes and with respect to the state and local tax consequences of owning and disposing of Premium Bonds.

# Other Tax Advice

In addition to the income tax consequences described above, potential investors should consider the additional tax consequences of the acquisition, ownership, and disposition of the Bonds. For instance, state income tax law may differ substantially from state to state, and the foregoing is not intended to describe any aspect of the income tax laws of any state. Therefore, potential investors should consult their own tax advisors with respect to federal tax issues and with respect to the various state tax consequences of an investment in Bonds.

#### Audits

The Internal Revenue Service (the "Service") has an ongoing program of auditing tax-exempt obligations to determine whether, in the view of the Service, interest on such tax-exempt obligations is includable in the gross income of the owners thereof for federal income tax purposes. To the best of the Issuer's knowledge, no obligations of the Issuer are currently under examination by the Service. It cannot be predicted whether or not the Service will commence an audit of the Bonds. If an audit is commenced, under current procedures the Service may treat the Issuer as a taxpayer and the Bondholders may have no right to participate in such procedure. The commencement of an audit could adversely affect the market value and liquidity of the Bonds until the audit is concluded, regardless of the ultimate outcome.

#### Reporting and Withholding

Payments of interest on, and proceeds of the sale, redemption or maturity of, tax-exempt obligations, including the Bonds, are in certain cases required to be reported to the Service. Additionally, backup withholding may apply to any such payments to any Bond owner who fails to provide an accurate Form W-9 Request for Taxpayer Identification Number and Certification, or a substantially identical form, or to any Bond owner who is notified by the Service of a failure to report any interest or dividends required to be shown on federal income tax returns. The reporting and backup withholding requirements do not affect the excludability of such interest from gross income for federal tax purposes.

## Tax Legislation

Legislation affecting tax-exempt obligations is regularly considered by the United States Congress and may be considered by the Iowa legislature. Court proceedings may also be filed, the outcome of which could modify the tax treatment. There can be no assurance that legislation enacted or proposed, or actions by a court, after the date of issuance of the Bonds will not have an adverse effect on the tax status of interest or other income on the Bonds or the market value or marketability of the Bonds. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the Bonds from gross income for federal or state income tax purposes for all or certain taxpayers.

Current and future legislative proposals, including some that carry retroactive effective dates, if enacted into law, court decisions, or clarification of the Code may cause interest on the Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent owners of the Bonds from realizing the full current benefit of the tax status of such interest. The introduction or enactment of any other legislative proposals, clarification of the Code or court decisions may also affect, perhaps significantly, the market price for, or marketability of, the Bonds. Prospective purchasers of the Bonds should consult their own tax advisors regarding the TCJA, as well as any pending or proposed tax legislation, as to which Bond Counsel expresses no opinion other than as set forth in its legal opinion.

# The Opinion

The FORM OF LEGAL OPINION, in substantially the form set out in APPENDIX B to this Preliminary Official Statement, will be delivered at closing.

Bond Counsel's opinion is not a guarantee of a result, or of the transaction on which the opinion is rendered, or of the future performance of parties to the transaction, but represents its legal judgment based upon its review of existing statutes, regulations,

published rulings and court decisions and the representations and covenants of the Issuer described in this section. No ruling has been sought from the Service with respect to the matters addressed in the opinion of Bond Counsel and Bond Counsel's opinion is not binding on the Service, nor does the rendering of the opinion guarantee the outcome of any legal dispute that may arise out of the transaction. Bond Counsel assumes no obligation to update its opinion after the issue date to reflect any further action, fact or circumstance, or change in law or interpretation, or otherwise.

# **Enforcement**

There is no bond trustee or similar person to monitor or enforce the terms of the resolution for issuance of the Bonds. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the Issuer and certain other public officials to perform the terms of the resolution for the Bonds) may have to be enforced from year to year.

The owners of the Bonds cannot foreclose on property within the boundaries of the Issuer or sell such property in order to pay the debt service on the Bonds. In addition, the enforceability of the rights and remedies of owners of the Bonds may be subject to limitation as set forth in Bond Counsel's opinion. The opinion will state, in part, that the obligations of the Issuer with respect to the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, to the exercise of judicial discretion in appropriate cases and to the exercise by the State and its governmental bodies of the police power inherent in the sovereignty of the State and to the exercise by the United States of America of the powers delegated to it by the Constitution of the United States of America.

#### **Bond Counsel Review**

Bond Counsel has approved the language included in this "Tax Exemption and Related Considerations" Section but has not otherwise participated in the preparation of this Preliminary Official Statement and will not pass upon its accuracy, completeness or sufficiency. Bond Counsel has not examined, nor attempted to examine or verify, any of the financial or statistical statements or data contained in this Preliminary Official Statement and will express no opinion with respect thereto.

ALL POTENTIAL PURCHASERS OF THE BONDS SHOULD CONSULT WITH THEIR TAX ADVISORS WITH RESPECT TO FEDERAL, STATE AND LOCAL TAX CONSEQUENCES OF OWNERSHIP OF THE BONDS (INCLUDING BUT NOT LIMITED TO THOSE LISTED ABOVE).

#### MUNICIPAL ADVISOR

The Issuer has retained Piper Sandler & Co. as municipal advisor (the "Municipal Advisor") in connection with the issuance of the Bonds. The Municipal Advisor has relied upon governmental officials, and other sources who have access to relevant data to provide accurate information and the Municipal Advisor not been engaged, nor has it undertaken, to independently verify the accuracy, completion or fairness of the Official Statement. The Municipal Advisor is not a public accounting firm and has not been engaged by the Issuer to compile, review, examine or audit any information in the Official Statement in accordance with accounting standards.

# CONTINUING DISCLOSURE

The Issuer will covenant in a Continuing Disclosure Certificate (the "Undertaking") for the benefit of the Owners and Beneficial Owners of the Bonds to provide annually certain financial information and operating data relating to the Issuer (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the Issuer no later than April 15 after the close of each fiscal year, commencing with the fiscal year ending June 30, 2024, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See "APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE." The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in "APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE." These covenants have been made in order to assist the Underwriter in complying with SEC Rule 15c2-12(b)(5) (the "Rule").

A failure by the Issuer to comply with the Undertaking will not constitute a default under the Resolution and Beneficial Owners of the Bonds are limited to the remedies described in the Undertaking. Any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandamus or specific performance by court order, to cause the Issuer to comply with its obligations under the Continuing Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default thereunder.

If the Issuer fails to comply with any provision of the Continuing Disclosure Certificate, the sole remedy available shall be an action to compel performance. A failure by the Issuer to comply with the Undertaking must be reported in accordance with the

Rule and must be considered by any broker, dealer or municipal securities dealer before recommending the purchase or sale of the Bonds in the secondary market. Consequently, such a failure may adversely affect the transferability and liquidity of the Bonds and their market price.

The Issuer provides the following information in accordance with the reporting requirements of paragraph (f)(3) of the Rule.

In the previous five (5) years beginning September 16, 2019 through September 16, 2024 inclusive, the Issuer believes it has complied in all material respects with regard to its prior Disclosure Covenants

For fiscal year 2023, when the audited financial statement was not available by the filing deadline the Issuer filed a notice that the audit will be filed when available, along with unaudited financial statements certified to the Iowa Department of Education which contain financial information as found in the audit, but which may not be in a format similar to the financial statements contained in the final Official Statement. The audit for fiscal year 2023 is still not available.

Bond Counsel expresses no opinion as to whether the Undertaking complies with the requirements of Section (b)(5) of the Rule.

# **MISCELLANEOUS**

Brief descriptions or summaries of the Issuer, the Bond, and statutes are included in this Official Statement. The summaries or references herein to the Bonds and statutes referred to herein, and the description of the Bonds included herein, do not purport to be comprehensive or definitive, and such summaries, references and descriptions are qualified in their entireties by reference to such documents, and the description herein of the Bonds is qualified in its entirety by reference to the form thereof and the information with respect thereto included in the aforesaid documents. Copies of such documents may be obtained from the Issuer.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact, and no representation is made that any of the estimates will be realized. This Official Statement is not to be construed as a contract or agreement between the Issuer and the purchasers or Owners of any of the Bonds.

The attached APPENDICES A, B, C, and D are integral parts of this Official Statement and must be read together with all of the foregoing statements.

It is anticipated that CUSIP identification numbers will be printed on the Bonds, but neither the failure to print such numbers on any Bonds nor any error in the printing of such numbers shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for any Bonds.

The District has reviewed the information contained herein which relates to it and has approved all such information for use within this Official Statement. The execution and delivery of this Official Statement has been duly authorized by the District.

SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT, STATE OF IOWA

/s/ Aaron Giese Board Secretary

# APPENDIX A - INFORMATION ABOUT THE ISSUER

# SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT, IOWA DISTRICT OFFICIALS

PRESIDENT Gina Paulsen

BOARD MEMBERS John Beck

Richard Radtke Dallas Jalas Josh Rausch

Beth Sibernaller-Woodall

Sue McCauley

SUPERINTENDENT Wade Riley

**DISTRICT SECRETARY** Aaron Giese

**DISTRICT TREASURER** Aaron Giese

**DISTRICT ATTORNEY** Ahlers & Cooney, P.C.

Des Moines, Iowa

# **CONSULTANTS**

**BOND COUNSEL** Ahlers & Cooney, P.C.

Des Moines, Iowa

**DISCLOSURE COUNSEL** Ahlers & Cooney, P.C.

Des Moines, Iowa

MUNICIPAL ADVISOR Piper Sandler & Co.

Des Moines, Iowa

PAYING AGENT UMB Bank, n.a.

West Des Moines, Iowa

#### **General Information**

South O'Brien Community School District is located primarily in O'Brien County in NW Iowa with small portions of the district in Clay & Cherokee Counties. The district is located approximately 55 miles NE of Sioux City, Iowa and 110 miles SE of Sioux Falls, SD and includes the incorporated cities of Paullina, Primghar, Sutherland & Calumet, the unincorporated communities of Gaza & Germantown as well as significant rural area. The area is served by U.S. highway 59, Iowa highway 10 and numerous county roads. Nearby higher education facilities for residents include Northwestern College at Orange City, Dordt College at Sioux Center, Northwest Iowa Community College at Sheldon, Iowa Central Community College & Buena Vista College at Storm Lake and Iowa State University at Ames

# District Facilities (1)

Presented below is a recap of the existing facilities of the Issuer:

| <u>Building</u>           | Construction Date            | Grades Served |
|---------------------------|------------------------------|---------------|
| Junior/Senior High School | 1925, 1948, 1953, 1963, 2006 | 7-12          |
| Elementary                | 1936, 1958, 1965, 2017       | PK-6          |

# **Enrollment (1)**

Total enrollment in the Issuer in the fall of the past five school years has been as follows:

| Count Date | Fiscal Year effective | Certified (Resident) (4) | Open Enroll In | Open Enroll Out | Total Served (5) |
|------------|-----------------------|--------------------------|----------------|-----------------|------------------|
| October-23 | 2024-25               | 579.0                    | 18.0           | 77.3            | 519.7            |
| October-22 | 2023-24               | 561.5                    | 20.0           | 54.0            | 527.5            |
| October-21 | 2022-23               | 546.9                    | 20.0           | 42.0            | 524.9            |
| October-20 | 2021-22               | 584.1                    | 11.0           | 38.6            | 556.5            |
| October-19 | 2020-21               | 606.1                    | 11.0           | 35.6            | 581.5            |

# Staff (1)

Presented below is a list of the Issuer's 110 employees.

| Administrators: | 6  | Media Specialists: | 2 |
|-----------------|----|--------------------|---|
| Teachers:       | 50 | Nurses:            | 1 |
| Teacher Aids:   | 29 | Guidance:          | 2 |
| Custodians:     | 4  | Secretaries:       | 3 |
| Food Service:   | 4  | Transportation:    | 6 |
| Other:          | 2  | Maintenance:       | 1 |

# Population (2)

Presented below are population figures as officially reported by the U.S. Census for the periods indicated for the Cities of Paullina, Primghar, Sutherland and Calumet

| <u>Year</u> | <u>Paullina</u> | <u>Primghar</u> | <u>Sutherland</u> | <u>Calumet</u> |
|-------------|-----------------|-----------------|-------------------|----------------|
| 2020        | 982             | 896             | 629               | 146            |
| 2010        | 1056            | 909             | 649               | 170            |
| 2000        | 1124            | 891             | 707               | 181            |
| 1990        | 1134            | 950             | 714               | 160            |
| 1980        | 1224            | 1050            | 897               | 212            |
| 1970        | 1257            | 995             | 875               | 219            |

<sup>(1)</sup> Source: the Issuer

<sup>(2)</sup> Source: U.S. Census Bureau

<sup>(3)</sup> Source: Iowa Department of Education

<sup>(4)</sup> Used for Sales Tax distribution

<sup>(5)</sup> Used for State Aid distribution

# Other Post-Employment Benefits (OPEB) (1)

Plan Description - The Issuer operates a single-employer health benefit plan which provides medical and prescription drug benefits for employees, retirees and their spouses.

Individuals who are employed by the Issuer and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At June 30, 2021, the following employees were covered by the benefit terms:

| Inactive employees or beneficiaries currently receiving benefit payments | 10  |
|--|-----|
| Active employees   | 100 |
|  |     |
| Total  | 110 |

Total OPEB Liability – The Issuer's total OPEB liability of \$579,022 was measured as of June 30, 2023, and was determined by an actuarial valuation dated July 1, 2021.

Actuarial Assumptions – the total OPEB liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement:

Rate of inflation 3.00% per annum Rates of salary increase, including inflation 3.00% per annum

Discount rate, including inflation 2.14% compounded annually

Healthcare cost trend rate 5.50% for FY2022, decreasing to an ultimate rate of 5.00%

Discount Rate – The discount rate used to measure the total OPEB liability was 2.14%, which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates from the RP-2014 annuitant distinct mortality table adjusted to 2006 with MP 2021 generational projection of future mortality improvement. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

Changes in the Total OPEB Liability:

| Total OPEB obligation – beginning of year |                  | \$576,985 |
|---|------------------|-----------|
| Changes for the year                      |                  |           |
|   | Service Cost     | 36,496    |
|   | Interest         | 12,625    |
|   | Benefit Payments | (47,084)  |
| _   |                  | _         |
| Net Changes                               |                  | 2,037     |
| Net OPEB obligation – end of year         |                  | \$577,022 |
|   |                  |           |

(1) Source: the Issuer

#### **Employee Pension Plan (1)**

<u>Plan Description.</u> Iowa Public Employees' Retirement System ("IPERS") membership is mandatory for employees of the Issuer. The Issuer's employees are provided with pensions through a cost-sharing multiple employer defined pension plan administered by IPERS. IPERS benefits are established under Iowa Code, Chapter 97B and the administrative rules thereunder. The Issuer's employee who completed seven years of covered service or has reached the age of 65 while in IPERS covered employment becomes vested. If the Issuer's employee retires before normal retirement age, the employees' monthly retirement benefit will be permanently reduced by an early-retirement reduction. IPERS provides pension benefits as well as disability benefits to Issuer employees and benefits to the employees' beneficiaries upon the death of the eligible employee. See "APPENDIX D-AUDITED FINANCIAL STATEMENTS OF THE ISSUER-NOTES TO THE FINANCIAL STATEMENTS" for additional information on IPERS. Additionally, copies of IPERS annual financial report may be obtained from www.ipers.org. Moreover, IPERS maintains a website at www.ipers.com. However, the information presented in such financial reports or on such websites is not incorporated into this Official Statement by any reference.

Contributions. Effective July 1, 2012, as a result of a 2010 law change, IPERS contribution rates for the Issuer and its employees are established by IPERS following the annual actuarial valuation (which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization method.) State statute, however, limits the amount rates can increase or decrease each year to one (1) percentage point. Therefore, any difference between the actuarial contribution rates and the contributions paid is due entirely to statutorily set contributions that may differ from the actual contribution rates. As a result, while the contribution rate in the fiscal year ended June 30, 2017 equaled the actuarially required rate, there is no guarantee, due to this statutory limitation on rate increases, that the contribution rate will meet or exceed the actuarially required rate in the future.

The Issuer's contributions to IPERS is not less than that which is required by law. The Issuer's share of the contribution, payable from the applicable funds of the Issuer, is provided by a statutorily authorized annual levy of taxes without limit or restriction as to rate or amount. The Issuer has always made its full required contributions to IPERS.

The following table sets forth the contributions made by the Issuer and its employees to IPERS for the period indicated. The Issuer cannot predict the levels of funding that will be required in the future.

Table 1 – Issuer and Employees Contribution to IPERS.

|             | Issuer Co   | ontribution  | Issuer Employe | ees' Contribution |
|-------------|-------------|--------------|----------------|-------------------|
|             | Amount      | % of Covered | Amount         | % of Covered      |
| Fiscal Year | Contributed | Payroll      | Contributed    | Payroll           |
| 2019        | 431,089     | 9.44         | 286,449.77     | 6.29              |
| 2020        | 431,990     | 9.44         | 289,659.97     | 6.29              |
| 2021        | 432,658     | 9.44         | 286,651.44     | 6.29              |
| 2022        | 441,584     | 9.44         | 293,876.55     | 6.29              |
| 2023        | 437.912     | 9.44         | 294,569,82     | 6.29              |

The Issuer cannot predict the levels of funding that will be required in the future as any IPERS unfunded pension benefit obligation could be reflected in future years in higher contribution rates. The investment of moneys, assumptions underlying the same and the administration of IPERS is not subject to the direction of the Issuer. Thus, it is not possible to predict, control or prepare for future unfunded accrued actuarial liabilities of IPERS ("UAALs"). The UAAL is the difference between total actuarially accrued liabilities and actuarially calculated assets available for the payment of such benefits. The UAAL is based on assumptions as to retirement age, mortality, projected salary increases attributed to inflation, across-the-board raises and merit raises, adjustments, cost-of-living adjustments, valuation of current assets, investment return and other matters. Such UAAL could be substantial in the future, requiring significantly increased contributions from the Issuer which could affect other budgetary matters.

# Table 2 – Recent returns of IPERS (1)

According to IPERS, the market value investment return on program assets is as follows:

| Fiscal Year | Investment |
|-------------|------------|
| Ended       | Return     |
| June 30     | %          |
| 2019        | 8.35       |
| 2020        | 3.39       |
| 2021        | 29.63      |
| 2022        | -3.90      |
| 2023        | 5.41       |

<sup>(1)</sup> SOURCE: The Issuer

The following table sets forth certain information about the funding status of IPERS that has been extracted from the comprehensive annual financial reports of IPERS (collectively, the "IPERS ACFRs"), and the actuarial valuation reports provided to IPERS by Cavanaugh MacDonald Consulting, LLC (collectively, the "IPERS Actuarial Reports"). Additional information regarding IPERS and its latest actuarial valuations can be obtained by contacting IPERS administrative staff.

<u>Table 3 – Funding Status of IPERS (1)</u>

|           |                 |                |                | Unfunded      |            | Unfunded      |          |               | UAAL as a   |
|-----------|-----------------|----------------|----------------|---------------|------------|---------------|----------|---------------|-------------|
|           |                 |                |                | Actuarial     |            | Actuarial     |          |               | Percentage  |
|           |                 |                |                | Accrued       | Funded     | Accrued       | Funded   |               | of Covered  |
|           | Actuarial       | Market         | Actuarial      | Liability     | Ratio      | Liability     | Ratio    |               | Payroll     |
|           | Value of Assets | Value of       | Accrued        | (Actuarial    | (Actuarial | (Market       | (Market  | Covered       | (Actuarial  |
| Valuation | [a]             | Assets         | Liability      | Value)        | Value)     | Value)        | Value) % | Payroll       | Value)      |
| Date      |                 | [b]            | [c]            | [c]-[a]       | [a]/[c]    | [c]-[b]       | [b]/[c]  | [d]           | [[c-a]/[d]] |
| 2019      | 33,324,327,606  | 34,010,680,731 | 39,801,338,797 | 6,477,011,191 | 83.73      | 5,790,658,066 | 85.45    | 8,151,043,468 | 71.04       |
| 2020      | 34,485,656,745  | 34,047,692,112 | 41,072,427,540 | 6,586,770,795 | 83.96      | 7,024,735,428 | 82.90    | 8,391,856,350 | 78.49       |
| 2021      | 37,584,987,296  | 42,889,875,682 | 42,544,648,750 | 4,959,661,454 | 88.34      | -345,226,932  | 100.81   | 8,648,783,536 | 57.35       |
| 2022      | 39,354,232,379  | 40,186,392,289 | 43,969,714,606 | 4,615,482,227 | 89.50      | 3,783,322,317 | 91.40    | 9,018,019,950 | 51.18       |
| 2023      | 41,012,524,216  | 41,206,314,259 | 45,719,979,439 | 4,707,455,223 | 89.70      | 4,513,665,180 | 90.13    | 9,588,339,000 | 49.10       |

# Net Pension Liabilities (2)

At June 30, 2023, the Issuer reported a liability of \$2,191,700 for its proportional share of the IPERS net pension liability. The net pension liability was measured as of June 30, 2022 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The discount rate used to measure the total pension liability was 7%. The Issuer's proportion of the net pension liability was based on the Issuer's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. See "APPENDIX D-AUDITED FINANCIAL STATEMENTS OF THE ISSUER-NOTES TO THE FINANCIAL STATEMENTS" for additional information related to the Issuer's deferred outflows and inflows of resources related to pensions, actuarial assumptions, discount rate and discount rate sensitivity.

Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Bond Counsel, Disclosure Counsel, the Issuer, the Underwriter, the Municipal Advisor and Counsel to the Municipal Advisor undertake no responsibility for and make no representations as to the accuracy or completeness of the material available from IPERS as discussed above or included on the IPERS website, including, but not limited to, updates of such information on the Auditor of State's website or links to other websites through the IPERS website.

# **Investment of Public Funds (2)**

The Issuer invests its funds pursuant to Chapter 12B of the Code. Presented below is the Issuer's investing activities as of July 31, 2024:

| Type of Investment          | Amount Invested |
|-----------------------------|-----------------|
| Local Bank Money Market     | \$105,448.82    |
| Local Bank Deposit Accounts | 21,402,029.17   |
| Local Bank Time CD's        | 950,000.00      |
| ISJIT Money Market          | 0               |
| ISJIT Time CD's             | 0               |

<sup>(1)</sup> Source: IPERS Actuarial Reports. For a description of the assumptions used when calculating the funding status of IPERS for the fiscal year noted herein, see IPERS ACFRs

<sup>(2)</sup> Source: the Issuer

#### Major Employers (1)

Presented below is a summary of the largest employers in the District:

| Employer                       | Business                                | Approximate Employees |
|--------------------------------|---|-----------------------|
| South O'Brien CSD              | Education                               | 110                   |
| O'Brien County                 | Government                              | 100                   |
| JTV Mfg                        | Custom steel laser cutting              | 60                    |
| MercyOne Medical Center        | Hospital                                | 50-99                 |
| Mill Creek Machining           | Manufacturing                           | 20-49                 |
| Sutherland Care Center         | Nursing home                            | 20-49                 |
| Producers Cooperative          | Seed Farm                               | 20-49                 |
| Iowa State Bank                | Banking                                 | 20-49                 |
| Primghar Rehabilitation Center | Nursing home                            | 20-49                 |
| Pride Group                    | Nonprofit                               | 20-49                 |
| Agrivision Equipment           | Farm Equipment                          | 20-49                 |
| CS Agrow                       | Fertilizer plant/custom applicator      | 20-49                 |
| Bob & Scott's                  | Grocery store                           | 10-19                 |
| Car-Go Exp                     | Convenience store                       | 10-19                 |
| Casey's                        | Convenience store                       | 10-19                 |
| Main Market-Hometown Variety   | Grocery store                           | 10-19                 |
| Pro Go                         | Convenience store                       | 10-19                 |
| Independent Dental             | Wholesale physician & surgeon equipment | 10-19                 |
| Kids Campus Daycare            | Daycare                                 | 10-19                 |
| Midwest Farmers Coop           | Grain storage, agronomy, product sales  | 10-19                 |
| Security State Bank            | Banking                                 | 10-19                 |
| Bogenrif Studio                | Art                                     | 10-19                 |
| Main Street Bar & Grill        | Restaurant                              | 10-19                 |
| Pizza Ranch                    | Restaurant                              | 10-19                 |
| Primghar Golf Course           | Golf – entertainment                    | 10-19                 |
| B& R Excavating                | Excavating contractor                   | 10-19                 |
| Cornerstone Senior Care        | Nursing Home                            | 10-19                 |
| Kids Kampus                    | Daycare                                 | 10-19                 |
| Mill Creek Family Practice     | Healthcare                              | 10-19                 |
| Pearl Valley Rehab             | Rehab center                            | 10-19                 |
| Farmers Cooperative            | Farm supplies                           | 10-19                 |
| Old O'Brien Banc Shares        | Holding company                         | 10-19                 |

# Property Tax Assessment (2)

In compliance with section 441.21 of the Code of Iowa, as amended, the State Director of Revenue annually directs all county auditors to apply prescribed statutory percentages to the assessments of certain categories of real property. The final values, called Actual Valuation, are then adjusted by the County Auditor. Assessed or Taxable Valuation subject to tax levy is then determined by the application of State determined rollback percentages, principally to residential and commercial property.

Beginning in 1978, the State required a reduction in Actual Valuation to reduce the impact of inflation on its residents. The resulting value is defined as the Assessed or Taxable Valuation. The rollback percentages for residential, agricultural and commercial valuations are as follows:

| Fiscal Year | Residential | Ag. Land & Bldgs | Commercial | Sm Commercial | Multi-residential | Railroad | Sm Railroad | <u>Utilities</u> | <u>Industrial</u> |
|-------------|-------------|------------------|------------|---------------|-------------------|----------|-------------|------------------|-------------------|
| 2024-25     | 46.3428     | 71.8370          | 90.0000    | 46.3428       | NA                | 90.0000  | 46.3428     | 100.0000         | 90.0000           |
| 2023-24     | 54.6501     | 91.6430          | 90.0000    | 54.6501       | NA                | 90.0000  | 54.6501     | 100.0000         | 90.0000           |
| 2022-23     | 54.1302     | 89.0412          | 90.0000    | 90.0000       | 63.7500           | 90.0000  | 90.0000     | 100.0000         | 90.0000           |
| 2021-22     | 56.4094     | 84.0305          | 90.0000    | 90.0000       | 67.5000           | 90.0000  | 90.0000     | 98.5489          | 90.0000           |
| 2020-21     | 55.0743     | 81.4832          | 90.0000    | 90.0000       | 71.2500           | 90.0000  | 90.0000     | 100.0000         | 90.0000           |
| 2019-20     | 55.6209     | 54.4480          | 90.0000    | 90.0000       | 75.0000           | 90.0000  | 90.0000     | 100.0000         | 90.0000           |

Property is assessed on a calendar year basis. The assessments finalized as of January 1 of each year are applied to the following fiscal year. For example, the assessments finalized on January 1, 2022 are used to calculate tax liability for the tax year starting July 1, 2023 through June 30, 2024. Presented below are the historic property valuations of the Issuer by class of property.

<sup>(1)</sup> Source: Iowa Workforce Development.com/employer database

<sup>(2)</sup> Source: Iowa Department of Revenue

# **Property Valuations (1)**

| Actual Valuation                       |                  |             |                          |                       |                          |
|--|------------------|-------------|--------------------------|-----------------------|--------------------------|
| Valuation as of January                | 2023             | 2022        | 2021                     | 2020                  | 2019                     |
| Fiscal Year                            | 2024-25          | 2023-24     | 2022-23                  | 2021-22               | 2020-21                  |
| Residential:                           | 244,616,105      | 174,482,235 | 169,392,619              | 149,251,019           | 147,970,371              |
| Agricultural Land:                     | 401,575,634      | 301,319,353 | 301,557,081              | 325,407,862           | 325,397,302              |
| Ag Buildings:                          | 38,408,446       | 19,709,642  | 16,308,512               | 15,994,120            | 15,212,620               |
| Commercial:                            | 38,793,424       | 32,211,237  | 32,238,713               | 25,417,499            | 23,390,151               |
| Industrial:                            | 242,890,835      | 242,196,453 | 201,409,434              | 160,634,998           | 120,637,108              |
| Multi-Residential                      | 0                | 0           | 2,675,015                | 2,283,658             | 2,105,217                |
| Reserved                               | 0                | 0           | 0                        | 0                     | 0                        |
| Railroads:                             | 0                | 0           | 0                        | 0                     | 0                        |
| Utilities:                             | 70,437,626       | 56,590,004  | 53,189,258               | 53,923,042            | 47,289,456               |
| Other:                                 | 0                | 0           | 0                        | 0                     | 0                        |
| Total Valuation:                       | 1,036,722,070    | 826,508,924 | 776,770,632              | 732,912,198           | 682,002,225              |
| Less Military:                         | 868,000          | 388,920     | 412,996                  | 461,148               | 494,484                  |
| Less Homestead:                        | 1,326,000        |             |                          |                       |                          |
| Net Valuation:                         | 1,034,528,070    | 826,120,004 | 776,357,636              | 732,451,050           | 681,507,741              |
| TIF Valuation:                         | 19,967,170       | 15,519,323  | 12,937,112               | 10,137,711            | 8,611,148                |
| Utility Replacement:                   | 33,096,705       | 23,932,545  | 19,734,374               | 17,876,891            | 15,997,140               |
| T 11 W 1 4                             |                  |             |                          |                       |                          |
| Taxable Valuation                      | 2022             | 2022        | 2021                     | 2020                  | 2010                     |
| Valuation as of January<br>Fiscal Year | 2023             | 2022        | 2021                     | 2020                  | 2019                     |
| Residential:                           | <u>2024-25</u>   | 2023-24     | <u>2022-23</u>           | 2021-22<br>82 (20.270 | <u>2020-21</u>           |
|  | 112,413,208      | 94,685,984  | 91,054,699               | 83,630,379            | 80,936,369               |
| Agricultural Land:                     | 288,458,994      | 276,133,370 | 268,508,342              | 273,437,587           | 265,138,100              |
| Ag Buildings:<br>Commercial:           | 27,587,163       | 18,061,995  | 14,521,289               | 13,439,935            | 12,395,725               |
| Industrial:                            | 25,797,528       | 20,916,550  | 28,062,510               | 22,180,123            | 20,492,713               |
| Multi-Residential                      | 212,616,772<br>0 | 213,301,722 | 181,135,337<br>1,705,326 | 144,384,795           | 108,398,016<br>1,499,968 |
| Reserved                               | 0                | $0 \\ 0$    | 1,703,326                | 1,541,473<br>0        | 1,499,908                |
| Railroads:                             | 0                | 0           | 0                        | 0                     | 0                        |
| Utilities:                             | 70,437,626       | 56,590,004  | 53,189,258               | 53,140,566            | 47,289,456               |
| Other:                                 | 0,457,020        | 30,390,004  | 0 33,169,238             | 33,140,300            | 47,289,430               |
|  |                  |             |                          |                       |                          |
| Total Valuation:                       | 737,311,291      | 679,689,625 | 638,176,761              | 591,754,858           | 536,150,347              |
| Less Military:                         | 868,000          | 388,920     | 412,996                  | 461,148               | 494,484                  |
| Less Homestead:                        | 1,326,000        |             |                          |                       |                          |
| Net Valuation:                         | 735,117,291      | 679,300,705 | 637,763,765              | 591,293,710           | 535,655,863              |
| TIF Valuation:                         | 17,664,329       | 15,519,323  | 12,937,112               | 10,137,711            | 8,611,148                |
| Utility Replacement:                   | 8,389,339        | 6,318,041   | 6,414,219                | 6,120,962             | 6,361,584                |

|  | 1.1            |
|--|----------------|
| Valuation Fiscal Valuation Actual Valuation Ta   | axable         |
| Year <u>Year</u> <u>w/Utilities</u> <u>Valuation</u> <u>w/Utilities</u> <u>Valuation</u> | <u>luation</u> |
| 2023 2025 1,087,591,945 25.66% 761,170,959   | 8.57%          |
| 2022* 2024 865,507,842 6.98% 701,102,518   | 6.69%          |
| 2021 2023 809,029,122 6.39% 657,115,096  | 8.16%          |
| 2020 2022 760,465,652 7.70% 607,552,383  | 10.34%         |
| 2019 2021 706,116,029 -9.81% 550,628,595   | 11.61%         |
| 2018 2020 782,938,016 9.93% 493,348,646  | 17.79%         |

<sup>(1)</sup> Source: Iowa Department of Management

\* The Clay County Auditor adjusted its 2022 valuation it initially reported to the Department of Management.

Tax Rates (1)

Presented below are the taxes levied by the Issuer for the fund groups as presented, for the period indicated:

| Fiscal      | Operating   | Management  | Board       | Voter       | Play    | Debt    | School | Amana          | Total       |
|-------------|-------------|-------------|-------------|-------------|---------|---------|--------|----------------|-------------|
| <u>Year</u> | <u>Fund</u> | <u>Fund</u> | <u>PPEL</u> | <u>PPEL</u> | Ground  | Service | House  | <u>Library</u> | <u>Levy</u> |
| 2024        | 6.88173     | 0.59654     | 0.33000     | 1.06788     | 0.00000 | 2.70000 | 0      | 0.00000        | 11.57615    |
| 2023        | 7.57833     | 0.62095     | 0.33000     | 1.04500     | 0.00000 | 0.00000 | 0      | 0.00000        | 9.57428     |
| 2022        | 7.61599     | 0.63607     | 0.33000     | 1.05280     | 0.00000 | 0.00000 | 0      | 0.00000        | 9.63486     |
| 2021        | 7.63216     | 0.66419     | 0.33000     | 1.01913     | 0.00000 | 0.00000 | 0      | 0.00000        | 9.64548     |
| 2020        | 7.30955     | 0.51385     | 0.33000     | 1.17607     | 0.00000 | 0.00000 | 0      | 0.00000        | 9.32947     |
| 2019        | 7.92967     | 0.58219     | 0.33000     | 1.13222     | 0.00000 | 0.00000 | 0      | 0.00000        | 9.97408     |

# Historic Tax Rates (1)

Presented below are the tax rates by taxing entity for residents of the City of Paullina:

| Fiscal      |             |               |                |              | County   | County    | County          |               | Regional       | Total     |
|-------------|-------------|---------------|----------------|--------------|----------|-----------|-----------------|---------------|----------------|-----------|
| <u>Year</u> | <u>City</u> | <u>School</u> | <u>College</u> | <b>State</b> | Assessor | Ag Extens | <b>Hospital</b> | <b>County</b> | <b>Transit</b> | Levy Rate |
| 2024        | 13.34889    | 11.57615      | 1.08694        | 0.00180      | 0.28379  | 0.20081   | 0.00000         | 3.64369       | 0.00000        | 30.14207  |
| 2023        | 12.44090    | 9.57428       | 1.07258        | 0.00240      | 0.26201  | 0.20474   | 0.00000         | 3.62352       | 0.00000        | 27.18043  |
| 2022        | 12.22113    | 9.63486       | 1.04303        | 0.00260      | 0.33764  | 0.22029   | 0.00000         | 3.98649       | 0.00000        | 27.44604  |
| 2021        | 12.16637    | 9.64548       | 1.07539        | 0.00270      | 0.29002  | 0.23866   | 0.00000         | 4.12369       | 0.00000        | 27.54231  |
| 2020        | 12.23401    | 9.32947       | 0.99383        | 0.00280      | 0.29042  | 0.24921   | 0.00000         | 3.69842       | 0.00000        | 26.79816  |
| 2019        | 12.14132    | 9.97408       | 0.79417        | 0.00290      | 0.28465  | 0.26761   | 0.00000         | 4.12231       | 0.00000        | 27.58704  |

Presented below are the tax rates by taxing entity for residents of the City of Primghar:

| Fiscal |             |               |                |              | County   | County    | County          |         | Regional       | Total     |
|--------|-------------|---------------|----------------|--------------|----------|-----------|-----------------|---------|----------------|-----------|
| Year   | <u>City</u> | <u>School</u> | <u>College</u> | <u>State</u> | Assessor | Ag Extens | <b>Hospital</b> | County  | <b>Transit</b> | Levy Rate |
| 2024   | 17.56981    | 11.57615      | 1.08694        | 0.00180      | 0.28379  | 0.20081   | 0.00000         | 3.64369 | 0.00000        | 34.36299  |
| 2023   | 16.74919    | 9.57428       | 1.07258        | 0.00240      | 0.26201  | 0.20474   | 0.00000         | 3.62352 | 0.00000        | 31.48872  |
| 2022   | 16.75914    | 9.63486       | 1.04303        | 0.00260      | 0.33764  | 0.22029   | 0.00000         | 3.98649 | 0.00000        | 31.98405  |
| 2021   | 16.54115    | 9.64548       | 1.07539        | 0.00270      | 0.29002  | 0.23866   | 0.00000         | 4.12369 | 0.00000        | 31.91709  |
| 2020   | 15.51334    | 9.32947       | 0.99383        | 0.00280      | 0.29042  | 0.24921   | 0.00000         | 3.69842 | 0.00000        | 30.07749  |
| 2019   | 14.07666    | 9.97408       | 0.79417        | 0.00290      | 0.28465  | 0.26761   | 0.00000         | 4.12231 | 0.00000        | 29.52238  |

Presented below are the tax rates by taxing entity for residents of the City of Calumet:

| Fiscal |             |               |         |         | County   | County    | County          |         | Regional | Total     |
|--------|-------------|---------------|---------|---------|----------|-----------|-----------------|---------|----------|-----------|
| Year   | <u>City</u> | <u>School</u> | College | State   | Assessor | Ag Extens | <b>Hospital</b> | County  | Transit  | Levy Rate |
| 2024   | 12.66776    | 11.57615      | 1.08694 | 0.00180 | 0.28379  | 0.20081   | 0.00000         | 3.64369 | 0.00000  | 29.46094  |
| 2023   | 12.32434    | 9.57428       | 1.07258 | 0.00240 | 0.26201  | 0.20474   | 0.00000         | 3.62352 | 0.00000  | 27.06387  |
| 2022   | 12.77237    | 9.63486       | 1.04303 | 0.00260 | 0.33764  | 0.22029   | 0.00000         | 3.98649 | 0.00000  | 27.99728  |
| 2021   | 12.99798    | 9.64548       | 1.07539 | 0.00270 | 0.29002  | 0.23866   | 0.00000         | 4.12369 | 0.00000  | 28.37392  |
| 2020   | 12.99798    | 9.32947       | 0.99383 | 0.00280 | 0.29042  | 0.24921   | 0.00000         | 3.69842 | 0.00000  | 27.56213  |
| 2019   | 12.99800    | 9.97408       | 0.79417 | 0.00290 | 0.28465  | 0.26761   | 0.00000         | 4.12231 | 0.00000  | 28.44372  |

Presented below are the tax rates by taxing entity for residents of the City of Sutherland:

| Fiscal      |             |               |                |              | County          | County    | County          |               | Regional       | Total     |
|-------------|-------------|---------------|----------------|--------------|-----------------|-----------|-----------------|---------------|----------------|-----------|
| <u>Year</u> | <u>City</u> | <u>School</u> | <u>College</u> | <u>State</u> | <u>Assessor</u> | Ag Extens | <u>Hospital</u> | <b>County</b> | <u>Transit</u> | Levy Rate |
| 2024        | 15.14983    | 11.57615      | 1.08694        | 0.00180      | 0.28379         | 0.20081   | 0.00000         | 3.64369       | 0.00000        | 31.94301  |
| 2023        | 14.03375    | 9.57428       | 1.07258        | 0.00240      | 0.26201         | 0.20474   | 0.00000         | 3.62352       | 0.00000        | 28.77328  |
| 2022        | 14.62988    | 9.63486       | 1.04303        | 0.00260      | 0.33764         | 0.22029   | 0.00000         | 3.98649       | 0.00000        | 29.85479  |
| 2021        | 15.60483    | 9.64548       | 1.07539        | 0.00270      | 0.29002         | 0.23866   | 0.00000         | 4.12369       | 0.00000        | 30.98077  |
| 2020        | 12.65258    | 9.32947       | 0.99383        | 0.00280      | 0.29042         | 0.24921   | 0.00000         | 3.69842       | 0.00000        | 27.21673  |
| 2019        | 12.80684    | 9.97408       | 0.79417        | 0.00290      | 0.28465         | 0.26761   | 0.00000         | 4.12231       | 0.00000        | 28.25256  |

#### **Tax Collection History (2)**

Presented below are the actual ad-valorem tax levies and collections for the periods indicated:

| Fiscal | Amount    | Amount        | Percentage |
|--------|-----------|---------------|------------|
| Year   | Levied    | Collected     | Collected  |
| 2024   | 8,002,789 | In collection | NA         |
| 2023   | 6,187,295 | \$6,187,721   | 100.01%    |
| 2022   | 5,772,197 | 5,773,981     | 100.03%    |
| 2021   | 5,241,500 | 5,258,099     | 100.32%    |
| 2020   | 4,549,982 | 4,534,025     | 99.65%     |
| 2019   | 4,121,574 | 4,124,232     | 100.06%    |
| 2018   | 3,771,155 | 3,772,739     | 100.04%    |

(1) Source: Iowa Department of Management

(2) Source: the Issuer

# Largest Taxpayers (1) (2)

Set forth in the following table are the persons or entities which represent the 2022 largest taxpayers within the Issuer. No independent investigation has been made of and no representation is made herein as to the financial condition of any of the taxpayers listed below or that such taxpayers will continue to maintain their status as major taxpayers in the Issuer. The Issuer's tax levy is uniformly applicable to all of the properties included in the table, and thus taxes expected to be received by the Issuer from such taxpayers will be in proportion to the assessed valuations of the properties. The total tax bill for each of the properties is dependent upon the tax levies of the other taxing entities which overlap the properties.

| <u>Taxpayer</u>                 | 2022 Taxable Valuation | Percent of Total |
|---------------------------------|------------------------|------------------|
| MidAmerican Energy Company      | 211,751,367            | 30.201%          |
| Dakota Access LLC               | 40,560,978             | 5.785%           |
| Northern Natural Gas Company    | 13,550,022             | 1.933%           |
| Roorda Dairy LLC                | 5,764,334              | 0.822%           |
| Mid American Energy Electric    | 4,309,315              | 0.615%           |
| Bunkers Feed & Supply, Inc      | 3,916,651              | 0.559%           |
| Calumet Farm Supply, Inc        | 3,809,596              | 0.543%           |
| First Cooperative Association   | 3,130,879              | 0.447%           |
| Agrivision Group Properties LLC | 2,286,543              | 0.326%           |
| Mid America Pipeline Company    | 2,067,269              | 0.295%           |
|                                 |                        |                  |

Total 41.52%

<sup>(1)</sup> Source: O'Brien, Cherokee and Clay Counties

Utility Property Tax Replacement. Beginning in 1999, the State replaced its previous property tax assessment procedure in valuing the property of entities involved primarily in the production, delivery, service and sale of electricity and natural gas with a replacement tax formula based upon the delivery of energy by these entities. Electric and natural gas utilities now pay replacement taxes to the State in lieu of property taxes. All replacement taxes are allocated among local taxing cities by the State Department of Revenue and Finance and the Department of Management. This allocation is made in accordance with a general allocation formula developed by the Department of Management on the basis of general property tax equivalents. Properties of these utilities are exempt from the levy of property tax by political subdivisions. Utility property will continue to be valued by a special method as provided in the statute and taxed at the rate of three cents per one thousand dollars for the general fund of the State. The utility replacement tax statute states that the utility replacement tax collected by the State and allocated among local taxing cities (including the Issuer) shall be treated as property tax when received and shall be disposed of by the county treasurer as taxes on real estate. However, utility property is not subject to the levy of property tax by political subdivisions, only the utility replacement tax and statewide property tax. It is possible that the Issuer's authority to levy taxes to pay principal and interest on the Bonds could be adjudicated to be proportionately reduced in future years if the utility replacement tax were to be other than "taxable property" for purposes of computing the Issuer's levy limit under Iowa Code Section 298.18, as amended from time to time. There can be no assurance that future legislation will not (i) operate to reduce the amount of debt the Issuer can issue or (ii) adversely affect the Issuer's ability to levy taxes in the future for the payment of the principa

# **Direct Debt**

# General Obligation School Bonds (Debt Service) (1)

Presented below is the principal and interest payments due on the Issuer's outstanding general obligation bonds, presented by fiscal year and issue, including an estimate of this issue.

|             |            |            | Total            | Total           | Total          |
|-------------|------------|------------|------------------|-----------------|----------------|
| Fiscal Year | 11/8/23    | 12/3/24(2) | <b>Principal</b> | <u>Interest</u> | <u>P&amp;I</u> |
| 6/1/25      | 515,000    | 595,000    | 1,110,000        | 944,624         | 2,054,624      |
| 6/1/26      | 540,000    | 400,000    | 940,000          | 1,081,488       | 2,021,488      |
| 6/1/27      | 565,000    | 415,000    | 980,000          | 1,034,488       | 2,014,488      |
| 6/1/28      | 595,000    | 440,000    | 1,035,000        | 985,488         | 2,020,488      |
| 6/1/29      | 625,000    | 460,000    | 1,085,000        | 933,738         | 2,018,738      |
| 6/1/30      | 655,000    | 485,000    | 1,140,000        | 879,488         | 2,019,488      |
| 6/1/31      | 690,000    | 500,000    | 1,190,000        | 827,338         | 2,017,338      |
| 6/1/32      | 725,000    | 525,000    | 1,250,000        | 772,838         | 2,022,838      |
| 6/1/33      | 760,000    | 545,000    | 1,305,000        | 715,588         | 2,020,588      |
| 6/1/34      | 795,000    | 565,000    | 1,360,000        | 655,788         | 2,015,788      |
| 6/1/35      | 835,000    | 590,000    | 1,425,000        | 593,438         | 2,018,438      |
| 6/1/36      | 880,000    | 610,000    | 1,490,000        | 528,088         | 2,018,088      |
| 6/1/37      | 920,000    | 635,000    | 1,555,000        | 459,688         | 2,014,688      |
| 6/1/38      | 960,000    | 660,000    | 1,620,000        | 394,038         | 2,014,038      |
| 6/1/39      | 1,005,000  | 690,000    | 1,695,000        | 324,438         | 2,019,438      |
| 6/1/40      | 1,050,000  | 720,000    | 1,770,000        | 251,613         | 2,021,613      |
| 6/1/41      | 1,100,000  | 100,000    | 1,200,000        | 174,250         | 1,374,250      |
| 6/1/42      | 1,150,000  |            | 1,150,000        | 118,000         | 1,268,000      |
| 6/1/43      | 1,210,000  |            | 1,210,000        | 60,500          | 1,270,500      |
|             |            |            |                  |                 | •              |
| Totals:     | 15.575.000 | 8.935.000  | 24.510.000       | 11.734.911      | 36.244.911     |

# General Obligation School Capital Loan Notes (PPEL) (1)

Presented below is the Issuer's outstanding General Obligation School Capital Loan Notes

|             |         | Total               | Total           | Total          |
|-------------|---------|---------------------|-----------------|----------------|
| Fiscal Year | 10/9/22 | Principal Principal | <u>Interest</u> | <u>P&amp;I</u> |
| 6/1/25      | 26,732  | 26,732              | 0               | 26,732         |
| 6/1/26      | 26,732  | 26,732              | 0               | 26,732         |
| 6/1/27      | 26,732  | 26,732              | 0               | 26,732         |
| 6/1/28      | 6,683   | 6,683               | 0               | 6,683          |
|             |         |                     |                 |                |
| Totals:     | 86,878  | 86,878              | 0               | 86,878         |

# Anticipatory Warrants (1)

The Issuer has not issued anticipatory warrants during the past five years.

# School Infrastructure Sales, Services & Use Tax Revenue Bonds (1)

The Issuer does not have any outstanding School Infrastructure Sales, Services & Use Tax Revenue Bonds.

(2) Preliminary, subject to change

<sup>(1)</sup> Source: the Issuer

#### Debt Limit (1) (2) (3)

The amount of general obligation debt a political subdivision of the State of Iowa can incur is controlled by the constitutional debt limit, which is an amount equal to 5% of the actual value of property within the corporate limits, taken from the last County Tax list. The Issuer's debt limit, based upon said valuation, amounts to the following:

| Actual Valuation 2023:              | 1,087,591,945 |
|-------------------------------------|---------------|
| X                                   | 5%            |
| Statutory Debt Limit:               | 54,379,597    |
|                                     |               |
| Total General Obligation Bond Debt: | 24,510,000    |
| Total General Obligation Note Debt: | 86,878        |
| Total Lease Purchases:              | 264,054       |
| Total Loan Agreements:              |               |
| Capital Leases:                     |               |
| Total Debt Subject to Limit:        | 24,860,932    |
| Percentage of Debt Limit Obligated: | 45.72%        |

(1) Direct debt source: the Issuer

(2) Valuation data source: Iowa Department of Management

(3) Utility Property Tax Replacement

Beginning in 1999, the State replaced its previous property tax assessment procedure in valuing the property of entities involved primarily in the production, delivery, service and sale of electricity and natural gas with a replacement tax formula based upon the delivery of energy by these entities. Electric and natural gas utilities now pay replacement taxes to the State in lieu of property taxes. All replacement taxes are allocated among local taxing cities by the State Department of Revenue and Finance and the Department of Management. This allocation is made in accordance with a general allocation formula developed by the Department of Management on the basis of general property tax equivalents. Properties of these utilities are exempt from the levy of property tax by political subdivisions. Utility property will continue to be valued by a special method as provided in the statute and taxed at the rate of three cents per one thousand dollars for the general fund of the State.

It is possible that the general obligation debt capacity of the Issuer could be adjudicated to be proportionately reduced in future years if utility property were determined to be other than "taxable property" for purposes of computing the Issuer's debt limit under Article XI of the Constitution of the State of Iowa. There can be no assurance that future legislation will not (i) operate to reduce the amount of debt the Issuer can issue or (ii) adversely affect the Issuer's ability to levy taxes in the future for the payment of the principal of and interest on its outstanding debt obligations, including the Bonds.

# Overlapping & Underlying Debt (1) (3)

Presented below is a listing of the overlapping and underlying debt outstanding of Issuers within the Issuer.

|                         | Total       | Taxable        | Valuation     |                   |                   |
|-------------------------|-------------|----------------|---------------|-------------------|-------------------|
|                         | GO Debt     | Valuation      | Within Issuer | Percentage        | Amount            |
| <b>Taxing Authority</b> | Outstanding | (x \$1,000)    | (x \$1,000)   | <u>Applicable</u> | <u>Applicable</u> |
| City Of Paullina        | 920,000     | 36,968,633     | 36,968,633    | 100.00%           | 920,000           |
| City Of Primghar        | 1,055,000   | 27,057,358     | 27,057,358    | 100.00%           | 1,055,000         |
| City Of Sutherland      | 357,246     | 16,370,386     | 16,370,386    | 100.00%           | 357,246           |
| City Of Calumet         | 0           | 4,727,911      | 4,727,911     | 100.00%           | 0                 |
| O'Brien County          | 0           | 1,527,972,712  | 671,860,673   | 43.97%            | 0                 |
| Cherokee County         | 986,000     | 1,064,066,657  | 27,370,254    | 2.57%             | 25,362            |
| Clay County             | 12,310,479  | 1,320,042,813  | 1,907,142     | 0.14%             | 17,786            |
| Northwest Iowa Tech CC  | 16,770,000  | 6,263,530,395  | 701,138,069   | 11.19%            | 1,877,230         |
| Northwest AEA           | 0           | 18,007,190,870 | 701,138,069   | 3.89%             | 0                 |

Total: 4,252,624

# **FINANCIAL SUMMARY (1) (2) (3) (4)**

| Actual Value of Property, 2023                | 1,087,591,945 |
|---|---------------|
| Taxable Value of Property, 2023               | 761,170,959   |
|   |               |
| Direct General Obligation Debt:               | 24,510,000    |
| Overlapping Debt:                             | 4,252,624     |
| Direct & Overlapping General Obligation Debt: | 28,762,624    |
|   |               |
| Population, 2020 US Census:                   | 4,170         |
|   |               |
| Direct Debt per Capita:                       | 5,878         |
| Total Debt per Capita:                        | 6,898         |
|   |               |
| Direct Debt to Taxable Valuation:             | 3.220%        |
| Total Debt to Taxable Valuation:              | 3.779%        |
|   |               |
| Direct Debt to Actual Valuation:              | 2.254%        |
| Total Debt to Actual Valuation:               | 2.645%        |
|   |               |
| Actual Valuation per Capita:                  | 260,813       |
| Taxable Valuation per Capita:                 | 182,535       |
|   |               |

<sup>(1)</sup> Valuation source: Iowa Department of Management

 <sup>(2)</sup> Direct debt source: the Issuer
 (3) Overlapping debt outstanding

<sup>(3)</sup> Overlapping debt outstanding source: Treasurer, State of Iowa; where available, EMMA.MSRB.ORG

<sup>(4)</sup> Population source: U.S. Census Bureau

#### APPENDIX B-FORM OF LEGAL OPINION

# DRAFT

We hereby certify that we have examined a certified transcript of the proceedings of the Board of Directors of the South O'Brien Community School District in the Counties of O'Brien, Cherokee, and Clay, State of Iowa, and acts of administrative officers of the School District (the "Issuer"), relating to the issuance of General Obligation School Bonds, Series 2024, by said Issuer, dated the date of delivery, in the denominations of \$5,000 or multiples thereof, in the aggregate amount of \$\_\_\_\_\_\_ (the "Bonds").

We have examined the law and certified proceedings and other papers as we deem necessary to render this opinion as bond counsel.

As to questions of fact material to our opinion, we have relied upon representations of the Issuer contained in the Resolution authorizing issuance of the Bonds (the "Resolution") and in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination and in reliance upon the certified proceedings and other certifications described above, we are of the opinion, under existing law, as follows:

- 1. The Issuer is duly created and validly existing as a body corporate and politic and political subdivision of the State of Iowa with the corporate power to adopt and perform the Resolution and issue the Bonds.
- 2. The Bonds are valid and binding general obligations of the Issuer.
- 3. All taxable property in the territory of the Issuer is subject to ad valorem taxation without limitation as to rate or amount to pay the Bonds. Taxes have been levied by the Resolution for the payment of the Bonds and the Issuer is required by law to include in its annual tax levy the principal and interest coming due on the Bonds to the extent the necessary funds are not provided from other sources.
- 4. Interest on the Bonds is excludable from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals; however, such interest is taken into account in determining the annual adjusted financial statement income of applicable corporations (as defined in Section 59(k) of the Code) for the purpose of computing the alternative minimum tax imposed on corporations for tax years beginning after December 31, 2022. The opinion set forth in the preceding sentence is subject to the condition that the Issuer comply with all requirements of the Internal Revenue Code of 1986, as amended, that must be satisfied subsequent to the issuance of the Bonds in order that the interest thereon be, and continue to be, excludable from gross income for federal income tax purposes. The Issuer has covenanted to comply with all such requirements. Failure to comply with certain of such requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds.

The Issuer has designated the Bonds "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code.

We express no opinion regarding the accuracy, adequacy, or completeness of the Official Statement or other offering material relating to the Bonds. Further, we express no opinion regarding tax consequences arising with respect to the Bonds other than as expressly set forth herein.

The rights of the owners of the Bonds and the enforceability of the Bonds are limited by bankruptcy, insolvency, reorganization, moratorium, and other similar laws affecting creditors' rights generally, and by equitable principles, whether considered at law or in equity.

This opinion is given as of the date hereof, and we assume no obligation to revise or supplement this opinion to reflect any facts or circumstances that may hereafter come to our attention, or any changes in law that may hereafter occur.

AHLERS & COONEY, P.C.

#### APPENDIX C-FORM OF CONTINUING DISCLOSURE CERTIFICATE

#### DRAFT

# CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the South O'Brien Community School District, State of Iowa (the "Issuer"), in connection with the issuance of \$ General Obligation School Bonds, Series 2024 (the "Bonds"), dated the date of delivery. The Bonds are being issued pursuant to a Resolution of the Issuer approved on November 18, 2024 (the "Resolution"). The Issuer covenants and agrees as follows: Section 1. Purpose of the Disclosure Certificate; Interpretation. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12(b)(5). This Disclosure Certificate shall be governed by, construed and interpreted in accordance with the Rule, and, to the extent not in conflict with the Rule, the laws of the State. Nothing herein shall be interpreted to require more than required by the Rule. Section 2. Definitions. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings: "Annual Financial Information" shall mean financial information or operating data of the type included in the final Official Statement, provided at least annually by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate. "Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes. "Business Day" shall mean a day other than a Saturday or a Sunday or a day on which banks in Iowa are authorized or required by law to close. "Dissemination Agent" shall mean the Issuer or any Dissemination Agent designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation. "Financial Obligation" shall mean a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term "Financial Obligation" does not include municipal securities as to which a final official statement has been provided to the MSRB consistent with S.E.C. Rule 15c2-12. "Holders" shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar. "Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate. "Municipal Securities Rulemaking Board" or "MSRB" shall mean the Municipal Securities Rulemaking Board, 1300 I Street NW, Suite 1000, Washington, DC 20005. "National Repository" shall mean the MSRB's Electronic Municipal Market Access website, a/k/a "EMMA" (emma.msrb.org). "Official Statement" shall mean the Issuer's Official Statement for the Bonds, dated , 2024. "Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds. "Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission (S.E.C.) under the Securities Exchange Act of 1934, and

"State" shall mean the State of Iowa.

Section 3. Provision of Annual Financial Information.

a. The Issuer shall, or shall cause the Dissemination Agent to, not later than April 15 after the end of the Issuer's fiscal year (presently June 30th), commencing with information for the 2025 fiscal year, provide to the National Repository an Annual Financial Information filing consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Financial Information filing must be submitted in such format as is required by the MSRB (currently in "searchable PDF" format). The Annual Financial Information filing may be submitted as a single document or as separate documents comprising a package. The Annual Financial Information filing may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Financial Information filing and later than the date required

any guidance and procedures thereunder published by the S.E.C., as the same may be amended from time to time.

above for the filing of the Annual Financial Information if they are not available by that date. If the Issuer's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c).

- b. If the Issuer is unable to provide to the National Repository the Annual Financial Information by the date required in subsection (a), the Issuer shall send a notice to the Municipal Securities Rulemaking Board, if any, in substantially the form attached as Exhibit A.
- c. The Dissemination Agent shall:
  - i. each year file Annual Financial Information with the National Repository; and
  - ii. (if the Dissemination Agent is other than the Issuer), file a report with the Issuer certifying that the Annual Financial Information has been filed pursuant to this Disclosure Certificate, stating the date it was filed.

Section 4. Content of Annual Financial Information. The Issuer's Annual Financial Information filing shall contain or incorporate by reference the following:

- a. The last available audited financial statements of the Issuer for the prior fiscal year, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements for the preceding years are not available by the time Annual Financial Information is required to be filed pursuant to Section 3(a), the Annual Financial Information filing shall contain unaudited financial statements of the type included in the final Official Statement, and the audited financial statements shall be filed in the same manner as the Annual Financial Information when they become available.
- b. A table, schedule or other information prepared as of the end of the preceding fiscal year, of the type contained in the final Official Statement under the captions "Property Valuations," "Tax Rates," "Historic Tax Rates," "Tax Collection History," "Direct Debt," "Debt Limit," and "Financial Summary."

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which have been filed with the National Repository. The Issuer shall clearly identify each such other document so included by reference.

#### Section 5. Reporting of Significant Events.

- a. Pursuant to the provisions of this Section, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds in a timely manner not later than 10 Business Days after the day of the occurrence of the event:
- i. Principal and interest payment delinquencies;
- ii. Non-payment related defaults, if material;
- iii. Unscheduled draws on debt service reserves reflecting financial difficulties;
- iv. Unscheduled draws on credit enhancements relating to the Bonds reflecting financial difficulties;
- v. Substitution of credit or liquidity providers, or their failure to perform;
- vi. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax-exempt status of the Series Bonds, or material events affecting the tax-exempt status of the Bonds;
- vii. Modifications to rights of Holders of the Bonds, if material;
- viii. Bond calls (excluding sinking fund mandatory redemptions), if material, and tender offers;
- ix. Defeasances of the Bonds;
- x. Release, substitution, or sale of property securing repayment of the Bonds, if material;
- xi. Rating changes on the Bonds;
- xii. Bankruptcy, insolvency, receivership or similar event of the Issuer;
- xiii. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- xiv. Appointment of a successor or additional trustee or the change of name of a trustee, if material;
- xv. Incurrence of a Financial Obligation of the Issuer, if material, or agreement to covenants, events of default, remedies, priority rights, or other terms of a Financial Obligation of the Issuer, any of which affect security holders, if material; and
- xvi. Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Issuer, any of which reflect financial difficulties.
  - b. Whenever the Issuer obtains the knowledge of the occurrence of a Listed Event, the Issuer shall determine if the occurrence is subject to notice only if material, and if so shall as soon as possible determine if such event would be material under applicable federal securities laws.

c. If the Issuer determines that knowledge of the occurrence of a Listed Event is not subject to materiality, or determines such occurrence is subject to materiality and would be material under applicable federal securities laws, the Issuer shall promptly, but not later than 10 Business Days after the occurrence of the event, file a notice of such occurrence with the Municipal Securities Rulemaking Board through the filing with the National Repository.

Section 6. Additional Filings. The Issuer's audited financial statements for fiscal years ending June 30, 2023 and June 30, 2024 were not available for inclusion in the Final Official Statement. The Issuer agrees to file these audited financial statements in the same manner as the Annual Financial Information when they become available.

Section 7. Termination of Reporting Obligation. The Issuer's obligations under this Disclosure Certificate with respect to each Series of Bonds shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds of that Series or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended.

Section 8. Dissemination Agent. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be the Issuer.

Section 9. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

- a. If the amendment or waiver relates to the provisions of Section 3(a), 4, or 5(a), it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted;
- b. The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- c. The amendment or waiver either (i) is approved by the Holders of the Bonds in the same manner as provided in the Resolution for amendments to the Resolution with the consent of Holders, or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners of the Bonds.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Financial Information filing, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Financial Information filing for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 10. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Financial Information filing or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Financial Information filing or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Financial Information filing or notice of occurrence of a Listed Event.

Section 11. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner of the Bonds may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

Section 12. Duties, Immunities and Liabilities of Dissemination Agent. The Dissemination Agent shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties

hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 13. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Section 14. Rescission Rights. The Issuer hereby reserves the right to rescind this Disclosure Certificate without the consent of the Holders in the event the Rule is repealed by the S.E.C. or is ruled invalid by a federal court and the time to appeal from such decision has expired. In the event of a partial repeal or invalidation of the Rule, the Issuer hereby reserves the right to rescind those provisions of this Disclosure Certificate that were required by those parts of the Rule that are so repealed or invalidated.

| Date: Date of Delivery              |   |
|-------------------------------------|---|
|                                     | SOUTH O'BRIEN COMMUNITY SCHOOL<br>DISTRICT, STATE OF IOWA |
|                                     | By:  President of the Board of Directors                  |
| ATTEST:                             |   |
| By:                                 |   |
| Secretary of the Board of Directors |   |

#### EXHIBIT A

## NOTICE TO NATIONAL REPOSITORY OF FAILURE TO FILE ANNUAL FINANCIAL INFORMATION

| Name of Issuer: South C                                  | Brien Commu                           | nity School District, Io       | Wa.   |
|--|---------------------------------------|--------------------------------|---|
| Name of Bond Issue:                                      | \$                                    | _General Obligation S          | School Bonds, Series 2024   |
| Dated Date of Issue:Date of                              | Delivery                              |                                |   |
| required by Section 3 of the the Annual Financial Inform | Continuing Disc<br>ation will be file | closure Certificate delived by | Annual Financial Information with respect to the above-named Bonds as vered by the Issuer in connection with the Bonds. The Issuer anticipates that |
| Dated:day of _   |                                       | , 20                           |   |
|  |                                       |                                | SOUTH O'BRIEN COMMUNITY SCHOOL<br>DISTRICT, STATE OF IOWA   |
|  |                                       |                                | By:   |

#### APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER

This Appendix contains the entire 2023 audited financial statement of the issuer. The Auditor of State of the State of Iowa (the "State Auditor") maintains a webpage that contains prior years' audits of city, county, school district and community college, including audits of the Issuer, which can be found at the following link <a href="https://www.auditor.iowa.gov/reports/audit-reports">https://www.auditor.iowa.gov/reports/audit-reports</a>

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SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS JUNE 30, 2023

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#### South O'Brien Community School District

#### Officials

| <u>Name</u>  | <u>Title</u>   | Term<br>Expires                      |  |
|--|--|--------------------------------------|--|
|  | Board of Education   |                                      |  |
| Gina Paulsen   | President  | 2025                                 |  |
| John Beck  | Vice President   | 2023                                 |  |
| Brenda Kruse<br>Sue McCauley<br>Richard Radtke<br>Josh Rausch<br>Beth Sibenaller-Woodall | Board Member<br>Board Member<br>Board Member<br>Board Member<br>Board Member | 2023<br>2025<br>2025<br>2023<br>2023 |  |
|  | School Officials   |                                      |  |
| Wade Riley   | Superintendent   | 2023                                 |  |
| Aaron Giese  | Board Secretary/Business Manager   | 2023                                 |  |
| Marty Weber  | Board Treasurer  | 2023                                 |  |
| Ahlers & Cooney PC   | Attorney   | 2023                                 |  |

#### **NOLTE, CORNMAN & JOHNSON P.C.**

#### **Certified Public Accountants** (a professional corporation) 115 North 3rd Avenue West, Newton, Iowa 50208-3218

Telephone (641) 792-1910

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education of South O'Brien Community School District:

#### Report on the Audit of the Financial Statements

#### Opinions

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of South O'Brien Community School District, Paullina, Iowa, as of and for the year ended June 30, 2023, and the related Notes to Financial Statements, which collectively comprise the District's basic financial statements listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the South O'Brien Community School District as of June 30, 2023 and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with U.S. general accepted accounting principles.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of our report. We are required to be independent of South O'Brien Community School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the South O'Brien Community School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and <u>Government Auditing Standards</u> will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the South O'Brien Community School District's internal
  control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the South O'Brien Community School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the District's Proportionate Share of the Net Pension Liability, the Schedule of District Contributions and the Schedule of Changes in the District's Total OPEB Liability, Related Ratios and Notes on pages 7 through 15 and 46 through 52 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise South O'Brien Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2022 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 6.

Such information, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information in Schedules 1 through 6, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 12, 2024 on our consideration of South O'Brien Community School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering South O'Brien Community School District's internal control over financial reporting and compliance.

NOLTE, CORNMAN & JOHNSON, P.C.

Note Common & Sohnen PC

September 12, 2024 Newton, Iowa

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

South O'Brien Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2023. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2023 FINANCIAL HIGHLIGHTS

- General Fund revenues decreased from \$8,331,804 in fiscal year 2022 to \$8,135,567 in fiscal year 2023, while General Fund expenditures decreased from \$8,127,118 in fiscal year 2022 to \$7,878,136 in fiscal year 2023. The District's General Fund balance increased from \$1,675,625 at June 30, 2022 to \$1,933,056 at June 30, 2023, a 15.36% increase from the prior year.
- The decrease in total General Fund revenues was due primarily to a decrease of revenues from state and federal sources. The decrease in total expenditures was attributable to decreased costs for other instruction and instructional staff support services.
- The District's total net position increased from \$9,568,451 at June 30, 2022, to \$11,176,075 at June 30, 2023. Total revenues increased from \$11,123,319 in fiscal year 2022 to \$11,190,517 in fiscal year 2023, a 0.60% increase, while total expenses increased from \$9,037,201 in fiscal year 2022 to \$9,582,893 in fiscal year 2023, a 6.04% increase compared to the prior year. Revenues from property tax increased \$413,739 leading to the increase in total revenues. The increase in total expenses occurred primarily in the instruction function.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of South O'Brien Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental and business type activities were financed in the short term as well as what remains for future spending. Fund financial statements report South O'Brien Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which South O'Brien Community School District acts solely as an agent or custodian for the benefit of those outside of the School District.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year, the District's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of Changes in the District's Total OPEB Liability, Related Ratios and Notes.

Supplementary Information provides detailed information about the nonmajor governmental funds.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

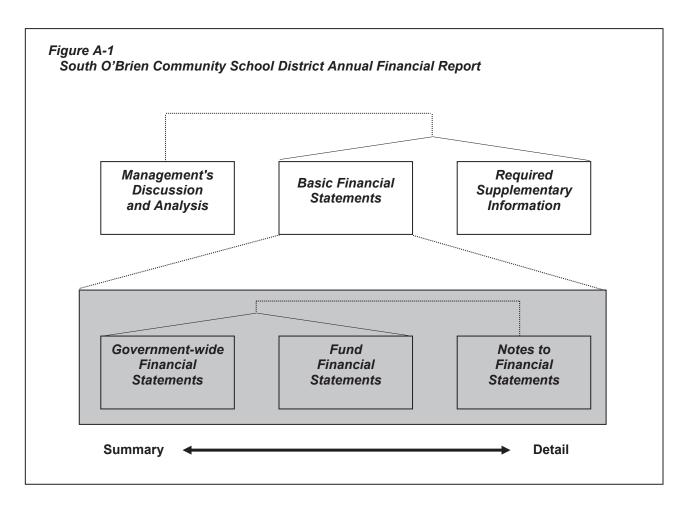


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

|   | Government-wide  | vernment-wide Fund Statements  |   |   |  |  |  |
|---|--|--|---|---|--|--|--|
| Statements                                    |  | Governmental Funds   | Proprietary Funds   | Fiduciary Funds   |  |  |  |
| Scope   | Entire district (except fiduciary funds)   | The activities of the district<br>that are not proprietary or<br>fiduciary, such as special<br>education and building<br>maintenance   | Activities the district<br>operates similar to private<br>businesses: food service,<br>preschool, w olverine<br>snack shack | Instances in w hich the<br>district administers<br>resources on behalf of<br>someone else, such as<br>scholarship programs                  |  |  |  |
| Required financial statements                 | Statement of net position     Statement of activities  | Balance sheet     Statement of revenues, expenditures, and changes in fund balances  | Statement of net position     Statement of revenues, expenses and changes in fund net position     Statement of cash flows  | Statement of fiduciary<br>net position     Statement of changes<br>in fiduciary net position  |  |  |  |
| Accounting basis and measurement focus        | Accrual accounting and economic resources focus  | Modified accrual accounting<br>and current financial<br>resources focus  | Accrual accounting and economic resources focus   | Accrual accounting and economic resources focus   |  |  |  |
| Type of asset/liability<br>information        | All assets and liabilities,<br>both financial and capital,<br>short-term and long-term       | Generally assets expected<br>to be used up and liabilities<br>that come due during the<br>year or soon thereafter; no<br>capital assets or long-term<br>liabilities included                             | All assets and liabilities,<br>both financial and capital,<br>and short-term and long-<br>term                              | All assets and liabilities,<br>both short-term and long-<br>term; funds do not<br>currently contain capital<br>assets, although they<br>can |  |  |  |
| Type of deferred outflow / inflow information | Consumption/acquisition of net position that is applicable to a future reporting period      | Consumption/ acquisition of fund balance that is applicable to a future reporting period   | Consumption/ acquisition of net position that is applicable to a future reporting period                                    | Consumption/ acquisition of net position that is applicable to a future reporting period.   |  |  |  |
| Type of inflow / outflow information          | All revenues and<br>expenses during year,<br>regardless of w hen cash<br>is received or paid | Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter | All revenues and<br>expenses during the year,<br>regardless of when cash<br>is received or paid                             | All additions and deductions during the year, regardless of when cash is received or paid   |  |  |  |

#### REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

#### **Government-wide Financial Statements**

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The government-wide financial statements report the District's net position and how it has changed. Net position is one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net position are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it
  provides. The District's school nutrition program and school store (Wolverine Snack Shack) are
  included here.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues such, as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities, but provide more detail and additional information, such as cash flows. The District currently has three Enterprise Funds, the School Nutrition Fund, the Wolverine Snack Shack Fund, and the Preschool fund.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

- 3) *Fiduciary funds*: The District is the trustee, or fiduciary, for assets that belong to others. These funds include Private Purpose Trust Funds.
  - Private Purpose Trust Fund The District accounts for outside donations for scholarship for individual students in this fund.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Figure A-3 below provides a summary of the District's net position at June 30, 2023 compared to June 30, 2022.

|                                  |    |            |             | Fig<br>Condensed Stat | gure A-3 | Docition   |             | -        |
|----------------------------------|----|------------|-------------|-----------------------|----------|------------|-------------|----------|
|                                  | _  | Governn    | nental      | Business              |          | Tot        | al          | Total    |
|                                  |    | Activi     | ties        | Activit               | ies      | Dist       | rict        | Change   |
|                                  |    | June       | 30,         | June 3                | 30,      | June 30,   |             | June 30, |
|                                  |    | 2023       | 2022        | 2023                  | 2022     | 2023       | 2022        | 2022-23  |
| Current and other assets         | \$ | 15,620,736 | 12,883,816  | 388,261               | 336,659  | 16,008,997 | 13,220,475  | 21.09%   |
| Capital assets                   |    | 7,336,016  | 7,033,546   | 51,216                | 26,518   | 7,387,232  | 7,060,064   | 4.63%    |
| Total assets                     |    | 22,956,752 | 19,917,362  | 439,477               | 363,177  | 23,396,229 | 20,280,539  | 15.36%   |
|                                  |    |            |             |                       |          |            |             |          |
| Deferred outflows of resources   |    | 695,219    | 758,417     | 17,678                | 16,833   | 712,897    | 775,250     | -8.04%   |
|                                  |    |            |             |                       |          |            |             |          |
| Long-term liabilities            |    | 3,131,911  | 1,005,281   | 58,414                | 18,798   | 3,190,325  | 1,024,079   | 211.53%  |
| Other liabilities                |    | 1,126,945  | 1,021,407   | 12,559                | 12,454   | 1,139,504  | 1,033,861   | 10.22%   |
| Total liabilities                |    | 4,258,856  | 2,026,688   | 70,973                | 31,252   | 4,329,829  | 2,057,940   | 110.40%  |
| Deferred inflows of resources    |    | 8,592,147  | 9,369,689   | 11,075                | 59,709   | 8,603,222  | 9,429,398   | -8.76%   |
| Net position:                    |    |            |             |                       |          |            |             |          |
| Net investment in capital assets |    | 7,220,413  | 7,024,769   | 51,216                | 26,518   | 7,271,629  | 7,051,287   | 3.12%    |
| Restricted                       |    | 4,377,746  | 3,737,544   | -                     | -        | 4,377,746  | 3,737,544   | 17.13%   |
| Unrestricted                     |    | (797, 191) | (1,482,911) | 323,891               | 262,531  | (473,300)  | (1,220,380) | 61.22%   |
| Total net position               | \$ | 10,800,968 | 9,279,402   | 375,107               | 289,049  | 11,176,075 | 9,568,451   | 16.80%   |
|                                  |    |            |             |                       |          |            |             |          |

The District's total net position increased 16.80%, or \$1,607,624.

The largest portion of the District's net position is invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets.

Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net position increased \$640,202, or 17.13%, from the prior year. The increase was primarily a result of increases in the amounts restricted for physical plant and equipment purposes compared to the prior year.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - increased \$747,080 or 61.22%. This increase in unrestricted net position was mainly due to the decrease in the District's pension related deferred inflows compared to the prior year.

Figure A-4 shows the changes in net position for the year ended June 30, 2023 compared to the year ended June 30, 2022.

|                                       | Figure A-4<br>Changes in Net Position |            |            |          |         |            |            |          |  |
|---------------------------------------|---------------------------------------|------------|------------|----------|---------|------------|------------|----------|--|
|                                       |                                       | Governr    | nental     | Business |         |            | Total      |          |  |
|                                       |                                       | Activi     | ties       | Activit  | ies     | District   |            | Change   |  |
|                                       |                                       | 2023       | 2022       | 2023     | 2022    | 2023       | 2022       | 2022-23  |  |
| Revenues:                             |                                       |            |            |          |         |            |            |          |  |
| Program revenues:                     |                                       |            |            |          |         |            |            |          |  |
| Charges for service                   | \$                                    | 320,863    | 336,653    | 167,399  | 23,916  | 488,262    | 360,569    | 35.41%   |  |
| Operating grants, contributions and   |                                       |            |            |          |         |            |            |          |  |
| restricted interest                   |                                       | 985,003    | 1,354,088  | 270,743  | 430,401 | 1,255,746  | 1,784,489  | -29.63%  |  |
| Capital grants, contributions and     |                                       |            |            |          |         |            |            |          |  |
| restricted interest                   |                                       | -          | 7,562      | -        | -       | -          | 7,562      | -100.00% |  |
| General revenues:                     |                                       |            |            |          |         |            |            |          |  |
| Property tax                          |                                       | 6,187,721  | 5,773,982  | -        | -       | 6,187,721  | 5,773,982  | 7.17%    |  |
| Income surtax                         |                                       | 541,072    | 478,359    | -        | -       | 541,072    | 478,359    | 13.11%   |  |
| Statewide sales, services and use tax |                                       | 754,951    | 706,436    | -        | -       | 754,951    | 706,436    | 6.87%    |  |
| Unrestricted state grants             |                                       | 1,673,913  | 1,920,033  | -        | -       | 1,673,913  | 1,920,033  | -12.82%  |  |
| Unrestricted investment earnings      |                                       | 209,024    | 26,824     | 14,126   | 1,493   | 223,150    | 28,317     | 688.04%  |  |
| Other                                 |                                       | 49,714     | 49,282     | 15,988   | 14,290  | 65,702     | 63,572     | 3.35%    |  |
| Total revenues                        |                                       | 10,722,261 | 10,653,219 | 468,256  | 470,100 | 11,190,517 | 11,123,319 | 0.60%    |  |
| Program expenses:                     |                                       |            |            |          |         |            |            |          |  |
| Instruction                           |                                       | 5,355,863  | 4,782,083  | 53,401   | 8,253   | 5,409,264  | 4,790,336  | 12.92%   |  |
| Support services                      |                                       | 3,256,431  | 3,355,494  | 5,892    | 419     | 3,262,323  | 3,355,913  | -2.79%   |  |
| Non-instructional programs            |                                       | 7,542      | -          | 349,606  | 347,122 | 357,148    | 347,122    | 2.89%    |  |
| Other expenses                        |                                       | 554,158    | 543,830    | -        | -       | 554,158    | 543,830    | 1.90%    |  |
| Total expenses                        |                                       | 9,173,994  | 8,681,407  | 408,899  | 355,794 | 9,582,893  | 9,037,201  | 6.04%    |  |
| Excess (Deficiency) of revenues       |                                       |            |            |          |         |            |            |          |  |
| over (under) expenses                 |                                       | 1,548,267  | 1,971,812  | 59,357   | 114,306 | 1,607,624  | 2,086,118  | -22.94%  |  |
| Transfers                             |                                       | (26,701)   | (3,534)    | 26,701   | 3,534   | -          | -          | 0.00%    |  |
|                                       |                                       |            |            |          |         |            |            |          |  |
| Change in net position                |                                       | 1,521,566  | 1,968,278  | 86,058   | 117,840 | 1,607,624  | 2,086,118  | -22.94%  |  |
| Net position beginning of year        |                                       | 9,279,402  | 7,311,124  | 289,049  | 171,209 | 9,568,451  | 7,482,333  | 27.88%   |  |
| Net position end of year              | \$                                    | 10,800,968 | 9,279,402  | 375,107  | 289,049 | 11,176,075 | 9,568,451  | 16.80%   |  |

In fiscal 2023, property tax and unrestricted state grants accounted for 73.32% of the governmental activities revenues while charges for service and operating grants, contributions and restricted interest accounted for 93.57% of business type activities revenues.

The District's total revenues were approximately \$11.19 million, of which approximately \$10.72 million was for governmental activities and approximately \$0.47 million was for business type activities.

As shown in Figure A-4, the District as a whole experienced a 0.60% increase in revenues and a 6.04% increase in expenses. The increase in total revenues is primarily attributable to an increase in property tax revenues received compared to the prior year. The increase in total expenses occurred primarily in the instruction function.

#### **Governmental Activities**

Revenues for governmental activities were \$10,722,261 and expenses were \$9,173,994 for the year ended June 30. 2023.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services and other expenses for the year ended June 30, 2023 compared to those expenses for the year ended June 30, 2023.

|                            |    | Figure A-5                                    |                 |         |           |                  |         |  |  |  |  |  |
|----------------------------|----|---|-----------------|---------|-----------|------------------|---------|--|--|--|--|--|
|                            |    | Total and Net Cost of Governmental Activities |                 |         |           |                  |         |  |  |  |  |  |
|                            |    | Total   | Cost of Service | es      | Net C     | Cost of Services | 3       |  |  |  |  |  |
|                            |    |   |                 | Change  |           |                  | Change  |  |  |  |  |  |
|                            |    | 2023  | 2022            | 2022-23 | 2023      | 2022             | 2022-23 |  |  |  |  |  |
|                            |    |   |                 |         |           |                  |         |  |  |  |  |  |
| Instruction                | \$ | 5,355,863                                     | 4,782,083       | 12.00%  | 4,557,257 | 3,580,290        | 27.29%  |  |  |  |  |  |
| Support services           |    | 3,256,431                                     | 3,355,494       | -2.95%  | 3,034,347 | 3,148,386        | -3.62%  |  |  |  |  |  |
| Non-instructional programs |    | 7,542   | -               | 100.00% | 7,542     | -                | 100.00% |  |  |  |  |  |
| Other expenses             |    | 554,158                                       | 543,830         | 1.90%   | 268,982   | 254,428          | 5.72%   |  |  |  |  |  |
| Total                      | \$ | 9,173,994                                     | 8,681,407       | 5.67%   | 7,868,128 | 6,983,104        | 12.67%  |  |  |  |  |  |

For the year ended June 30, 2023:

- The cost financed by users of the District's programs was \$320,863.
- Federal and state governments along with local sources subsidized certain programs and projects with grants and contributions totaling \$985,003.
- The net cost of governmental activities was financed with \$6,187,721 in property tax, \$541,072 in income surtax, \$754,951 in statewide sales, services and use tax, \$1,673,913 in unrestricted state grants, \$209,024 in unrestricted investment earnings and \$49,714 in other general revenues.

#### **Business Type Activities**

Revenues of the District's business type activities during the year ended June 30, 2023 were \$468,256, representing a 0.39% decrease from the prior year, while expenses totaled \$408,899, a 14.93% increase from the prior year. The District's business type activities include the School Nutrition Fund, Preschool Fund and Wolverine Snack Shack Fund. Revenues of these activities were comprised of charges for service, Operating grants, contributions and restricted interest, unrestricted state grants and investment earnings.

#### INDIVIDUAL FUND ANALYSIS

As previously noted, South O'Brien Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported combined fund balances of \$5,956,003, above last year's ending combined fund balances of \$5,238,900. The biggest reason for the increase in combined fund balances is the increase in the Capital Projects Fund balance.

#### **Governmental Fund Highlights**

- The District's General Fund financial position is the product of many factors. Decreased revenue from federal and state sources resulted in a decrease in total revenues. Expenditures decreased in fiscal year 2023 compared to fiscal year 2022, primarily due to a decrease in other instruction expenditures. The General Fund balance increased from \$1,675,625 at June 30, 2022 to \$1,933,056 at June 30, 2023.
- The Capital Projects Fund balance increased from \$3,015,407 at June 30, 2022 to \$3,460,466 at June 30, 2023. Revenues and expenditures increased from the prior year.
- The Debt Service Fund was established to account for property tax and other revenues to be used for the payment of interest and principal on the District's general long-term debt.

#### **Proprietary Fund Highlights**

The School Nutrition Fund net position increased from \$262,344 at June 30, 2022 to \$367,054 at June 30, 2023. The Preschool Fund net position decreased from \$0 at June 30, 2022 to deficit \$14,479 at June 30, 2023. The Wolverine Snack Shack net position decreased from \$26,705 at June 30, 2022 to \$22,532 at June 30, 2023, a decrease of 15.63% from the prior year.

#### **BUDGETARY HIGHLIGHTS**

The District's revenues were \$482,654 more than budgeted revenues, a variance of 4.53%. The most significant variance resulted from the District receiving more from local sources than originally anticipated.

Total expenditures were less than budgeted, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

In spite of the District's budgetary practice, expenditures exceeded the amounts budgeted in the support services function.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2023, the District had invested \$7,387,232 net of accumulated depreciation/amortization, in a broad range of capital assets, including land, buildings, athletic facilities and transportation equipment. (See Figure A-6) This amount represents a net increase of 4.63% from last year. More detailed information about the District's capital assets is presented in Note 6 to the financial statements. Depreciation/amortization expense for the year was \$497,097.

The original cost of the District's capital assets was \$17,636,551. Governmental activities accounted for \$17,364,184 with the remainder of \$227,367 accounted for in the Proprietary, School Nutrition Fund.

The largest change in capital asset activity during the year occurred in the machinery and equipment category. The District's machinery and equipment totaled \$715,709 at June 30, 2023 compared to \$540,114 at June 30, 2022. The increase is primarily due to the purchase of a bus and smartboards during the year.

|    | Figure A-6                                       |           |          |        |           |           |          |  |  |  |  |  |
|----|--|-----------|----------|--------|-----------|-----------|----------|--|--|--|--|--|
|    | Capital Assets, Net of Depreciation/Amortization |           |          |        |           |           |          |  |  |  |  |  |
|    | Governn  | nental    | Business | Туре   | Tota      | al        | Total    |  |  |  |  |  |
|    | Activi   | ties      | Activiti | es     | Distr     | ict       | Change   |  |  |  |  |  |
|    | June   | 30,       | June 3   | 0,     | June      | 30,       | June 30, |  |  |  |  |  |
|    | 2023   | 2022      | 2023     | 2022   | 2023      | 2022      | 2022-23  |  |  |  |  |  |
| \$ | 103,514  | 103,514   | -        | -      | 103,514   | 103,514   | 0.00%    |  |  |  |  |  |
|    | 83,461   | 30,985    | -        | -      | 83,461    | 30,985    | 169.36%  |  |  |  |  |  |
|    | 5,640,161  | 5,598,435 | -        | -      | 5,640,161 | 5,598,435 | 0.75%    |  |  |  |  |  |
|    | 729,334  | 778,350   | -        | -      | 729,334   | 778,350   | -6.30%   |  |  |  |  |  |
|    | 664,493  | 513,596   | 51,216   | 26,518 | 715,709   | 540,114   | 32.51%   |  |  |  |  |  |
|    | 115,053  | 8,666     | -        | -      | 115,053   | 8,666     | 1227.64% |  |  |  |  |  |
| \$ | 7,336,016  | 7,033,546 | 51,216   | 26,518 | 7,387,232 | 7,060,064 | 4.63%    |  |  |  |  |  |

Land
Construction in progress
Buildings
Land improvements
Machinery and equipment
Right-to-use leased asset

#### **Long-Term Debt**

At June 30, 2023, the District had \$115,603 of total long-term debt outstanding. This represents a net increase of 1217.11% from the start of the year. (See Figure A-7) Additional information about the District's long-term debt is presented in Note 7 to the financial statements.

• The District had outstanding copier lease agreement payable totaling \$115,603 at June 30, 2023, payable from the proceeds of the Capital Projects: Physical Plant and Equipment Levy Fund.

| Figure A-7 |                                   |          |          |  |  |  |  |  |  |
|------------|-----------------------------------|----------|----------|--|--|--|--|--|--|
|            | Outstanding Long-Term Obligations |          |          |  |  |  |  |  |  |
|            | Total                             | Total    |          |  |  |  |  |  |  |
|            | Distric                           | Change   |          |  |  |  |  |  |  |
|            | June 3                            | June 30, |          |  |  |  |  |  |  |
|            | 2023                              | 2022     | 2022-23  |  |  |  |  |  |  |
|            |                                   | _        |          |  |  |  |  |  |  |
| \$         | 115,603                           | 8,777    | 1217.11% |  |  |  |  |  |  |

Lease agreement

#### **ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE**

At the time these financial statements were prepared and audited, the District was aware of existing circumstances that could affect its financial health in the future:

- The District has a voted Instructional Support Levy that extends through fiscal year 2029 to continue funding for education programs and technology.
- The District saw a decrease in fiscal year 2022 certified enrollment and that number is expected to fluctuate in future years leading to some budgetary uncertainty.
- At the time of the audit completion, negotiations for the fiscal year 2023 wage agreement with South O'Brien Education Association had not been completed. Any increase in the total compensation/ benefit package will have an effect on the economic future of the District.
- The residents of the District voted and passed a revised Revenue Purpose Statement to authorize the use of revenue from the statewide sales, services, and use tax funds from the State of Iowa to the Secure an Advanced Vision for Education Fund for School Infrastructure on September 10, 2013.
- The District has a voted Physical Plant and Equipment Levy that extends through fiscal year 2033 that will show an increase in revenue over the next couple of years as the District's assessed valuation will increase as the wind turbines valuation goes on the tax rolls.
- The District has levied for additional cash reserves in the past and continued to do so through fiscal year 2022. This will change in future fiscal years as the District looks to amend the amount of cash reserves levied in years when they are able to do so.
- The Supplemental State Aid has been set at a level that is inadequate for the growing needs of additional expenditures the past several years. The Supplemental State Aid for fiscal year 2022 was set at 2.4%.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Aaron Giese, School Business Official, South O'Brien Community School District, 216 South Rutledge Street, Paullina, Iowa, 51046.



## BASIC FINANCIAL STATEMENTS

#### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2023

|   | Government   | al Business Type                      |            |
|---|--------------|---------------------------------------|------------|
|   | Activities   | Activities                            | Total      |
| Assets  |              |                                       |            |
| Cash and pooled investments                                   | \$ 6,797,41  | 7 386,053                             | 7,183,470  |
| Receivables:  | <b>-</b> ,,  |                                       | .,,        |
| Property tax:   |              |                                       |            |
| Delinquent  | 42,45        |                                       | 42,453     |
|   | ,            |                                       |            |
| Succeeding year   | 8,002,78     |                                       | 8,002,789  |
| Income surtax   | 484,63       |                                       | 484,630    |
| Accounts  | 8,11         |                                       | 8,519      |
| Internal balances   | 15,00        | , ,                                   | -          |
| Due from other governments                                    | 270,32       | - 8                                   | 270,328    |
| Inventories   |              | - 16,808                              | 16,808     |
| Capital assets not being depreciated/amortized:               |              |                                       |            |
| Land and construction in progress                             | 186,97       | 5 -                                   | 186,975    |
| Capital assets, net of accumulated depreciation/amortization: |              |                                       |            |
| Buildings, land improvements, machinery and equipment         |              |                                       |            |
| and right-to-use leased asset                                 | 7,149,04     | 1 51,216                              | 7,200,257  |
| Total assets  | 22,956,75    |                                       | 23,396,229 |
| Total assets  | 22,330,73    | 2 400,477                             | 20,000,220 |
| Deferred Outflows of Resources                                |              |                                       |            |
| Pension related deferred outflows                             | 526,65       | 12,447                                | 539,098    |
| OPEB related deferred outflows                                | 168,56       | 8 5,231                               | 173,799    |
| Total deferred outflows of resources                          | 695,21       |                                       | 712,897    |
| 11.100  |              | · · · · · · · · · · · · · · · · · · · | ,          |
| Liabilities   |              |                                       |            |
| Accounts payable  | 478,37       |                                       | 479,902    |
| Salaries and benefits payable                                 | 648,57       | · ·                                   | 652,379    |
| Unearned revenue  |              | - 7,223                               | 7,223      |
| Long-term liabilities:  |              |                                       |            |
| Portion due within one year:                                  |              |                                       |            |
| Lease agreements  | 22,57        | '1 -                                  | 22,571     |
| Termination benefits  | 112,00       | 0 -                                   | 112,000    |
| Portion due after one year:                                   | ,            |                                       | ,          |
| Lease agreements  | 93,03        | 2 -                                   | 93,032     |
| Termination benefits  | 192,00       |                                       | 192,000    |
| Net pension liability   | 2,150,71     |                                       | 2,191,700  |
| Total OPEB liability  | 561,59       | •                                     | 579,022    |
| Total liabilities   | 4,258,85     |                                       | 4,329,829  |
| Total Habilities  | 4,200,00     | 10,913                                | 4,029,029  |
| Deferred Inflows of Resources                                 |              |                                       |            |
| Unavailable property tax revenue                              | 8,002,78     | 9 -                                   | 8,002,789  |
| Pension related deferred inflows                              | 471,76       | 2 8,989                               | 480,751    |
| OPEB related deferred inflows                                 | 67,22        |                                       | 69,313     |
| Other   | 50,36        |                                       | 50,369     |
| Total deferred inflows of resources                           | 8,592,14     |                                       | 8,603,222  |
|   |              | ,,,,,                                 | 0,000,===  |
| Net Position  |              |                                       |            |
| Net investment in capital assets                              | 7,220,41     | 3 51,216                              | 7,271,629  |
| Restricted for:   |              |                                       |            |
| Categorical funding   | 578,79       | 9 -                                   | 578,799    |
| Management levy purposes                                      | 227,36       | - 1                                   | 227,361    |
| Student activities  | 111,12       |                                       | 111,120    |
| School infrastructure   | 1,403,99     |                                       | 1,403,995  |
| Physical plant and equipment                                  | 2,056,47     |                                       | 2,056,471  |
| Unrestricted  | (797,19      |                                       | (473,300)  |
|   |              |                                       |            |
| Total net position  | \$ 10,800,96 | 8 375,107                             | 11,176,075 |

SEE NOTES TO FINANCIAL STATEMENTS.

#### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023

|  |    | ,                      | Progra                    | m Revenues Operating Grants,          |    |                                 | Expense) Rev             |                            |
|--|----|------------------------|---------------------------|---------------------------------------|----|---------------------------------|--------------------------|----------------------------|
|  |    | Expenses               | Charges<br>for<br>Service | Contributions and Restricted Interest | -  | Govern-<br>mental<br>Activities | Business Type Activities | Total                      |
| Functions/Programs: Governmental activities: |    |                        |                           |                                       |    |                                 |                          |                            |
| Instruction:                                 | •  | 0.004.005              | 400.000                   | 45.700                                |    | (0.054.400)                     |                          | (0.054.400)                |
| Regular<br>Special                           | \$ | 2,834,065<br>1,321,272 | 163,836<br>13,496         | 15,766<br>113,634                     |    | (2,654,463)<br>(1,194,142)      | -                        | (2,654,463)<br>(1,194,142) |
| Other  |    | 1,200,526              | 134,923                   | 356,951                               |    | (708,652)                       |                          | (708,652)                  |
| Outer  |    | 5,355,863              | 312,255                   | 486,351                               |    | (4,557,257)                     | _                        | (4,557,257)                |
| Support services:                            |    | -,,                    | - ,                       | ,                                     |    | , , , , , , ,                   |                          | ( , , - ,                  |
| Student                                      |    | 157,894                | -                         | 2,422                                 |    | (155,472)                       | -                        | (155,472)                  |
| Instructional staff                          |    | 673,936                | -                         | 108,068                               |    | (565,868)                       | -                        | (565,868)                  |
| Administration                               |    | 959,762                | 8,475                     | 6,701                                 |    | (944,586)                       | -                        | (944,586)                  |
| Operation and maintenance of plant           |    | 864,679                | -                         | 3,512                                 |    | (861,167)                       | -                        | (861,167)                  |
| Transportation                               |    | 600,160                | 133<br>8,608              | 92,773                                |    | (507,254)                       |                          | (507,254)                  |
| Non-instructional programs:                  | _  | 3,256,431              | 0,000                     | 213,476                               |    | (3,034,347)                     | -                        | (3,034,347)                |
| Food service operations                      |    | 7,542                  | -                         | -                                     |    | (7,542)                         | -                        | (7,542)                    |
| Long-term debt interest                      | _  | 1,271                  | -                         | -                                     |    | (1,271)                         | -                        | (1,271)                    |
| Other expenditures:                          |    |                        |                           |                                       |    |                                 |                          |                            |
| AEA flowthrough                              |    | 285,176                | -                         | 285,176                               |    | -                               | -                        | -                          |
| Depreciation/amortization (unallocated)*     |    | 267,711                | -                         | - 005 470                             |    | (267,711)                       | -                        | (267,711)                  |
|  |    | 552,887                | -                         | 285,176                               |    | (267,711)                       | -                        | (267,711)                  |
| Total governmental activities                | _  | 9,173,994              | 320,863                   | 985,003                               |    | (7,868,128)                     | -                        | (7,868,128)                |
| Business type activities: Instruction:       |    |                        |                           |                                       |    |                                 |                          |                            |
| Other  |    | 53,401                 | 21,985                    | -                                     |    | -                               | (31,416)                 | (31,416)                   |
| Support services:                            |    |                        |                           |                                       |    |                                 |                          |                            |
| Operation and maintenance of plant           |    | 3,250                  | -                         | -                                     |    | -                               | (3,250)                  | (3,250)                    |
| Transportation                               | _  | 2,642                  | -                         | -                                     |    | -                               | (2,642)                  | (2,642)                    |
|  | _  | 5,892                  | -                         | -                                     |    | -                               | (5,892)                  | (5,892)                    |
| Non-instructional programs:                  |    |                        |                           |                                       |    |                                 |                          |                            |
| Food service operations                      |    | 349,606                | 145,414                   | 270,743                               |    | _                               | 66,551                   | 66,551                     |
| Total business type activities               |    | 408,899                | 167,399                   | 270,743                               |    | -                               | 29,243                   | 29,243                     |
| Total  | \$ | 9,582,893              | 488,262                   | 1,255,746                             |    | (7,868,128)                     | 29,243                   | (7,838,885)                |
| General Revenues and Transfers:              |    |                        |                           |                                       |    |                                 |                          |                            |
| Property tax levied for:                     |    |                        |                           |                                       |    |                                 |                          |                            |
| General purposes                             |    |                        |                           |                                       | \$ | 5,284,126                       | -                        | 5,284,126                  |
| Capital outlay                               |    |                        |                           |                                       |    | 903,595                         | -                        | 903,595                    |
| Income surtax                                |    |                        |                           |                                       |    | 541,072                         | -                        | 541,072                    |
| Statewide sales, services and use tax        |    |                        |                           |                                       |    | 754,951                         | -                        | 754,951                    |
| Unrestricted state grants                    |    |                        |                           |                                       |    | 1,673,913                       | -                        | 1,673,913                  |
| Unrestricted investment earnings Other       |    |                        |                           |                                       |    | 209,024                         | 14,126<br>15,988         | 223,150<br>65,702          |
| Transfers                                    |    |                        |                           |                                       |    | 49,714<br>(26,701)              | 26,701                   | 03,702                     |
| Total general revenues and transfers         |    |                        |                           | •                                     |    | 9,389,694                       | 56,815                   | 9,446,509                  |
| · ·  |    |                        |                           | •                                     |    |                                 |                          |                            |
| Change in net position                       |    |                        |                           |                                       |    | 1,521,566                       | 86,058                   | 1,607,624                  |
| Net position and of year                     |    |                        |                           | •                                     | Φ  | 9,279,402                       | 289,049                  | 9,568,451                  |
| Net position end of year                     |    |                        |                           | :                                     | \$ | 10,800,968                      | 375,107                  | 11,176,075                 |

<sup>\*</sup> This amount excludes the depreciation/amortization that is included in the direct expense of various programs.

#### SEE NOTES TO FINANCIAL STATEMENTS.

#### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2023

|  | -  |                | Capital                | Debt      |              |                        |
|--|----|----------------|------------------------|-----------|--------------|------------------------|
|  |    | General        | Projects               | Service   | Nonmajor     | Total                  |
| Assets                                   | _  | Goriorai       | 1 10,000               | 0011100   | rtoriiriajor | 10141                  |
| Cash and pooled investments Receivables: | \$ | 2,643,879      | 3,592,620              | -         | 560,918      | 6,797,417              |
| Property tax:                            |    |                |                        |           |              |                        |
| Delinquent                               |    | 33,598         | 6,102                  | _         | 2,753        | 42,453                 |
| Succeeding year                          |    | 4,720,610      | 980,107                | 1,893,073 | 408,999      | 8,002,789              |
| Income surtax                            |    | 290,778        | 193,852                | -         | -            | 484,630                |
| Accounts                                 |    | 2,316          | 851                    | -         | 4,952        | 8,119                  |
| Due from other funds                     |    | 15,000         | -                      | -         | -            | 15,000                 |
| Due from other governments               |    | 217,616        | 52,712                 | -         | -            | 270,328                |
| Total assets                             | \$ | 7,923,797      | 4,826,244              | 1,893,073 | 977,622      | 15,620,736             |
| Liabilities, Deferred Inflows of         |    |                |                        |           |              |                        |
| Resources and Fund Balances              |    |                |                        |           |              |                        |
| Liabilities:                             |    |                |                        |           |              |                        |
| Accounts payable                         | \$ | 280,413        | 191,819                | -         | 6,142        | 478,374                |
| Salaries and benefits payable            |    | 648,571        | -                      |           | - 0.440      | 648,571                |
| Total liabilities                        |    | 928,984        | 191,819                | -         | 6,142        | 1,126,945              |
| Deferred inflows of resources:           |    |                |                        |           |              |                        |
| Unavailable revenues:                    |    |                |                        |           |              |                        |
| Succeeding year property tax             |    | 4,720,610      | 980,107                | 1,893,073 | 408,999      | 8,002,789              |
| Income surtax                            |    | 290,778        | 193,852                | -         | -            | 484,630                |
| Other                                    |    | 50,369         | -                      | -         | _            | 50,369                 |
| Total deferred inflows of resources      |    | 5,061,757      | 1,173,959              | 1,893,073 | 408,999      | 8,537,788              |
|  |    |                |                        |           |              |                        |
| Fund balances:                           |    |                |                        |           |              |                        |
| Restricted for:                          |    |                |                        |           |              |                        |
| Categorical funding                      |    | 578,799        | -                      | -         | -            | 578,799                |
| Management levy purposes                 |    | -              | -                      | -         | 451,361      | 451,361                |
| Student activities                       |    | -              | 1 402 005              | -         | 111,120      | 111,120                |
| School infrastructure                    |    | -              | 1,403,995<br>2,056,471 | -         | -            | 1,403,995<br>2,056,471 |
| Physical plant and equipment Unassigned  |    | -<br>1,354,257 | 2,000,47 I             | -         | -            | 1,354,257              |
| Total fund balances                      |    | 1,933,056      | 3,460,466              |           | 562,481      | 5,956,003              |
| Total liabilities, deferred inflows      |    | 1,000,000      | 3,400,400              |           | 002,401      | 3,000,000              |
| of resources and fund balances           | \$ | 7,923,797      | 4,826,244              | 1,893,073 | 977,622      | 15,620,736             |

#### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2023

| Total fund balances of governmental funds (page 20)   |  |
|---|--|
| Total falla balances of governmental fallas (page 20) |  |

\$ 5,956,003

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.

7,336,016

Accounts receivable income surtax is not available to finance expenditures of the current year and, therefore, is recognized as deferred inflows of resources in the governmental funds.

484,630

Pension and OPEB related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources Deferred inflows of resources 695,219

(538,989)

156,230

Long-term liabilities, including lease agreement payable, termination benefits, net pension liability, and total OPEB liability are not due and payable in the current year and, therefore, are not reported in the governmental funds.

(3,131,911)

Net position of governmental activities (page 18)

\$ 10,800,968

# SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

|                                      |    |                      | Capital             | Debt       |              |                       |
|--------------------------------------|----|----------------------|---------------------|------------|--------------|-----------------------|
|                                      |    | General              | Projects            | Service    | Nonmajor     | Total                 |
| Revenues:                            |    |                      |                     |            |              | _                     |
| Local sources:                       | _  |                      |                     |            |              |                       |
| Local tax                            | \$ | 5,179,690            | 1,100,657           | -          | 400,030      | 6,680,377             |
| Tuition<br>Other                     |    | 163,402<br>159,512   | -<br>113,356        | -          | -<br>169,047 | 163,402<br>441,915    |
| State sources                        |    | 2,151,446            | 755,114             | _          | 74           | 2,906,634             |
| Federal sources                      |    | 481,517              | 755,114             | -          | 74           | 481,517               |
| Total revenues                       |    | 8,135,567            | 1,969,127           | _          | 569,151      | 10,673,845            |
| Expenditures:                        |    |                      |                     |            |              |                       |
| Current:                             |    |                      |                     |            |              |                       |
| Instruction:                         |    |                      |                     |            |              |                       |
| Regular                              |    | 2,704,650            | 193,260             | -          | 103,241      | 3,001,151             |
| Special                              |    | 1,339,638            | -                   | -          | -            | 1,339,638             |
| Other                                |    | 1,006,090            | 9,421               | -          | 194,853      | 1,210,364             |
|                                      |    | 5,050,378            | 202,681             | -          | 298,094      | 5,551,153             |
| Support services: Student            |    | 162 202              |                     |            |              | 162,202               |
| Instructional staff                  |    | 162,202<br>499,509   | -<br>381,549        | -          | -            | 881,058               |
| Administration                       |    | 826,491              | 41,892              | _          | 135,323      | 1,003,706             |
| Operation and maintenance of plant   |    | 630,468              | 127,340             | _          | 85,475       | 843,283               |
| Transportation                       |    | 416,028              | 176,914             | _          | 43,530       | 636,472               |
|                                      |    | 2,534,698            | 727,695             | _          | 264,328      | 3,526,721             |
| Non-instructional programs:          |    |                      |                     |            |              |                       |
| Food service operations              |    | -                    | 7,542               | -          | -            | 7,542                 |
| Capital outlay                       |    | -                    | 693,280             | -          | -            | 693,280               |
| Long-term debt:                      |    |                      |                     |            |              |                       |
| Principal                            |    | -                    | -                   | 14,282     | -            | 14,282                |
| Interest and fiscal charges          |    |                      |                     | 1,271      |              | 1,271                 |
|                                      |    | -                    | -                   | 15,553     | -            | 15,553                |
| Other expenditures:                  |    | 005 470              |                     |            |              | 005 470               |
| AEA flowthrough Total expenditures   |    | 285,176<br>7,870,252 | 1,631,198           | <br>15,553 | 562,422      | 285,176<br>10,079,425 |
| •                                    |    | 1,010,202            | 1,031,190           | 10,000     | 302,422      | 10,079,423            |
| Excess (Deficiency) of revenues      |    | 005.045              | 007.000             | (45.550)   | 0.700        | 504 400               |
| over (under) expenditures            |    | 265,315              | 337,929             | (15,553)   | 6,729        | 594,420               |
| Other financing sources (uses):      |    |                      |                     |            |              |                       |
| Proceeds from the sale of equipment  |    | -                    | 1,575               | -          | -            | 1,575                 |
| Copier Lease proceeds                |    | -                    | 121,108             | 45.550     | 7.004        | 121,108               |
| Transfer in<br>Transfer out          |    | (7.004)              | -<br>(45 552)       | 15,553     | 7,884        | 23,437                |
| Total other financing sources (uses) |    | (7,884)<br>(7,884)   | (15,553)<br>107,130 | 15,553     | 7,884        | (23,437)<br>122,683   |
|                                      |    | ,                    |                     | 10,000     |              |                       |
| Change in fund balances              |    | 257,431              | 445,059             | -          | 14,613       | 717,103               |
| Fund balances beginning of year      |    | 1,675,625            | 3,015,407           | -          | 547,868      | 5,238,900             |
| Fund balances end of year            | \$ | 1,933,056            | 3,460,466           | -          | 562,481      | 5,956,003             |

SEE NOTES TO FINANCIAL STATEMENTS.

# SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2023

\$ 717,103

100,365

(22,561)

133,045

1,521,566

### Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are not reported in the Statement of Activities and are allocated over their estimated useful lives as depreciation/amortization expense in the Statement of Activities. Capital outlay expenditures and depreciation/amortization expense in the current year are as follows:

| depreciation/amortization expense in the current year are as follows: Capital outlay Depreciation/amortization expense   | \$<br>794,183<br>(491,713) | 302,470   |
|--|----------------------------|-----------|
| Income surtax receivable is not considered available revenue and is recognized as deferred inflows of resources in the governmental funds.   |                            | 48,416    |
| Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Current year issuances and repayments are as follows:  Issued Repaid | (121,108)<br>14,282        | (106,826) |
| The current year District IPERS contributions are reported as expenditures in the governmental funds but are reported as deferred outflows of resources in the Statement of Net Position.  |                            | 427,358   |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:  Termination benefits  | 55,241                     |           |
|  | •                          |           |

Total OPEB liability and related expenses

Change in net position of governmental activities (page 19)

Pension expense

#### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2023

|                                      | Business Type Activities: |           |           |             |         |  |
|--------------------------------------|---------------------------|-----------|-----------|-------------|---------|--|
|                                      | Enterprise Funds          |           |           |             |         |  |
|                                      |                           | School    |           | Wolverine   |         |  |
|                                      |                           | Nutrition | Preschool | Snack Shack | Total   |  |
| Assets                               |                           |           |           |             |         |  |
| Current assets:                      |                           |           |           |             |         |  |
| Cash and pooled investments          | \$                        | 360,326   | 3,195     | 22,532      | 386,053 |  |
| Accounts receivable                  |                           | 100       | 300       | -           | 400     |  |
| Inventories                          |                           | 16,808    | -         | -           | 16,808  |  |
| Total current assets                 |                           | 377,234   | 3,495     | 22,532      | 403,261 |  |
| Noncurrent assets:                   |                           |           |           |             |         |  |
| Capital assets, net of               |                           | 54.040    |           |             | 54.040  |  |
| accumulated depreciation             |                           | 51,216    | - 0.405   | -           | 51,216  |  |
| Total assets                         |                           | 428,450   | 3,495     | 22,532      | 454,477 |  |
| Defermed Outflowers of December      |                           |           |           |             |         |  |
| Deferred Outflows of Resources       |                           | 40 447    |           |             | 40 447  |  |
| Pension related deferred outflows    |                           | 12,447    | -         | -           | 12,447  |  |
| OPEB related deferred outflows       |                           | 5,231     |           | -           | 5,231   |  |
| Total deferred outflows of resources |                           | 17,678    | -         | -           | 17,678  |  |
| Liabilities                          |                           |           |           |             |         |  |
| Current liabilities:                 |                           |           |           |             |         |  |
| Due to other funds                   |                           |           | 15,000    |             | 15,000  |  |
| Accounts payable                     |                           | 1,528     | 13,000    | -           | 1,528   |  |
| Salaries and benefits payable        |                           | 834       | 2,974     | -           | 3,808   |  |
| Unearned revenue                     |                           | 7,223     | 2,374     | _           | 7,223   |  |
| Total current liabilities            |                           | 9,585     | 17,974    |             | 27,559  |  |
| Noncurrent liabilities:              |                           | 9,303     | 17,374    |             | 21,555  |  |
| Net pension liability                |                           | 40,985    | _         | _           | 40,985  |  |
| Total OPEB liability                 |                           | 17,429    |           | _           | 17,429  |  |
| Total noncurrent liabilities         |                           | 58,414    |           | _           | 58,414  |  |
| Total liabilities                    |                           | 67,999    | 17,974    |             | 85,973  |  |
| Total Habilitios                     |                           | 07,000    | 17,071    |             | 00,010  |  |
| Deferred Inflows of Resources        |                           |           |           |             |         |  |
| Pension related deferred inflows     |                           | 8,989     | _         | _           | 8,989   |  |
| OPEB related deferred inflows        |                           | 2,086     | -         | _           | 2,086   |  |
| Total deferred inflows of resources  |                           | 11,075    | -         | -           | 11,075  |  |
|                                      |                           | ,         |           |             | ,       |  |
| Net Position                         |                           |           |           |             |         |  |
| Net investment in capital assets     |                           | 51,216    | -         | -           | 51,216  |  |
| Unrestricted                         |                           | 315,838   | (14,479)  | 22,532      | 323,891 |  |
| Total net position                   | \$                        | 367,054   | (14,479)  | 22,532      | 375,107 |  |

SEE NOTES TO FINANCIAL STATEMENTS.

# SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2023

|                                     | Business Type Activities: Enterprise Funds |           |             |             |           |  |
|-------------------------------------|--|-----------|-------------|-------------|-----------|--|
|                                     | •  | School    | Litterprice | Wolverine   |           |  |
|                                     |  | Nutrition | Preschool   | Snack Shack | Total     |  |
| Operating revenues:                 |  |           |             |             |           |  |
| Local sources:                      |  |           |             |             |           |  |
| Charges for service                 | \$   | 145,414   | 21,985      | -           | 167,399   |  |
| Miscellaneous                       |  | 1,799     | -           | 14,189      | 15,988    |  |
| Total operating revenues            |  | 147,213   | 21,985      | 14,189      | 183,387   |  |
| Operating expenses:                 |  |           |             |             |           |  |
| Instruction:                        |  |           |             |             |           |  |
| Other:                              |  |           |             |             |           |  |
| Salaries                            |  | _         | 24,916      | _           | 24,916    |  |
| Benefits                            |  | _         | 3,857       | _           | 3,857     |  |
| Services                            |  | -         | 50          | -           | 50        |  |
|                                     |  | -         | 5,412       | 19,084      | 24,496    |  |
| Supplies                            |  | -         |             | 19,004      | -         |  |
| Other                               |  | -         | 82          | 40.004      | 82        |  |
| Total instruction                   |  | -         | 34,317      | 19,084      | 53,401    |  |
| Support services:                   |  |           |             |             |           |  |
| Operation and maintenance of plant: |  |           |             |             |           |  |
| Services                            |  | 3,250     | -           | -           | 3,250     |  |
| Transportation:                     |  |           |             |             |           |  |
| Salaries                            |  | _         | 2,297       | -           | 2,297     |  |
| Benefits                            |  | _         | 345         | -           | 345       |  |
|                                     |  | _         | 2,642       | -           | 2,642     |  |
| Total support services              |  | 3,250     | 2,642       | -           | 5,892     |  |
| Non-instructional programs:         |  |           |             |             |           |  |
| Food service operations:            |  |           |             |             |           |  |
| Salaries .                          |  | 93,834    | -           | -           | 93,834    |  |
| Benefits                            |  | 20,760    | -           | -           | 20,760    |  |
| Supplies                            |  | 229,628   | _           |             | 229,628   |  |
| Depreciation                        |  | 5,384     | -           | -           | 5,384     |  |
| •                                   | -  | 349,606   | -           | -           | 349,606   |  |
| Total operating expenses            |  | 352,856   | 36,959      | 19,084      | 408,899   |  |
| Operating loss                      |  | (205,643) | (14,974)    | (4,895)     | (225,512) |  |
| Operating loss                      |  | (203,043) | (14,974)    | (4,093)     | (223,312) |  |
| Non-operating revenues:             |  |           |             |             |           |  |
| State sources                       |  | 2,606     | -           | -           | 2,606     |  |
| Federal sources                     |  | 268,137   | -           | -           | 268,137   |  |
| Interest income                     |  | 12,909    | 495         | 722         | 14,126    |  |
| Total non-operating revenues        |  | 283,652   | 495         | 722         | 284,869   |  |
| Change in net position before       |  |           |             |             |           |  |
| other financing sources             |  | 78,009    | (14,479)    | (4, 173)    | 59,357    |  |
| other interioring sources           |  | 70,000    | (14,473)    | (4,170)     | 00,001    |  |
| Other financing sources:            |  |           |             |             |           |  |
| Capital contributions               |  | 26,701    | -           | -           | 26,701    |  |
| Change in net position              |  | 104,710   | (14,479)    | (4,173)     | 86,058    |  |
| Change in het position              |  | 104,710   | (14,479)    | (4, 173)    | 00,000    |  |
| Net position beginning of year      |  | 262,344   |             | 26,705      | 289,049   |  |
| Net position end of year            | \$   | 367,054   | (14,479)    | 22,532      | 375,107   |  |

SEE NOTES TO FINANCIAL STATEMENTS.

#### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUNDS YEAR ENDED JUNE 30, 2023

|  | Business Type Activities:<br>Enterprise Funds |            |           |             |           |
|--|---|------------|-----------|-------------|-----------|
|  | · ·   | School     |           | Wolverine   |           |
|  |   | Nutrition  | Preschool | Snack Shack | Total     |
| Cook flows from enerating activities:  |   |            |           |             |           |
| Cash flows from operating activities:  Cash received from sale of lunches and breakfasts | \$  | 141,037    |           |             | 141,037   |
| Cash received from preschool operations  | Ψ   | 141,037    | 21,685    | -           | 21,685    |
| Cash received from miscellaneous   |   | 1,799      | 21,000    | 14,189      | 15,988    |
| Cash payments to employees for services  |   | (124,203)  | (28,441)  | 14,105      | (152,644) |
| Cash payments to suppliers for goods or services   |   | (192, 194) | (5,544)   | (19,084)    | (216,822) |
| Net cash used in operating activities  | _   | (173,561)  | (12,300)  | (4,895)     | (190,756) |
| Cash flows from non-capital financing activities:  |   |            |           |             |           |
| Net borrowings from the General Fund   |   | _          | 15,000    | _           | 15,000    |
| State grants received  |   | 2,606      | 10,000    | _           | 2,606     |
| Federal grants received  |   | 225,437    | _         | _           | 225,437   |
| Net cash provided by non-capital financing activities                                    | -   | 228,043    | 15,000    | _           | 243,043   |
|  | -   | -,         | -,        |             |           |
| Cash flows from capital and related financing activities:                                |   |            |           |             |           |
| Purchase of capital assets   |   | (3,381)    | -         | -           | (3,381)   |
| Cash flows from investing activities:  |   |            |           |             |           |
| Interest on investments  |   | 12,909     | 495       | 722         | 14,126    |
| Net increase (decrease) in cash and pooled investments                                   |   | 64,010     | 3,195     | (4,173)     | 63,032    |
| Cash and pooled investments beginning of year  |   | 296,316    | -         | 26,705      | 323,021   |
| Cash and pooled investments end of year  | \$  | 360,326    | 3,195     | 22,532      | 386,053   |
| Reconciliation of operating loss to net cash   |   |            |           |             |           |
| used in operating activities:  |   |            |           |             |           |
| Operating loss   | \$  | (205,643)  | (14,974)  | (4,895)     | (225,512) |
| Adjustments to reconcile operating loss to   |   |            |           |             |           |
| net cash used in operating activities:   |   |            |           |             |           |
| Commodities consumed   |   | 42,700     | -         | -           | 42,700    |
| Depreciation   |   | 5,384      | -         | -           | 5,384     |
| Change in assets and liabilities:  |   |            |           |             |           |
| Inventories  |   | (3,170)    | -         | -           | (3,170)   |
| Accounts receivable  |   | (100)      | (300)     | -           | (400)     |
| Accounts payable   |   | 1,154      | -         | -           | 1,154     |
| Salaries and benefits payable  |   | 254        | 2,974     | -           | 3,228     |
| Net pension liability  |   | 39,554     | -         | -           | 39,554    |
| Deferred outflows of resources   |   | (845)      | -         | -           | (845)     |
| Deferred inflows of resources  |   | (48,634)   | -         | -           | (48,634)  |
| Unearned revenue   |   | (4,277)    | -         | -           | (4,277)   |
| Total OPEB liability   | Φ.  | (172 561)  | (10.200)  | (4.905)     | (100.756) |
| Net cash used in operating activities  | \$  | (173,561)  | (12,300)  | (4,895)     | (190,756) |

#### Non-cash investing, capital and related financing activities:

During the year ended June 30, 2023, the District received \$42,700 of federal commodities.

During the year ended June 30, 2023, the District received \$26,701 in capital contributions from the Capital Projects: Physical Plant and Equipment Levy Fund.

#### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUND JUNE 30, 2023

|   | Private Purpos |             |
|---|----------------|-------------|
|   |                | Trust       |
|   |                | Scholarship |
| Additions:                              |                |             |
| Local sources:                          |                |             |
| Interest income                         | \$             | 5           |
| Deductions:<br>Instruction:<br>Regular: |                |             |
| Scholarships awarded                    |                | 1,507       |
| Change in net position                  |                | (1,502)     |
| Net position beginning of year          |                | 1,502       |
| Net position end of year                | \$             |             |



#### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### (1) Summary of Significant Accounting Policies

South O'Brien Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. The geographic area served primarily includes the Cities of Paullina, Primghar, Sutherland and Calumet, Iowa and the predominately agricultural territory in a portion of O'Brien, Cherokee, and Clay Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

#### A. Reporting Entity

For financial reporting purposes, South O'Brien Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. The District has no component units which meet the Governmental Accounting Standards Board Criteria.

<u>Jointly Governed Organizations</u> - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the O'Brien County Assessor's Conference Board.

#### B. Basis of Presentation

<u>Government-wide Financial Statements</u> - The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Position presents the District's nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly

benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds. Combining schedules are also included for the Capital Projects Fund accounts.

The District's reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Capital Projects Fund is utilized to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the District's general long-term debt.

The District reports the following nonmajor proprietary funds:

The Enterprise, School Nutrition Fund is used to account for the District's food service operations.

The Enterprise, Preschool Fund is used to account for the District's 3-year-old preschool program.

The Enterprise, Wolverine Snack Shack Fund is used to account for the District's school store.

The District also reports fiduciary funds which focus on net position and changes in net position. The District's fiduciary funds include the following:

The Private Purpose Trust Fund is used to account for assets held by the District under trust agreements which require income earned be used to benefit individuals through scholarship awards.

#### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Funds are charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## D. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity/</u> Net Position

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Pooled Investments and Cash Equivalents</u> - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the lowa Schools Joint Investment Trust which are valued at amortized cost and non-negotiable certificates of deposit which are stated at amortized cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is reported as a deferred inflow of resources in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a  $1\frac{1}{2}$ % per month penalty for delinquent payments; is based on January 1, 2021 assessed property valuations; is for the tax accrual period July 1, 2022 through June 30, 2023 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2022.

<u>Due from Other Governments</u> - Due from other governments represents amounts due from the State of lowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> - Capital assets, which include property, machinery and equipment and intangibles acquired after July 1, 1980 are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Position. Capital assets are recorded at historical cost (except for intangible right-to-use lease assets, the measurement of which is discussed under "Leases" below) if purchased or constructed. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class. Reportable capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

| Asset Class                     |    | Amount |
|---------------------------------|----|--------|
|                                 | _  |        |
| Land                            | \$ | -      |
| Buildings                       |    | 2,500  |
| Land improvements               |    | 2,500  |
| Intangibles                     |    | 2,500  |
| Machinery and equipment:        |    |        |
| School Nutrition Fund equipment |    | 500    |
| Other machinery and equipment   |    | 2,500  |

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment and the right-to-use leased assets are depreciated/amortized using the straight line method over the following estimated useful lives:

|                                 | Estimated    |
|---------------------------------|--------------|
| Asset Class                     | Useful Lives |
|                                 |              |
| Buildings                       | 15-50 years  |
| Land improvements               | 15-50 years  |
| Intangibles                     | 5-10 years   |
| Machinery and equipment:        |              |
| School Nutrition Fund equipment | 12 years     |
| Other machinery and equipment   | 5-15 years   |

<u>Leases</u> - South O'Brien Community School District is the lessee for a noncancellable lease of equipment. The District has recognized a lease liability and an intangible right-to-use lease equipment (lease asset) in the government-wide financial statements. The District recognized leases with an initial, individual value of \$5,000 or more.

At the commencement of the lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how South O'Brien Community School District determines the discount rate it uses to discount the expected lease payments to present value, lease term and lease payments.

South O'Brien Community School District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments, as well as any purchase option price included in the agreement that the District would be reasonably certain to exercise.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

<u>Deferred Outflows of Resources</u> - Deferred outflows of resources represent a consumption of net position applicable to a future year(s) which will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense, the unamortized portion of the net difference between projected and actual earnings on pension plan investments and contributions from the District after the measurement date but before the end of the District's reporting period.

<u>Salaries and Benefits Payable</u> - Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

<u>Unearned Revenues</u> - Unearned revenues are monies collected for lunches that have not yet been served. Patrons will either be reimbursed or served lunches. The lunch account balances are reflected on the Statement of Net Position in the Proprietary, School Nutrition Fund.

<u>Long-term Liabilities</u> - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Position.

<u>Pensions</u> - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund while the portion attributable to the business type activities will be paid primarily by the Enterprise, School Nutrition Fund.

<u>Total OPEB Liability</u> - For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the District's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund while the portion attributable to the business type activities will be paid primarily by the Enterprise, School Nutrition Fund.

<u>Deferred Inflows of Resources</u> - Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the fund financial statements consist of property tax receivable and other receivables not collected within sixty days after year-end and succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied and unrecognized items not yet charged to pension and OPEB expense.

Fund Equity - In the governmental fund financial statements, fund balances are classified as follows:

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> - All amounts not included in the preceding classification.

### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2023, expenditures exceeded the amounts budgeted in the support services function.

### (2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2023 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States Government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2023, the District had investments in the Iowa Schools Joint Investment Trust (ISJIT) Direct Governmental Obligation Portfolio valued at an amortized cost of \$3,014,825, pursuant to Rule 21-7 under the Investment Company Act of 1940. There were no limitations or restrictions on the withdrawals of the ISJIT. The investments in the Iowa Schools Investment Trust were rated AAAm by Standard & Poor's Financial Services.

### (3) Due From and Due to Other Funds

The detail of interfund receivables and payables at June 30, 2023 is as follows:

| Receivable Fund | Payable Fund                  | Amount    |
|-----------------|-------------------------------|-----------|
| General Fund    | Enterprise Fund:<br>Preschool | \$ 15,000 |

The Preschool Fund is repaying the General Fund for cash flow purposes.

### (4) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2023 is as follows:

| Transfer to      | Transfer from  | P  | Amount |
|------------------|--|----|--------|
| Student Activity | General  | \$ | 7,884  |
| Debt Service     | Capital Projects: Physical,<br>Plant and Equipment Lew |    | 15,553 |
| Total            |  | \$ | 23,437 |

The transfers from the General Fund to the Student Activity Fund was for a corrective transfer.

The transfer from the Capital Projects: Physical Plant and Equipment Levy Fund to the Debt Service Fund was for principal and interest on the District's copier lease agreement.

### (5) Construction Commitment

The District entered into a contract totaling \$438,507 for a restroom renovation project at the Primghar elementary building. During the year ended June 30, 2023, the \$83,461 was incurred against the contract. The balance of \$355,046 will be paid as work on the project progresses.

### (6) Capital Assets

Capital assets activity for the year ended June 30, 2023 is as follows:

|   | Balance          |           |           | Balance    |
|---|------------------|-----------|-----------|------------|
|   | Beginning        |           |           | End        |
|   | of Year          | Increases | Decreases | of Year    |
| Governmental activities:                              |                  |           |           |            |
| Capital assets not being depreciated/amortized:       |                  |           |           |            |
| Land  | \$ 103,514       | -         | -         | 103,514    |
| Construction in progress                              | 30,985           | 136,920   | 84,444    | 83,461     |
| Total capital assets not being depreciated/amortized  | 134,499          | 136,920   | 84,444    | 186,975    |
|   |                  |           |           | ·          |
| Capital assets being depreciated/amortized:           |                  |           |           |            |
| Buildings   | 10,603,938       | 256,343   | -         | 10,860,281 |
| Land improvements                                     | 1,197,369        | 4,078     | -         | 1,201,447  |
| Machinery and equipment                               | 4,634,195        | 360,178   | -         | 4,994,373  |
| Right-to-use leased asset                             | 43,329           | 121,108   | 43,329    | 121,108    |
| Total capital assets being depreciated/amortized      | 16,478,831       | 741,707   | 43,329    | 17,177,209 |
|   |                  |           |           |            |
| Less accumulated depreciation/amortization for:       |                  |           |           |            |
| Buildings   | 5,005,503        | 214,617   | -         | 5,220,120  |
| Land improvements                                     | 419,019          | 53,094    | -         | 472,113    |
| Machinery and equipment                               | 4,120,599        | 209,281   | -         | 4,329,880  |
| Right-to-use leased asset                             | 34,663           | 14,721    | 43,329    | 6,055      |
| Total accumulated depreciation/amortization           | 9,579,784        | 491,713   | 43,329    | 10,028,168 |
|   |                  |           |           |            |
| Total capital assets being depreciated/amortized, net | 6,899,047        | 249,994   | -         | 7,149,041  |
|   |                  |           |           |            |
| Governmental activities capital assets/amortized, net | \$ 7,033,546     | 386,914   | 84,444    | 7,336,016  |
|   |                  |           |           |            |
| Business type activities:                             | <b>A</b> 040.05= | 00.000    |           | 070 05-    |
| Machinery and equipment                               | \$ 242,285       | 30,082    | -         | 272,367    |
| Less accumulated depreciation                         | 215,767          | 5,384     |           | 221,151    |
| Business type activities capital assets, net          | \$ 26,518        | 24,698    |           | 51,216     |
|   |                  |           |           |            |

Depreciation/amortization expense was charged to the following functions:

| 09  |
|-----|
| 88  |
|     |
| 42  |
| 81  |
| 82  |
| 02  |
| 11_ |
| 13  |
| 84  |
|     |

### (7) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2023 is as follows:

|                           | Balance<br>Beginning |           |            | Balance<br>End | Due<br>Within |
|---------------------------|----------------------|-----------|------------|----------------|---------------|
|                           | of Year              | Additions | Reductions | of Year        | One Year      |
| Governmental activities:  | Of T Cal             | Additions | Reductions | OI I Cai       | Offic Total   |
| Lease agreement           | 8,777                | 121,108   | 14,282     | 115,603        | 22,571        |
| Termination benefits      | 359,241              | 80,000    | 135,241    | 304,000        | 112,000       |
| Net pension liability     | 77,645               | 2,073,070 | -          | 2,150,715      | -             |
| Total OPEB liability      | 559,618              | 1,975     | -          | 561,593        | -             |
| Total                     | \$ 1,005,281         | 2,276,153 | 149,523    | 3,131,911      | 134,571       |
| Business type activities: |                      |           |            |                |               |
| Net pension liability     | \$ 1,431             | 39,554    | -          | 40,985         | -             |
| Total OPEB liability      | 17,367               | 62        | -          | 17,429         |               |
| Total                     | \$ 18,798            | 39,616    | -          | 58,414         | -             |

#### Lease Agreement

On October 4, 2022, the District entered into a lease agreement for copiers. The agreement requires monthly payments of \$2,228 over 60 months with an implicit interest rate of 3.95% and final payment due March 2028. During the year ended June 30, 2023, principal and interest paid were \$5,505 and \$1,178 respectively.

| Year     | Lease    | Lease Agreement Dated October 4, 2022 |           |          |         |
|----------|----------|---------------------------------------|-----------|----------|---------|
| Ending   | Interest |                                       |           |          |         |
| June 30, | Rate     |                                       | Principal | Interest | Total   |
|          |          |                                       |           |          |         |
| 2024     | 3.95     | % \$                                  | 22,571    | 4,161    | 26,732  |
| 2025     | 3.95     |                                       | 23,479    | 3,253    | 26,732  |
| 2026     | 3.95     |                                       | 24,424    | 2,308    | 26,732  |
| 2027     | 3.95     |                                       | 25,406    | 1,326    | 26,732  |
| 2028     | 3.95     |                                       | 19,723    | 326      | 20,049  |
| Total    |          | \$                                    | 115,603   | 11,374   | 126,977 |

### **Termination Benefits**

In March 2023 and in prior years, the District offered a voluntary early retirement plan to its employees. The plan was only offered to employees for one year. Eligible employees must have completed at least twenty years or more years of full-time service to the District and must have reached the age of fifty-five on or before June 30, 2023. The application for early retirement was subject to approval by the Board of Education.

Early retirement benefits equal \$40,000 per retiree paid to a special pay plan in 5 equal payments over the next 5 years. The District also had remaining obligations from early retirement plans offered in previous years.

At June 30, 2023, the District had obligations to fourteen participants with a total liability of \$304,000. Actual early retirement expenditures for the year ended June 30, 2023 totaled \$135,241.

### (8) Pension Plan

<u>Plan Description</u> - IPERS membership is mandatory for employees of the District, except for those covered by another retirement system. Employees of the District are provided with pensions through a cost-sharing multiple employers defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under lowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general information purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> - A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest fiveyear average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2023, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the District contributed 9.44% of covered payroll, for a total rate of 15.73%.

The District's contributions to IPERS for the year ended June 30, 2023 were \$437,912.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2023, the District reported a liability of \$2,191,700 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2022, the District's proportion was 0.058010%, which was an increase of 0.035104% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the District recognized pension expense of \$100,374. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | <br>rred Outflows<br>Resources | Deferred Inflows of Resources |
|--|--------------------------------|-------------------------------|
| Differences between expected and actual experience   | \$<br>97,158                   | 30,021                        |
| Changes of assumptions   | 1,860                          | 52                            |
| Net difference between projected and actual earnings on IPERS' investments   | -                              | 234,615                       |
| Changes in proportion and differences between District contributions and the District's proportionate share of contributions | 2,168                          | 216,063                       |
| District contributions subsequent to the measurement date  | 437,912                        | <u> </u>                      |
| Total  | \$<br>539,098                  | 480,751                       |

\$437,912 reported as deferred outflows of resources related to pensions resulting from the District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended |                 |
|------------|-----------------|
| June 30,   | Amount          |
| 2024       | \$<br>(284,507) |
| 2025       | (221,885)       |
| 2026       | (330,242)       |
| 2027       | 456,950         |
| 2028       | 119             |
| Total      | \$<br>(379,565) |

There were no non-employer contributing entities at IPERS.

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Rate of inflation (effective June 30, 2017)                   | 2.60% per annum.   |
|---|--|
| Rates of salary increase<br>(effective June 30, 2017)         | 3.25 to 16.25% average, including inflation. Rates vary by membership group. |
| Long-term investment rate of return (effective June 30, 2017) | 7.00% compounded annually, net of investment expense, including inflation.   |
| Wage growth<br>(effective June 30, 2017)                      | 3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.     |

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2022 valuation were based on the PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

|                  | Long-Term Expected   |
|------------------|--|
| Asset Allocation | Real Rate of Return  |
| 00.00/           | 0.570/   |
| 22.0%            | 3.57%  |
| 17.5             | 4.79   |
| 6.0              | 4.16   |
| 20.0             | 1.66   |
| 4.0              | 3.77   |
| 1.0              | 0.77   |
| 13.0             | 7.57   |
| 8.5              | 3.55   |
| 8.0              | 3.63   |
| 100.0%           |  |
|                  | 22.0%<br>17.5<br>6.0<br>20.0<br>4.0<br>1.0<br>13.0<br>8.5<br>8.0 |

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

|                                | 1%           | Discount  | 1%       |
|--------------------------------|--------------|-----------|----------|
|                                | Decrease     | Rate      | Increase |
|                                | (6.00%)      | (7.00%)   | (8.00%)  |
| District's proportionate share |              |           |          |
| of the net pension liability   | \$ 4,083,400 | 2,191,700 | 524,592  |

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

### (9) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> - The District administers a single-employer benefit plan which provides medical and prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under lowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

<u>OPEB Benefits</u> - Individuals who are employed by South O'Brien Community School District and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At July 1, 2021, the following employees were covered by the benefit terms:

| Inactive employees or beneficiaries currently receiving benefit payments Active employees | 10<br>100 |
|---|-----------|
| Total   | 110       |

<u>Total OPEB Liability</u> - The District's total OPEB liability of \$579,022 was measured as of June 30, 2023 and was determined by an actuarial valuation dated July 1, 2021.

<u>Actuarial Assumptions</u> - The total OPEB liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

| Rate of inflation          | 3.00% per annum.  |
|----------------------------|---|
| Rates of salary increase   | 3.00% per annum, including inflation.                             |
| Discount rate              | <ol><li>2.14% compounded annually, including inflation.</li></ol> |
| Healthcare cost trend rate | 5.25% for FY2023, decreasing to an ultimate rate of 5.00%.        |

<u>Discount Rate</u> - The discount rate used to measure the total OPEB liability was 2.14% which reflects the index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the valuation date.

Mortality rates from the RP-2014 annuitant distinct mortality table adjusted to 2006 with MP 2021 generational projection of future mortality improvement. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used by IPERS.

### Changes in the Total OPEB Liability

|  | Total OPEB<br>Liability |          |
|--|-------------------------|----------|
| Total OPEB liability beginning of year Changes for the year: | \$                      | 576,985  |
| Service cost   |                         | 36,496   |
| Interest   |                         | 12,625   |
| Benefit payments   |                         | (47,084) |
| Net changes  |                         | 2,037    |
| Total OPEB liability end of year                             | \$                      | 579,022  |

<u>Sensitivity of the District's Total OPEB Liability to Changes in the Discount Rate</u> - The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate 1% lower (1.14%) or 1% higher (3.14%) than the current discount rate.

|                      | 1%            | Discount | 1%       |
|----------------------|---------------|----------|----------|
|                      | Decrease      | Rate     | Increase |
|                      | <br>(1.14%)   | (2.14%)  | (3.14%)  |
| Total OPEB liability | \$<br>618,420 | 579,022  | 542,418  |

Sensitivity of the District's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates - The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be it were calculated using healthcare cost trend rates 1% lower (4.25%) or 1% higher (6.25%) than the current healthcare cost trend rates.

|                      |               | Healthcare |          |
|----------------------|---------------|------------|----------|
|                      | 1%            | Cost Trend | 1%       |
|                      | Decrease      | Rate       | Increase |
|                      | <br>(4.25%)   | (5.25%)    | (6.25%)  |
| Total OPEB liability | \$<br>527,526 | 579,022    | 649,908  |

OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB - For the year ended June 30, 2023, the District recognized OPEB expense of \$70,345. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following resources:

|   | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|--------------------------------|-------------------------------|
| Differences between expected and actual experience Changes in assumptions | \$<br>22,903<br>150,896        | 48,778<br>20,535              |
| Total   | \$<br>173,799                  | 69,313                        |

The amount reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

| Year Ended<br>June 30, | Amount        |
|------------------------|---------------|
| 2024                   | \$<br>21,224  |
| 2025                   | 21,224        |
| 2026                   | 21,224        |
| 2027                   | 19,617        |
| 2028                   | 5,133         |
| Thereafter             | 16,064        |
| Total                  | \$<br>104,486 |

### (10) Risk Management

South O'Brien Community School District is exposed to various risks to loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### (11) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the Area Education Agency. The District's actual amount for this purpose totaled \$285,176 for the year ended June 30, 2023 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

### (12) Budget Overexpenditure

Per the Code of Iowa, expenditures may not legally exceed budgeted appropriations at the functional area level. During the year ended June 30, 2023, expenditures exceeded the budget in the support services function.

### (13) Categorical Funding

In accordance with Iowa Administrative Code Section 98.1, categorical funding is financial support from the state and federal governments targeted for particular categories of students, special programs, or special purposes. This support is in addition to school district or area education agency general purpose revenue, for purposes beyond the basic educational program and most often has restrictions on its use. Any portion of categorical funding provided by the state that is not expended by the end of the fiscal year must be carried forward as a restricted fund balance.

The following is a schedule of the categorical funding restricted in the General Fund at June 30, 2023.

| Program   | 1  | Amount  |
|---|----|---------|
| Home School Assistance Program (HSAP)               | \$ | 4,350   |
| Gifted and Talented Programs                        | Ψ  | 128,400 |
| Teacher Leadership State Aid                        |    | 43,259  |
| Four-Year-Old Preschool State Aid                   |    | 103,440 |
| FLEXIBILITY Account Excess Professional Development |    | 36,318  |
| FLEXIBILITY Acct. Excess SW Voluntary Preschool     |    | 13,682  |
| Teacher Salary Supplement                           |    | 14,188  |
| Textbook Aid for Nonpublic Students                 |    | 2,283   |
| Successful Progression for Early Readers            |    | 101,381 |
| Professional Development                            |    | 131,498 |
| Total   | \$ | 578,799 |

### (14) 28E Organization

The District is part of a 28E organization with the City of Paullina for the separate entity named the Swanson Sports Complex Commission (referred to hereafter as Commission). The Commission was established for the purpose of developing, supervising and managing a sports complex that includes fields for baseball, softball, tennis and other such recreational areas that can be utilized by the District and the residents of the City of Paullina.

The governing body of the Commission consists of three representatives appointed to staggered threeyear terms. Representatives of the Commission consist of one representative from the City of Paullina (appointed by the Paullina City Council); one representative from the District (appointed by the Board of Education) and one representative selected from residents of the District (appointed by joint decision of the Board President of the District and the Mayor of the City of Paullina).

The following are terms agreed upon by the District and the City of Paullina concerning the Commission.

The District and the City jointly own the property where the sports complex is located and are to share equally in the operational and maintenance costs of the sports complex.

Any contracts for purchases of goods or services over \$1,000 must have the approval of the District and the City of Paullina.

The Commission has the power to set rental rates, enter into debt agreements, accept donations, grants, labor or supplies for maintenance and operation of the sports complex.

The Commission shall prepare an annual budget for its operation for fiscal years ending June 30<sup>th</sup> by February 1<sup>st</sup> of each year for approval by the District and the City of Paullina. The Commission shall provide an annual report to the District and the City of Paullina detailing the annual budget and financial activity of the Commission.

This agreement is to remain in effect until either the District or the City of Paullina wishes to terminate the agreement. The Commission had revenues of \$15,287 and expenses of \$11,553 during the year. If you would like any other information on the Commission, please contact the South O'Brien Community School District.

### (15) Reconciliation of Governmental Fund Balances to Net Position

Reconciliation of certain governmental fund balances to net position is as follows:

|  | Net investment    | Management | Unassigned/  |
|--|-------------------|------------|--------------|
|  | in Capital Assets | Levy       | Unrestricted |
| Fund balance (Exhibit C)                                     | \$ -              | 451,361    | 1,354,257    |
| Capital assets, net of accumulated depreciation/amortization | 7,336,016         | -          | -            |
| Capital lease capitalized indebtedness                       | (115,603          | -          | -            |
| Income surtax  | -                 | -          | 484,630      |
| Termination benefits   | -                 | (224,000)  | (80,000)     |
| Pension related deferred outflows                            | -                 | -          | 526,651      |
| Pension related deferred inflows                             | -                 | -          | (471,762)    |
| Net pension liability  | -                 | -          | (2,150,715)  |
| Total OPEB liability   | -                 | -          | (561,593)    |
| OPEB related deferred outflows                               | -                 | -          | 168,568      |
| OPEB related deferred inflows                                |                   | -          | (67,227)     |
| Net position (Exhibit A)                                     | \$ 7,220,413      | 227,361    | (797, 191)   |

### (16) Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

### Tax Abatements of Other Entities

Other entities within the District provide tax abatements for urban renewal and economic development projects pursuant to Chapters 15 and 403 of the Code of Iowa. Additionally, the City of Primghar offered an urban revitalization tax abatement program pursuant to Chapter 404 of the Code of Iowa. With prior approval by the governing body, this program provides for an exemption of taxes based on a percentage of the actual value added by improvements.

Property tax revenues of the District were reduced by the following amounts for the year ended June 30, 2023 under agreements entered into by the following entities:

|                  |  | Ar  | mount of |
|------------------|--|-----|----------|
| Entity           | Tax Abatement Program                              | Tax | x Abated |
| City of Pringhar | Urban Renewal and Economic<br>Development Projects | \$  | 10,071   |
| City of Pringhar | Urban Revitalization                               | \$  | 16,463   |

The State of lowa reimburses the District an amount equivalent to the increment of valuation on which property tax is divided times \$5.40 per \$1,000 of taxable valuation. For the year ended June 30, 2023, this reimbursement amounted to \$10,071.

### (17) GASB Standards Issued but Not Yet Implemented

Governmental Accounting Standards Board Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs) was implemented during fiscal year 2023, however, implementation had no effect on the District's financial statements for the year ended June 30, 2023.

### (18) Deficit Balance

At June 30, 2023, the District's Enterprise: Preschool Fund reported a deficit unrestricted and total net position balance of \$14,479.



### REQUIRED SUPPLEMENTARY INFORMATION

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT BUDGETARY COMPARISON SCHEDULE OF REVENUES, EXPENDITURES/EXPENSES AND CHANGES IN BALANCES -

### BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS REQUIRED SUPPLEMENTARY INFORMATION

YEAR ENDED JUNE 30, 2023

|  | Governmental | Proprietary |            |            |            | Final to  |
|--|--------------|-------------|------------|------------|------------|-----------|
|  | Funds        | Funds       | Total      | Budgeted   | Amounts    | Actual    |
|  | Actual       | Actual      | Actual     | Original   | Final      | Variance  |
|  |              |             |            |            |            |           |
| Revenues:  |              |             |            |            |            |           |
| Local sources  | \$ 7,285,694 | 197,513     | 7,483,207  | 7,082,114  | 7,082,114  | 401,093   |
| State sources  | 2,906,634    | 2,606       | 2,909,240  | 2,792,333  | 2,792,333  | 116,907   |
| Federal sources  | 481,517      | 268,137     | 749,654    | 785,000    | 785,000    | (35,346)  |
| Total revenues   | 10,673,845   | 468,256     | 11,142,101 | 10,659,447 | 10,659,447 | 482,654   |
| Expenditures/Expenses:   |              |             |            |            |            |           |
| Instruction  | 5,551,153    | 53,401      | 5,604,554  | 5,853,400  | 5,853,400  | 248,846   |
| Support services   | 3,526,721    | 5,892       | 3,532,613  | 3,492,940  | 3,492,940  | (39,673)  |
| Non-instructional programs   | 7,542        | 349,606     | 357,148    | 405,000    | 405,000    | 47,852    |
| Other expenditures   | 994,009      | -           | 994,009    | 1,314,063  | 1,314,063  | 320,054   |
| Total expenditures/expenses  | 10,079,425   | 408,899     | 10,488,324 | 11,065,403 | 11,065,403 | 577,079   |
| Excess (Deficiency) of revenues  |              |             |            |            |            |           |
| over (under) expenditures/expenses                                       | 594,420      | 59,357      | 653,777    | (405,956)  | (405,956)  | 1,059,733 |
| Other financing sources, net   | 122,683      | 26,701      | 149,384    | 2,500      | 2,500      | 146,884   |
| Carlor and reining dearests, riet  | 122,000      | 20,701      | 110,001    | 2,000      | 2,000      | 110,001   |
| Excess (Deficiency) of revenues and other financing sources over (under) |              |             |            |            |            |           |
| expenditures/expenses  | 717,103      | 86,058      | 803,161    | (403,456)  | (403,456)  | 1,206,617 |
| Balances beginning of year   | 5,238,900    | 289,049     | 5,527,949  | 3,885,053  | 3,885,053  | 1,642,896 |
| Balances end of year   | \$ 5,956,003 | 375,107     | 6,331,110  | 3,481,597  | 3,481,597  | 2,849,513 |

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING YEAR ENDED JUNE 30, 2023

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private Purpose Trust and Custodial Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2023, expenditures in the support services function exceeded the budgeted amounts.

# SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST NINE YEARS\* REQUIRED SUPPLEMENTARY INFORMATION

|  | 2023            | 2022      | 2021      | 2020      | 2019      | 2018      | 2017      | 2016      | 2015      |
|--|-----------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| District's proportion of the net pension liability   | 0.058010%       | 0.022906% | 0.058694% | 0.060005% | 0.062344% | 0.061065% | 0.060889% | 0.067031% | 0.065580% |
| District's proportionate share of the net pension liability  | \$<br>2,191,700 | 79,076    | 4,123,062 | 3,474,695 | 3,945,295 | 4,067,683 | 3,831,964 | 3,311,647 | 2,600,852 |
| District's covered payroll   | \$<br>4,677,792 | 4,583,242 | 4,576,165 | 4,566,625 | 4,685,742 | 4,562,786 | 4,370,451 | 4,601,637 | 4,292,822 |
| District's proportionate share of the net pension liability as a percentage of its covered payroll | 46.85%          | 1.73%     | 90.10%    | 76.09%    | 84.20%    | 89.15%    | 87.68%    | 71.97%    | 60.59%    |
| IPERS' net position as a percentage of the total pension liability                                 | 91.40%          | 100.81%   | 82.90%    | 85.45%    | 83.62%    | 82.21%    | 81.82%    | 85.19%    | 87.61%    |

<sup>\*</sup> In accordance with Governmental Accounting Standards Board Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT SCHEDULE OF DISTRICT CONTRIBUTIONS IOWA PUBLIC EMPLOYEES' RETIREMENT FOR THE LAST TEN YEARS REQUIRED SUPPLEMENTARY INFORMATION

|  | 2023            | 2022      | 2021      | 2020      | 2019      | 2018      | 2017      | 2016      | 2015      | 2014      |
|--|-----------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Statutorily required contribution                                  | \$<br>437,912   | 441,584   | 432,658   | 431,990   | 431,089   | 418,438   | 407,457   | 390,331   | 410,926   | 383,349   |
| Contributions in relation to the statutorily required contribution | <br>(437,912)   | (441,584) | (432,658) | (431,990) | (431,089) | (418,438) | (407,457) | (390,331) | (410,926) | (383,349) |
| Contribution deficiency (excess)                                   | \$<br>-         | -         | -         | -         | -         | -         | -         | -         | -         | _         |
| District's covered payroll   | \$<br>4,638,901 | 4,677,792 | 4,583,242 | 4,576,165 | 4,566,625 | 4,685,742 | 4,562,786 | 4,370,451 | 4,601,637 | 4,292,822 |
| Contributions as a percentage of covered payroll                   | 9.44%           | 9.44%     | 9.44%     | 9.44%     | 9.44%     | 8.93%     | 8.93%     | 8.93%     | 8.93%     | 8.93%     |

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION LIABILITY YEAR ENDED JUNE 30, 2023

### Changes of benefit terms:

There are no significant changes in benefit terms.

### Changes of assumptions:

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for Regular members.
- · Lowered disability rates for Regular members.
- · Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- · Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY, RELATED RATIOS AND NOTES FOR THE LAST SIX YEARS REQUIRED SUPPLEMENTARY INFORMATION

|  | 2023            | 2022      | 2021      | 2020      | 2019      | 2018      |
|--|-----------------|-----------|-----------|-----------|-----------|-----------|
| Service cost   | \$<br>36,496    | 35,433    | 33,143    | 32,178    | 41,084    | 39,887    |
| Interest cost  | 12,625          | 12,644    | 18,626    | 18,375    | 18,638    | 18,003    |
| Differences between expected and actual experiences              | -               | 6,184     | -         | 31,281    | -         | (123,820) |
| Changes in assumptions   | -               | 49,325    | -         | (35,743)  | -         | 283,123   |
| Benefit payments   | <br>(47,084)    | (53,011)  | (48,788)  | (39,888)  | (44,032)  | (38,729)  |
| Net change in total OPEB liability                               | 2,037           | 50,575    | 2,981     | 6,203     | 15,690    | 178,464   |
| Total OPEB liability beginning of year                           | 576,985         | 526,410   | 523,429   | 517,226   | 501,536   | 323,072   |
| Total OPEB liability end of year                                 | \$<br>579,022   | 576,985   | 526,410   | 523,429   | 517,226   | 501,536   |
| Covered-employee payroll<br>Total OPEB liability as a percentage | \$<br>4,091,964 | 3,972,781 | 4,482,935 | 4,352,364 | 4,526,367 | 4,394,531 |
| of covered-employee payroll                                      | 14.15%          | 14.52%    | 11.74%    | 12.03%    | 11.43%    | 11.41%    |

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - OPEB LIABILITY YEAR ENDED JUNE 30, 2023

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

### Changes in benefit terms:

There were no significant changes in benefit terms.

### Changes in assumptions:

Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period.

| Year-ended June 30, 2023 | 2.14% |
|--------------------------|-------|
| Year ended June 30, 2022 | 2.14% |
| Year ended June 30, 2021 | 3.50% |
| Year ended June 30, 2020 | 3.50% |
| Year ended June 30, 2019 | 3.58% |
| Year ended June 30, 2018 | 3.58% |
| Year ended June 30, 2017 | 2.50% |
|                          |       |

### **SUPPLEMENTARY INFORMATION**

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2023

|   | Special Revenue |            |          |         |  |  |
|---|-----------------|------------|----------|---------|--|--|
|   | M               | lanagement | Student  |         |  |  |
|   |                 | Levy       | Activity | Total   |  |  |
| Assets  |                 |            |          |         |  |  |
| Cash and pooled investments   | \$              | 448,608    | 112,310  | 560,918 |  |  |
| Receivables:  |                 |            |          |         |  |  |
| Property tax:   |                 |            |          |         |  |  |
| Delinquent  |                 | 2,753      | -        | 2,753   |  |  |
| Succeeding year   |                 | 408,999    | -        | 408,999 |  |  |
| Accounts  |                 | -          | 4,952    | 4,952   |  |  |
| Total assets  | \$              | 860,360    | 117,262  | 977,622 |  |  |
|   |                 |            |          |         |  |  |
| Liabilities, Deferred Inflows of<br>Resources and Fund Balances<br>Liabilities: |                 |            |          |         |  |  |
| Accounts payable  | \$              | -          | 6,142    | 6,142   |  |  |
| Deferred inflows of resources: Unavailable revenues:                            |                 |            |          |         |  |  |
| Succeeding year property taxes  |                 | 408,999    | -        | 408,999 |  |  |
| Fund balances: Restricted for:  |                 |            |          |         |  |  |
| Management lew purposes   |                 | 451,361    | -        | 451,361 |  |  |
| Student activities  |                 | -          | 111,120  | 111,120 |  |  |
| Total fund balances   |                 | 451,361    | 111,120  | 562,481 |  |  |
| Total liabilities, deferred inflows   |                 |            |          |         |  |  |
| of resources and fund balances  | \$              | 860,360    | 117,262  | 977,622 |  |  |

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2023

|                                    | Special Revenue |           |            |          |  |  |
|------------------------------------|-----------------|-----------|------------|----------|--|--|
|                                    | M               | anagement | Student    | _        |  |  |
|                                    |                 | Lew       | Activity   | Total    |  |  |
| Revenues:                          |                 |           | •          |          |  |  |
| Local sources:                     |                 |           |            |          |  |  |
| Local tax                          | \$              | 400,030   | _          | 400,030  |  |  |
| Other                              | •               | 12,774    | 156,273    | 169,047  |  |  |
| State sources                      |                 | 74        | , <u> </u> | 74       |  |  |
| Total revenues                     |                 | 412,878   | 156,273    | 569,151  |  |  |
| Expenditures:                      |                 |           |            |          |  |  |
| Current:                           |                 |           |            |          |  |  |
| Instruction:                       |                 |           |            |          |  |  |
| Regular                            |                 | 103,241   | _          | 103,241  |  |  |
| Other                              |                 | 100,211   | 194,853    | 194,853  |  |  |
| Support services:                  |                 |           | 104,000    | 104,000  |  |  |
| Administration                     |                 | 133,670   | 1,653      | 135,323  |  |  |
| Operation and maintenance of plant |                 | 82,961    | 2,514      | 85,475   |  |  |
| Transportation                     |                 | 43,530    | 2,014      | 43,530   |  |  |
| Total expenditures                 |                 | 363,402   | 199,020    | 562,422  |  |  |
| Total oxponditures                 |                 | 000, 102  | 100,020    | 002, 122 |  |  |
| Excess (Deficiency) of revenues    |                 |           |            |          |  |  |
| over (under) expenditures          |                 | 49,476    | (42,747)   | 6,729    |  |  |
| over (under) experiancies          |                 | 45,476    | (72,777)   | 0,725    |  |  |
| Other financing sources:           |                 |           |            |          |  |  |
| Transfer in                        |                 | _         | 7,884      | 7,884    |  |  |
| Transfer in                        |                 |           | 7,004      | 7,00-    |  |  |
| Change in fund balances            |                 | 49,476    | (34,863)   | 14,613   |  |  |
| Change in land balanoo             |                 | 10, 170   | (01,000)   | 1 1,0 10 |  |  |
| Fund balances beginning of year    |                 | 401,885   | 145,983    | 547,868  |  |  |
| g, <b></b>                         |                 | ,         | ,          | ,        |  |  |
| Fund balances end of year          | \$              | 451,361   | 111,120    | 562,481  |  |  |

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT COMBINING BALANCE SHEET CAPITAL PROJECTS FUND ACCOUNTS JUNE 30, 2023

|   | Capital Projects |              |                    |                    |  |
|---|------------------|--------------|--------------------|--------------------|--|
|   |                  |              |                    |                    |  |
|   |                  | Sales,       | Plant and          |                    |  |
|   | ,                | Services and | Equipment          |                    |  |
|   |                  | Use Tax      | Levy               | Total              |  |
| Assets  |                  |              |                    |                    |  |
| Cash and pooled investments   | \$               | 1,499,489    | 2,093,131          | 3,592,620          |  |
| Receivables:  |                  |              |                    |                    |  |
| Property tax:   |                  |              | 0.400              | 0.400              |  |
| Delinquent  |                  | -            | 6,102              | 6,102              |  |
| Succeeding year   |                  | -            | 980,107            | 980,107            |  |
| Income surtax<br>Accounts   |                  | -<br>851     | 193,852            | 193,852<br>851     |  |
| Due from other governments  |                  | 52,712       | -                  | 52,712             |  |
| Due nom other governments   |                  | 32,712       |                    |                    |  |
| Total assets  | \$               | 1,553,052    | 3,273,192          | 4,826,244          |  |
| Liabilities, Deferred Inflows of<br>Resources and Fund Balances<br>Liabilities: |                  |              |                    |                    |  |
| Accounts payable  | \$               | 149,057      | 42,762             | 191,819            |  |
| Deferred inflows of resources: Succeeding year property tax Income surtax       |                  | -            | 980,107<br>193,852 | 980,107<br>193,852 |  |
| Total deferred inflows of resources   |                  | -            | 1,173,959          | 1,173,959          |  |
| Fund balances:  |                  |              |                    | <u> </u>           |  |
| Restricted for:   |                  |              |                    |                    |  |
| School infrastructure   |                  | 1,403,995    | -                  | 1,403,995          |  |
| Physical plant and equipment  |                  | -            | 2,056,471          | 2,056,471          |  |
| Total fund balances   |                  | 1,403,995    | 2,056,471          | 3,460,466          |  |
| Total liabilities, deferred inflows of resources and fund balances              | \$               | 1,553,052    | 3,273,192          | 4,826,244          |  |

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES CAPITAL PROJECTS FUND ACCOUNTS YEAR ENDED JUNE 30, 2023

|                                       | Capital Projects |              |           |           |  |
|---------------------------------------|------------------|--------------|-----------|-----------|--|
|                                       |                  | Statewide    | Physical  |           |  |
|                                       |                  | Sales,       | Plant and |           |  |
|                                       | S                | Services and | Equipment |           |  |
|                                       |                  | Use Tax      | Levy      | Total     |  |
| Revenues:                             |                  |              |           |           |  |
| Local sources:                        |                  |              |           |           |  |
| Local tax                             | \$               | -            | 1,100,657 | 1,100,657 |  |
| Other                                 |                  | 50,630       | 62,726    | 113,356   |  |
| State sources                         |                  | 754,951      | 163       | 755,114   |  |
| Total revenues                        |                  | 805,581      | 1,163,546 | 1,969,127 |  |
| Expenditures:                         |                  |              |           |           |  |
| Current:                              |                  |              |           |           |  |
| Instruction:                          |                  |              |           |           |  |
| Regular                               |                  | 193,260      | -         | 193,260   |  |
| Other                                 |                  | -            | 9,421     | 9,421     |  |
| Support services:                     |                  |              |           |           |  |
| Instructional staff                   |                  | 250,382      | 131,167   | 381,549   |  |
| Administration                        |                  | 29,210       | 12,682    | 41,892    |  |
| Operation and maintenance of plant    |                  | 25,079       | 102,261   | 127,340   |  |
| Transportation                        |                  | -            | 176,914   | 176,914   |  |
| Non-instructional programs            |                  |              |           |           |  |
| Food service operations               |                  | -            | 7,542     | 7,542     |  |
| Capital outlay                        |                  | 232,618      | 460,662   | 693,280   |  |
| Total expenditures                    |                  | 730,549      | 900,649   | 1,631,198 |  |
| Excess of revenues over expenditures  |                  | 75,032       | 262,897   | 337,929   |  |
| Excess of revenues over experialities |                  | 15,032       | 202,097   | 331,929   |  |
| Other financing sources (uses):       |                  |              |           |           |  |
| Proceeds from the sale of equipment   |                  | _            | 1,575     | 1,575     |  |
| Copier Lease proceeds                 |                  | _            | 121,108   | 121,108   |  |
| Transfer out                          |                  | _            | (15,553)  | (15,553)  |  |
| Total other financing sources (uses)  |                  | -            | 107,130   | 107,130   |  |
| Change in fund balances               |                  | 75,032       | 370,027   | 445,059   |  |
| Change in land balances               |                  | 10,002       | 010,021   | 440,000   |  |
| Fund balances beginning of year       | _                | 1,328,963    | 1,686,444 | 3,015,407 |  |
| Fund balances end of year             | \$               | 1,403,995    | 2,056,471 | 3,460,466 |  |

Schedule 5
SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT

### SCHEDULE OF CHANGES IN SPECIAL REVENUE FUND, STUDENT ACTIVITY ACCOUNTS YEAR ENDED JUNE 30, 2023

|                        |    | Balance<br>Beginning |          |              | Interfund/<br>Intrafund | Balance<br>End |
|------------------------|----|----------------------|----------|--------------|-------------------------|----------------|
| Account                |    | of Year              | Revenues | Expenditures | Transfer                | of Year        |
| General athletics      | \$ | 56,239               | 71,557   | 102,041      | 10,309                  | 36,064         |
| HS student council     |    | 1,062                | 2,398    | 2,999        | 3,462                   | 3,923          |
| FFA                    |    | 30,942               | 44,252   | 54,742       | _                       | 20,452         |
| Spanish club           |    | 33                   | -        | -            | (33)                    | -              |
| Model UN               |    | 3,190                | 345      | 1,090        | -                       | 2,445          |
| HS science club        |    | 285                  | -        | -            | -                       | 285            |
| National Honor Society |    | 172                  | 428      | 1,252        | 652                     | -              |
| HS art club            |    | 248                  | -        | -            | (248)                   | -              |
| Dinner theater club    |    | 2,813                | 2,070    | 2,516        | -                       | 2,367          |
| HS band club           |    | 255                  | -        | -            | (255)                   | -              |
| HS vocal music resale  |    | 1,882                | -        | -            | (1,882)                 | -              |
| Yearbook club          |    | 30,132               | 21,230   | 18,885       | -                       | 32,477         |
| HS speech club         |    | -                    | -        | 595          | 595                     | -              |
| JH student council     |    | 3,462                | -        | -            | (3,462)                 | -              |
| JH music club          |    | 34                   | -        | -            | (34)                    | -              |
| TAG club               |    | 1,970                | -        | -            | (1,970)                 | -              |
| Clothes for kids       |    | 4,138                | 1,000    | 459          | -                       | 4,679          |
| HS class dues          |    | 6,086                | 7,411    | 6,704        | -                       | 6,793          |
| Spirit club            |    | 2,892                | 5,582    | 7,589        | 750                     | 1,635          |
| Softball club          | _  | 148                  | -        | 148          | -                       |                |
| Total                  | \$ | 145,983              | 156,273  | 199,020      | 7,884                   | 111,120        |

### Schedule 6

## SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUNDS FOR THE LAST TEN YEARS

| <del>-</del>                      | Modified Accrual Basis |            |           |           |           |           |            |           |           |           |
|-----------------------------------|------------------------|------------|-----------|-----------|-----------|-----------|------------|-----------|-----------|-----------|
|                                   | 2023                   | 2022       | 2021      | 2020      | 2019      | 2018      | 2017       | 2016      | 2015      | 2014      |
| Revenues:                         | •                      |            |           |           | ·         |           |            | ·         |           |           |
| Local sources:                    |                        |            |           |           |           |           |            |           |           |           |
| Local tax                         | 6,680,377              | 6,257,827  | 5,684,780 | 4,976,936 | 4,528,639 | 4,208,030 | 4,495,843  | 4,763,583 | 4,308,175 | 4,336,802 |
| Tuition                           | 163,402                | 149,474    | 96,816    | 101,420   | 127,517   | 114,615   | 131,430    | 90,830    | 89,172    | 108,051   |
| Other                             | 441,915                | 317,658    | 222,339   | 266,056   | 283,698   | 321,316   | 293,276    | 278,920   | 276,481   | 328,434   |
| State sources                     | 2,906,634              | 3,104,465  | 3,306,844 | 3,557,509 | 3,551,282 | 3,938,430 | 4,115,934  | 3,935,431 | 4,171,265 | 3,912,075 |
| Federal sources                   | 481,517                | 829,281    | 440,194   | 207,644   | 186,851   | 228,732   | 253,011    | 261,461   | 227,334   | 208,401   |
| Total                             | \$ 10,673,845          | 10,658,705 | 9,750,973 | 9,109,565 | 8,677,987 | 8,811,123 | 9,289,494  | 9,330,225 | 9,072,427 | 8,893,763 |
| Expenditures:                     |                        |            |           |           |           |           |            |           |           |           |
| Instruction:                      |                        |            |           |           |           |           |            |           |           |           |
| Regular                           | 3,001,151              | 3,026,596  | 2,812,979 | 2,824,219 | 2,843,721 | 2,804,532 | 2,723,386  | 2,740,896 | 2,922,098 | 3,233,702 |
| Special                           | 1,339,638              | 1,259,620  | 1,308,171 | 1,172,549 | 1,147,379 | 1,267,626 | 1,180,855  | 1,217,283 | 1,213,792 | 1,115,494 |
| Other                             | 1,210,364              | 1,206,923  | 1,009,981 | 1,073,356 | 1,115,299 | 1,173,434 | 1,139,725  | 1,115,881 | 1,218,253 | 1,147,970 |
| Support services:                 |                        |            |           |           |           |           |            |           |           |           |
| Student                           | 162,202                | 174,457    | 176,814   | 128,991   | 123,580   | 122,735   | 120,931    | 116,188   | 103,528   | 112,309   |
| Instructional staff               | 881,058                | 710,013    | 637,292   | 526,282   | 521,523   | 530,389   | 610,188    | 316,835   | 351,976   | 355,700   |
| Administration                    | 1,003,706              | 998,999    | 921,295   | 974,318   | 934,146   | 906,230   | 923,141    | 894,352   | 844,142   | 749,194   |
| Operation and maintenance of plan | t 843,283              | 758,807    | 777,817   | 714,530   | 775,620   | 681,844   | 591,951    | 575,538   | 659,519   | 717,882   |
| Transportation                    | 636,472                | 472,680    | 477,859   | 384,513   | 610,081   | 583,100   | 334,270    | 557,435   | 476,365   | 470,668   |
| Non-instructional programs        | 7,542                  | 3,534      | -         | -         | -         | 6,618     | -          | -         | -         | -         |
| Capital outlay                    | 693,280                | 547,792    | 654,015   | 287,594   | 525,315   | 583,032   | 1,937,939  | 1,102,687 | 254,202   | 274,144   |
| Long-term debt:                   |                        |            |           |           |           |           |            |           |           |           |
| Principal                         | 14,282                 | 25,996     | -         | 168,000   | 355,000   | 350,000   | 346,000    | -         | -         | -         |
| Interest                          | 1,271                  | 440        | -         | 3,444     | 9,834     | 14,909    | 18,715     | 9,306     | -         | -         |
| Other expenditures:               |                        |            |           |           |           |           |            |           |           |           |
| AEA flowthrough                   | 285,176                | 289,402    | 285,336   | 288,666   | 285,378   | 290,900   | 285,644    | 288,082   | 292,444   | 277,020   |
| Total                             | \$ 10,079,425          | 9,475,259  | 9,061,559 | 8,546,462 | 9,246,876 | 9,315,349 | 10,212,745 | 8,934,483 | 8,336,319 | 8,454,083 |

### **NOLTE, CORNMAN & JOHNSON P.C.**

### **Certified Public Accountants** (a professional corporation)

115 North 3rd Avenue West, Newton, Iowa 50208-3218 Telephone (641) 792-1910

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Education of South O'Brien Community School District:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of South O'Brien Community School District as of and for the year ended June 30, 2023, and the related Notes to Financial Statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated September 12, 2024.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered South O'Brien Community School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of South O'Brien Community School District's internal control. Accordingly, we do not express an opinion on the effectiveness of South O'Brien Community School District's internal control.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in Part I of the accompanying Schedule of Findings as item 2023-001 that we consider to be a material weakness.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether South O'Brien Community School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters which are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of noncompliance or other matters which are described in Part II of the accompanying Schedule of Findings.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether South O'Brien Community School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters which are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of noncompliance or other matters which are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2023 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### South O'Brien Community School District's Responses to Findings

Government Auditing Standards requires the auditor to perform limited procedure on South O'Brien Community School District's responses to the findings identified in our audit and described in the accompanying Schedule of Findings. South O'Brien Community School District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with <a href="Movernment Auditing Standards">Government Auditing Standards</a> in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of South O'Brien Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

NOLTE, CORNMAN & JOHNSON, P.C.

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September 12, 2024 Newton, Iowa

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2023

### Part I: Findings Related to the Financial Statements:

### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### INTERNAL CONTROL DEFICIENCY:

### 2023-001 Segregation of Duties

<u>Criteria</u> - Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody, and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the District's financial statements.

<u>Condition</u> - One individual has control over one or more of the following areas for the District:

- 1) <u>Cash</u> initiating cash receipt and disbursement transactions and handling and recording cash, bank reconciliations.
- 2) <u>Investments</u> investing, detailed recordkeeping, custody of investments and reconciling earnings.
- 3) Receipts collecting, recording, journalizing, posting and reconciling.
- 4) <u>Inventories</u> ordering, receiving, issuing and storing.
- 5) Wire transfers processing and approving.
- 6) Payroll recordkeeping, preparation, posting and distribution.
- 7) <u>Computer systems</u> performing all general accounting functions and controlling all data input and output.
- 8) Journal entries writing, posting and approving.
- 9) <u>School lunch program</u> collecting, recording, journalizing, posting, reconciling, purchase order processing, check preparation, mailing and recording.

<u>Cause</u> - The District has a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u> - Inadequate segregation of duties could adversely affect the District's ability to prevent or detect and correct misstatements, errors, or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response and Corrective Action Planned - The District will continue to monitor segregation of duties to the best of our abilities. As a small district, staff is limited and segregating duties is difficult. The Superintendent and Board President will continue to review the District's financials, accounts payable, and payroll statements and reports.

Conclusion - Response accepted.

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2023

### Part II: Other Findings Related to Required Statutory Reporting:

2023-A <u>Certified Budget</u> - Expenditures for the year ended June 30, 2023 exceeded the amounts budgeted in the support services function.

Recommendation - The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before expenditures were allowed to exceed the budget.

Response - The District will amend the budget as necessary in the future.

Conclusion - Response accepted.

- 2023-B <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- 2023-C <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- 2023-D <u>Business Transactions</u> Business transactions between the District and District officials or employees are detailed as follows:

| Name, Title and   | Transaction |         |
|---|-------------|---------|
| Business Connection   | Description | Amount  |
| Melanie Yates, Paraeducator<br>Kiley Yates, Teacher<br>Co-owners of JKM Screen Printing | Supplies    | \$1,789 |
| Richard Ratke, Board Member   |             |         |
| Co-Owns Marcus News, Inc  | Services    | \$5,824 |

In accordance with an Attorney General's opinion dated July 2, 1990, the above transactions with District employees do not appear to represent conflicts of interest.

In accordance with Chapter 279.7A of the Code of Iowa, the above transactions with the District's Board Member do not appear to represent a conflict of interest.

- 2023-E Restricted Donor Activity No transactions were noted between the District, District officials or District employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 2023-F <u>Bond Coverage</u> Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- 2023-G <u>Board Minutes</u> We noted no transactions requiring Board approval which have not been approved by the Board.
- 2023-H <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Iowa Department of Education were noted.
- 2023-I <u>Supplementary Weighting</u> No variances regarding the supplementary weighting certified to the lowa Department of Education were noted.

- 2023-J <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- 2023-K <u>Certified Annual Report</u> The Certified Annual Report was certified timely with the Iowa Department of Education.
- 2023-L <u>Categorical Funding</u> No instances were noted of categorical funding being used to supplant rather than supplement other funds.
- 2023-M Statewide Sales, Services and Use Tax No instances of non-compliance with the allowable uses of the statewide sales, services and use tax revenue provided in Chapter 423F.3 of the Code of Iowa were noted. Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax. Districts are required to include these reporting elements in the Certified Annual Report (CAR) submitted to the Iowa Department of Education. For the year ended June 30, 2023, the District reported the following information regarding the statewide sales, services and use tax revenue in the District's CAR:

| Beginning balance  |                      | \$ 1,328,963 |
|--|----------------------|--------------|
| Revenues: Sales tax revenues Other local revenues                    | \$ 754,951<br>50,630 | 805,581      |
| Expenditures/transfers out: School infrastructure construction Other | 232,618<br>497,931   | 730,549      |
| Ending balance   |                      | \$ 1,403,995 |

For the year ended June 30, 2023, the District did not reduce any levies as a result of the moneys received under Chapter 423E and 423F of the Code of Iowa.

2023-N <u>Board Policies</u> - We noted during our audit instances of District board policies which do not appear to have been reviewed and/or updated within the past five years. According to lowa Administrative Code Chapter 281-12.3(2), "Policies shall be reviewed at least every five years to ensure relevance to current practices and compliance with the lowa Code, administrative rules and decisions, and court decisions."

Recommendation - The District should review its official board policies and update all policies that have not been updated within the last five years. The District should also review procedures and take steps to ensure board policies are reviewed in a timely manner in accordance with Chapter 281-12.3(2) of the lowa Administrative Code

Response - We are working diligently to update board policies and have undertaken several series in FY24.

Conclusion - Response accepted.

2023-O <u>Student Activity Fund</u> - During our audit we noted an account in the Student Activity Fund which appears to be inactive. This account is High School Science Club with no activity for four years.

<u>Recommendation</u> - The district should review this account to determine if it is still active or of if the account should be closed out to other groups within the Student Activity Fund per the direction of the District's Board of Directors.

<u>Response</u> - This account has been closed and funds have been transferred to other accounts within the Student Activity Fund during FY24.

Conclusion - Response accepted.

2023-P <u>Financial Condition</u> - At June 30, 2023, the District's Enterprise: Preschool Fund reported a deficit unrestricted and total net position balance of \$14,479.

<u>Recommendation</u> - The District should review the Enterprise: Preschool Fund and develop a workout plan to eliminate the deficit.

<u>Response</u> - The District received grants and utilized other funding sources in FY24 to eliminate the deficit in our enterprise account.

Conclusion - Response accepted.

#### APPENDIX E - FORM OF ISSUE PRICE CERTIFICATES

### [FORM OF ISSUE PRICE CERTIFICATE TO BE USED IF COMPETITIVE SALE REQUIREMENTS ARE MET]

### SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT S\_\_\_\_\_GENERAL OBLIGATION SCHOOL BONDS, SERIES 2024 ISSUE PRICE CERTIFICATE

The undersigned, on behalf of [NAME OF UNDERWRITER] ("Purchaser"), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the "Bonds").

- 1. Reasonably Expected Initial Offering Price.
- a. As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by Purchaser are the prices listed in Schedule A (the "Expected Offering Prices"). The Expected Offering Prices are the prices for the Maturities of the Bonds used by Purchaser in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by Purchaser to purchase the Bonds.
- b. Purchaser was not given the opportunity to review other bids prior to submitting its bid.
- c. The bid submitted by Purchaser constituted a firm offer to purchase the Bonds.
- Defined Terms.
- a. Maturity means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.
- b. Public means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
- c. Sale Date means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is October 21, 2024.
- d. Underwriter means (i) the Purchaser or any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents Purchaser's interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Exemption Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Bond Counsel in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

|                     | [UNDERWRITER] |
|---------------------|---------------|
|                     | Ву:           |
|                     | Name:         |
| Dated: [ISSUE DATE] |               |

## SCHEDULE A EXPECTED OFFERING PRICES (Attached)

SCHEDULE B COPY OF UNDERWRITER'S BID (Attached)

# [FORM OF ISSUE PRICE CERTIFICATE TO BE USED IF COMPETITIVE SALE REQUIREMENTS ARE NOT MET] SOUTH O'BRIEN COMMUNITY SCHOOL DISTRICT GENERAL OBLIGATION SCHOOL BONDS, SERIES 2024 ISSUE PRICE CERTIFICATE

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (["Purchaser")][the "Representative")][, on behalf of itself and [NAMES OF OTHER UNDERWRITERS] (together, the "Underwriting Group"),] hereby certifies as set forth below with respect to the sale and issuance of the above-captioned obligations (the "Bonds").

- 1. Sale of the General Rule Maturities. As of the date of this certificate, for each Maturity of the General Rule Maturities, the first price at which at least 10% of such Maturity was sold to the Public is the respective price listed in Schedule A.
- 2. Initial Offering Price of the Hold-the-Offering-Price Maturities.
- a. [Purchaser][The Underwriting Group] offered the Hold-the-Offering-Price Maturities to the Public for purchase at the respective initial offering prices listed in Schedule A (the "Initial Offering Prices") on or before the Sale Date. A copy of the pricing wire or equivalent communication for the Bonds is attached to this certificate as Schedule B.
- b. As set forth in the Official Terms of Offering and bid award, [Purchaser][the members of the Underwriting Group] [has][have] agreed in writing that, (i) for each Maturity of the Hold-the-Offering-Price Maturities, [it][they] would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the "hold-the-offering-price rule"), and (ii) any selling group agreement shall contain the agreement of each dealer who is a member of the selling group, and any retail distribution agreement shall contain the agreement of each broker-dealer who is a party to the retail distribution agreement, to comply with the hold-the-offering-price rule. Pursuant to such agreement, no Underwriter (as defined below) has offered or sold any Maturity of the Hold-the-Offering-Price Maturities at a price that is higher than the respective Initial Offering Price for that Maturity of the Bonds during the Holding Period.
- Defined Terms.
- General Rule Maturities means those Maturities of the Bonds listed in Schedule A hereto as the "General Rule Maturities."
- Hold-the-Offering-Price Maturities means those Maturities of the Bonds listed in Schedule A hereto as the "Hold-the-Offering-Price Maturities."
- c. Holding Period means, with respect to a Hold-the-Offering-Price Maturity, the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date (October 28, 2024), or (ii) the date on which [Purchaser][the Underwriters] [has][have] sold at least 10% of such Hold-the-Offering-Price Maturity to the Public at prices that are no higher than the Initial Offering Price for such Hold-the-Offering-Price Maturity.
- d. Issuer means South O'Brien Community School District.
- e. Maturity means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate maturities.
- f. Public means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term "related party" for purposes of this certificate generally means any two or more persons who have greater than 50 percent common ownership, directly or indirectly.
- g. Sale Date means the first day on which there is a binding contract in writing for the sale of a Maturity of the Bonds. The Sale Date of the Bonds is October 21, 2024.
- h. Underwriter means (i) the Purchaser or any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [the Purchaser][the Representative's] interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Tax Exemption Certificate and with respect to compliance with the federal income tax

| rules affecting the Bonds, and by Bond Counsel in connection with rendering its opinion that the interest on the Bonds is excluded from gross |
|---|
| income for federal income tax purposes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice      |
| that it may give to the Issuer from time to time relating to the Bonds.   |

|                     | [UNDERWRITER][REPRESENTATIVE |
|---------------------|------------------------------|
|                     | Ву:                          |
|                     | Name:                        |
| Dated: [ISSUE DATE] |                              |

### SCHEDULE A

### SALE PRICES OF THE GENERAL RULE MATURITIES AND INITIAL OFFERING PRICES OF THE HOLD-THE-OFFERING-PRICE MATURITIES

(Attached)

SCHEDULE B
PRICING WIRE OR EQUIVALENT COMMUNICATION